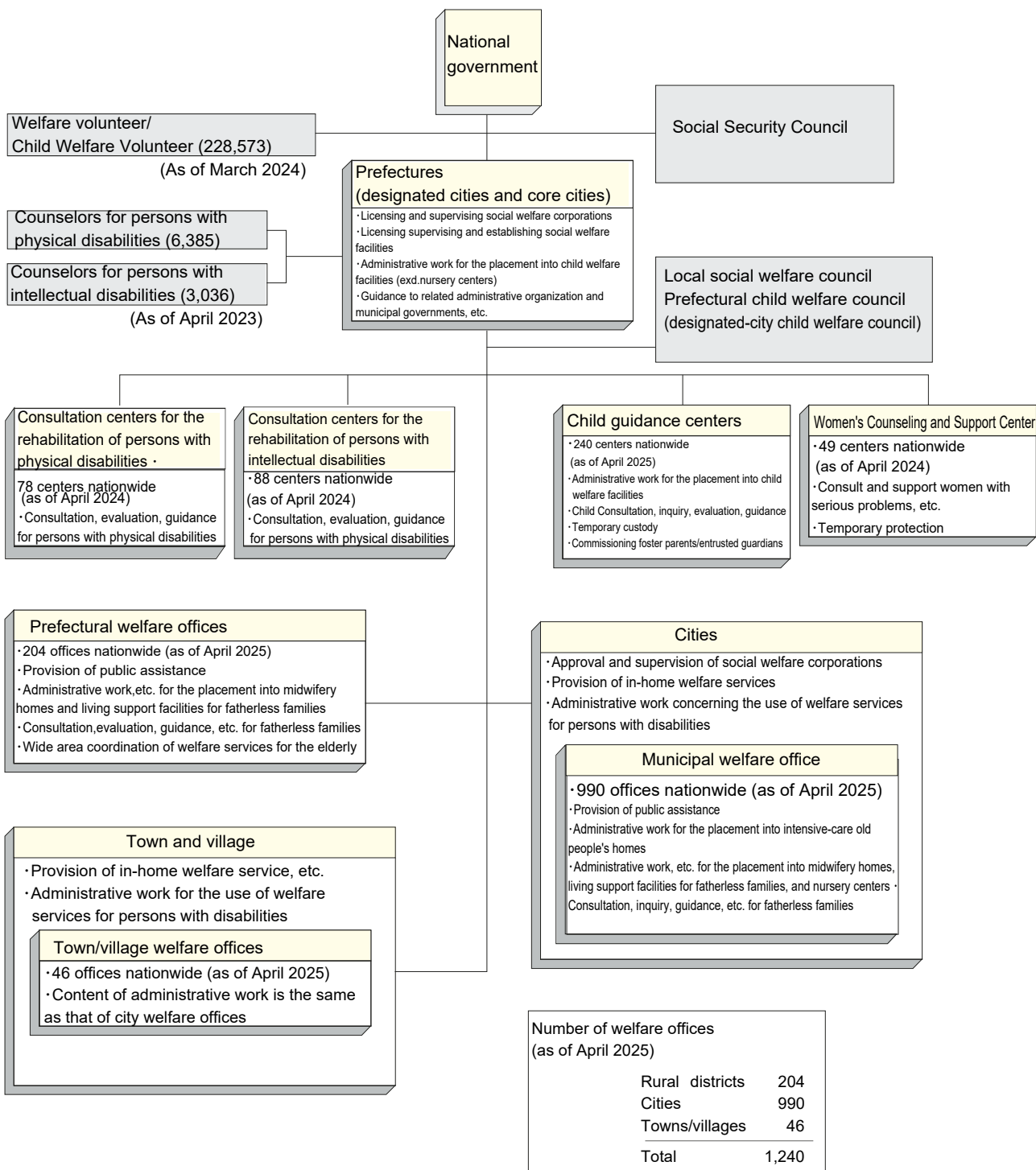


# [8] Social Welfare and Relief for War Victims

## Social Welfare Implementation System

### Overview Outline of Social Welfare Implementation System



# Social Welfare Corporations

## Overview

## Outline of Social Welfare Corporations

Social welfare corporations are juridical persons established under the Social Welfare Act for the purpose of conducting the social welfare services (Type I and Type II social welfare services) prescribed in Article 2 of the Social Welfare Act.

Due to the public nature of social welfare services the establishment and management of social welfare corporations are more strictly regulated than civil law-based public service corporations.

The establishment, etc. of social welfare corporations has to be approved by the Minister of Health, Labour and Welfare (with corporations providing services in two or more prefectures and thus established as nationwide organizations, etc.), prefectural governors, or mayors (including mayors of designated cities).

### Type I social welfare services

- Relief facilities and rehabilitation facilities provided for in the Public Assistance Act
- Facilities with the purpose of admitting the needy, free of charge or at a low cost and providing them with livelihood assistance
- The provision of funeral services for the needy
- Homes for infants, living support facilities for fatherless families, foster care facilities, facilities for children with disabilities, children's psychotherapy facilities and children's self-reliance support facilities, as provisioned in the Child Welfare Act
- Nursing homes for the elderly, intensive nursing homes for the elderly, and low-cost homes for the elderly
- Support facilities for persons with disabilities as provided for in the General Support for Persons with Disabilities Act
- Women's independence support facilities stipulated in the Act on Support for Women Facing Difficult Problems
- Vocational facilities
- Services that advances funds to the needy with zero or low interest
- The organization of a community chest

### Type II social welfare services

- Services that provide the needy with daily necessities or the money
- Living consultation services for the needy
- Employment training projects for authorized indigent regulated under Act on the indigent independent support
- Day-care support services for children with disabilities, consultation support services for children with disabilities, services that support children's efforts at self-reliant living, after-school services for children's sound upbringing, short-term child care support services, house-call services for all households with babies, home-visiting childcare support services, local childrearing support center services, temporary custody services, small-scale foster home services, small-scale nursery school services, nursery school services for sick children, support services for child rearing support activities, parent-child reunification support services, social welfare independence support center services, opinion expression support services, living support services for expectant and nursing mothers, etc., visiting support services for childcare households, childcare support center project, parent-child relationship formation support services, and support service project for infants attending kindergarten as provided for in the Child Welfare Act
- Services of operating midwifery homes, nursery centers, children's recreational facilities, and child and family support centers as provided for in the same Act
- Services of providing consultation on improving child welfare (user support operation, etc.)
- Kindergarten and day-care center cooperation type certified child care centers as provided for in the act on promotion of comprehensive provision for pre-school children's education, child care provision
- Daily life support project for fatherless families and motherless families and widows as provided for in the act on welfare for both fatherless and motherless families and widows
- Welfare facilities for both fatherless and motherless families as provided for in the act on welfare for fatherless, motherless families as well as widows
- In-home care services for the elderly, daycare services for the elderly, short in-patient services for the elderly, multifunctional long-term care services in small group homes, and communal daily long-term care services for dementia patients as provided for in the Act on Social Welfare for the Elderly
- Operation of a long-term care day service center for the elderly, short-term in-patient facility for the elderly, welfare center for the elderly, and long-term care support center for the elderly as provided for in the same Act
- Welfare services for persons with disabilities, general consultation support services, specific consultation support services, transportation support services, local activity support centers, and welfare home as provided for in the Services and Support for Persons with Disabilities Act
- Daily life training services for persons with physical disabilities, sign language interpretation services, service dog training services, or hearing dog training services as provided for in the Act on the Welfare of Persons with Physical Disabilities
- Operation of a welfare center for persons with physical disabilities, facility for producing prosthetic devices, guide dog training facility, or facility for providing information to persons with a visual or hearing impairment as provided for in the Act on the Welfare of Persons with Physical Disabilities
- Services that provide consultation about rehabilitation for persons with physical disabilities
- Services that provide consultation about rehabilitation for persons with intellectual disabilities
- Services through which the needy are rented simple, prefabricated houses or given the use of lodging facilities or other facilities, free of charge or at low cost
- Services through which the needy are provided with medical care, free of charge or at low cost
- Services through which the needy are given the use of long-term care health facilities for the elderly, free of charge or at low cost
- Settlement services
- Services to assist with the utilization of welfare services
- Coordination of various social welfare services
- Subsidies for various social welfare services

## Requirements for Establishing Social Welfare Corporations

The following requirements need to be met when establishing social welfare corporations.

### 1. Organization

The board members of social welfare corporations must consist of no less than six directors and no less than two auditors. The directors must (1) have insight on the management of social welfare projects and (2) be familiar with the actual situation of welfare in the area where the concerned social welfare corporation proceeds with the project as well as, (3) in the case that the concerned corporation has installed a facility, the administrator of the facility must be among the directors. The auditors must be chosen from (1) those having insight about social welfare projects, and (2) those having insight about financial management.

The councilors of social welfare corporations shall be appointed from among those having insight necessary for the proper management of the concerned corporations, and the number of councilors must exceed the number of directors prescribed in the articles of incorporation

In addition, it shall not be appropriate to appoint nominally the officials of relevant administrative agencies or those unable to participate in corporate management actually. It is also restricted to appoint those having special relationships such as relatives.

Furthermore, a corporation of a certain size or larger must establish an accounting auditor.

### 2. Assets

As fundamental property, prepare assets such as land and buildings needed in performing social welfare services.

Prepare operating assets equivalent to no less than 1/12 (desirably no less than 2/12 for corporations primarily engaged in part of services under the Long-Term Care Insurance Act, etc.) of annual operating expenses in the form of cash or deposits, etc.

### 3. Services

Social welfare corporations can engage in public benefit services and profit-making services in addition to the social welfare services listed on the previous page.

Public benefit services denote services intended to benefit the public but which do not fall into the category of being social welfare services (services with no relation to social welfare do not get approved). More concretely, in-home long-term care support services and the services of managing health care facilities for the elderly or fee-based homes for the elderly, etc. are included as being public benefit services.

Profit-making services refer to services whose profit is appropriated to run social welfare services or public benefit services implemented by the corporation, and can include the management of leasing buildings, parking lots, and running stores, etc. utilizing property owned by the corporation.

Both public interest and profit-making services must be subordinate to social welfare services as the primary business. In addition, the assets to be used in the non-primary purposes should be managed separately from fundamental and operating assets.

### 4. Disclosure

The concerned corporation must prepare the following documents and report to the competent Agency by the end of June every year.

- Accounting documents, etc. (calculating documents (i.e., Balance Sheet, Business Activity Statement and Statement of Cash Balance, the same hereinafter), as well as Business Report/the detailed statement thereof, Audit Report (including Accounting Auditor Report for accounting audit corporations))
- Property inventory, etc. (property inventory, list of board members, documents describing the standards for payment of remuneration, etc. and documents describing the outline of projects, etc.)

Prepare the above documents and articles of incorporation in each office to provide for the external inspection unless there is any justifiable reason.

Furthermore, articles of association, calculating documents, list of board members, documents describing the standards for payment of remuneration and the status report must be made public through the Internet.

### 5. Counseling on establishment

In the course of establishing social welfare corporations the departments and bureaus of prefectures, designated cities, and core cities in charge of the pertinent social welfare corporation should be consulted.

### 6. Other

Qualification as head of a facility

The head of a social welfare facility must meet the qualifications provided for in the ordinances of the Ministry of Health, Labour and Welfare and of the former Ministry of Health and Welfare and the "Head of Social Welfare Facilities Managed by Social Welfare Corporation (Director-General Notification)" in 1972.

## Changes in Number of Social Welfare Corporations

(As of March 31 of each year)

Year	1980	85	90	95	00	01	02	03	04	05	06	07	08	09	10
Under the jurisdiction of the Minister of Health, Labour and Welfare	9,471	11,672	118	127	138	144	146	151	164	181	195	222	242	285	308
Under the jurisdiction of prefectural governor, etc.	—	—	13,305	14,705	16,596	17,002	17,560	18,150	18,613	18,630	18,258	18,412	18,537	18,625	18,674
Year	11	12	13	14	15	16	17	18	19	20	21	22	23	24	
Under the jurisdiction of the Minister of Health, Labour and Welfare	330	364	403	431	480	514	40	40	40	39	39	39	39	39	
Under the jurisdiction of prefectural governor, etc.	18,727	19,246	19,407	19,636	19,823	19,969	20,625	20,798	20,872	20,933	20,985	21,021	21,074	21,079	

Source: Social Welfare and War Victims' Relief Bureau, MHLW

(Note) 1. All social welfare corporations were under the jurisdiction of the Minister of health, Labour and Welfare until April 1987.  
2. The figure for 2011 excludes Fukushima Prefecture (apart from Koriyama City and Iwaki City) due to the impact of the Great East Japan Earthquake.

## Councils of Social Welfare

### Overview

### Outline of Councils of Social Welfare

#### 1. Outline of Councils of Social Welfare (as of April 1, 2025)

- National Council of Social Welfare: 1 council
  - Councils of social welfare in prefectures and designated cities: 67 councils
  - Municipal councils of social welfare: 1,798 councils
- Source: National Council of Social Welfare

#### 2. Major Projects Conducted by Municipal Councils of Social Welfare (actual status of FY2021)

(The numbers represent the percentage of municipal councils of social welfare which have implemented each project: %)

Planning		Formulation of community welfare activity plans	79.7
Consultation *1		Comprehensive consultation (any consultation and not limited to certain subjects) services	82.5
Loan		Emergency temporary loan/benefits	30.6
Activities in small communities *2		Establishment of basic organizations for community welfare promotion	49.1
		Small community network activities	60.5
		Establishment of Fureai Ikiiki Salons	89.5
Resident participation/volunteer *3		Establishment of volunteer centers	90.1
		Businesses designated to promote welfare education businesses	70.7
In-home welfare services	Insured long-term care services	Home-visit care services	60.9
		Commuting care services	35.0
		Home-Visit bathing care services	12.3
	Independence support benefits	In-home care services	50.9
		Home-visit care services for persons with severe disabilities	39.9
		Activity support services	9.7
Support for welfare service usage *4		Daily life and independence support services	86.8
Guardianship *5		Corporation guardianship services	35.8
Organizing and management support for associations for persons requiring support (and their families)		Association for persons with physical disabilities (and families)	38.9
		Association for persons with intellectual disabilities (and families)	28.1
		Association for persons with mental disorders (and families)	12.1
		Association for the elderly with dementia (and families)	14.3
		Society of elderly living alone	7.9
		Association of Single-Parent Families	14.9
Affairs of organizations		Hikikomori (Family) Association	7.3
		Division/section of community chest	91.0
Support for children and child rearing families		Federation of elderly clubs	52.8
		Family support services	15.7
		After-school children's clubs (after-school child sound upbringing services)	11.8
		Support for organization and operation of children's society/children's clubs	4.6
Others		Operation of child centers and children's centers	8.2
		Shopping support services	21.1
		Phone approach activities	17.6
		Meal services	48.9
		Transfer services	36.7

(Note) \*1. 51.9% of Councils of Social Welfare that implement comprehensive consultation services provide such services everyday as part of their reception services.

\*2. Small community network activities (watch and support activities) refer to watch and support the activities implemented in a continuous and systematic manner by the neighborhood residents/volunteers (welfare supporters, welfare staff members, etc.), welfare volunteers/child welfare volunteers, and elderly clubs, etc. in the daily living areas (local Councils of Social Welfare, elementary school/junior high school districts, neighborhood self-governing bodies/neighborhood associations, etc.) for people requiring support or those likely to do so. The total number of activity subjects (households) was 3,819,765 mainly consisting of households of the elderly living alone.

\*3. Fureai Ikiiki Salons (Side-by-Side and Lively Salons) have been implemented at 87,733 locations.

\*4. Daily life and independence support services are implemented by councils of social welfare in prefectures and designated cities as primary implementers with a part of services being entrusted to councils of social welfare that are deemed to be capable of operating the services (core councils of social welfare). The figures indicate the percentage of municipal councils of social welfare that were entrusted with these services to the total. In actual fact, core councils of social welfare get assigned to the areas of multiple municipal councils of un-entrusted social welfare, and thus all areas are covered nationwide. In addition, 56,549 people used the services as of the end of FY2021.

\*5. The percentage of municipal social welfare associations capable of being entrusted to the total. Based on Japan National Council of Social Welfare "Status Research Report on FY 2021 Adult Guardianship".

Source: National Councils of Social Welfare ("FY2021 Survey Report on Municipal Council of Social Welfare Activities " etc.)

## Social Welfare Facilities

### Overview Outline of Social Welfare Facilities

The purpose of social welfare facilities is to care and nurture those requiring various types of services to be able to lead a social life, including the elderly, children, persons with mental and physical disabilities, and the indigent, and to provide them with various treatment and training on rehabilitation in thus improving their welfare.

Social welfare facilities can be roughly divided into welfare facilities for the elderly, support facilities for persons with disabilities, public assistance facilities, women's independence support facilities, and child welfare facilities, among others.

#### Number and capacity of social welfare facilities by classification

Classification	Number of facilities	User capacity
Total	(facility) 1) 148,011	(person) 1) 2) 3) 4,430,255
[1] Classification by implementing entity		
Public	2) 14,019	2) 3) 741,336
Private	2) 133,992	2) 3) 3,688,919
[2] Classification by target age group		
Facilities for adults	107,629	2) 3) 1,956,073
Facilities for children	40,382	2,474,182

Source: "Survey of Social Welfare Institutions" (as of October 1, 2023) and "Survey of Institutions and Establishments for Long-term Care" (as of October 1, 2023), Social Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW

- (Note) 1) The active facilities grasped by the prefectures, designated cities, and core cities are tabulated.  
 2) Because the estimated values are included and values less than the unit are rounded, the sums of the items do not always match the totals.  
 3) The capacities of day service centers for the elderly and short-term in-patient facilities for the elderly are not included.

#### Cost Bearing with the Development and Operation of Social Welfare Facilities

The cost of developing social welfare facilities is paid by the public through state and local subsidies, special local bonds, loans from the Welfare and Medical Service Agency, and a part of the profits from public racing events, as well as by private aid systems, and by loan systems for any portion borne by the facility, etc.

The following table shows, in principle, the cost sharing relationship associated with the state subsidy for the cost of any capital investment in buildings used as social welfare facilities.

Founder	Cost sharing	National government	Prefectures (including designated cities and core cities)	Municipalities	Social welfare corporations, etc.
Social welfare corporations, etc.		$\frac{50}{100}$	$\frac{25}{100}$	—	$\frac{25}{100}$

- (Note) The development of facilities for the elderly and children-related facilities, both previously organized into the social welfare facility maintenance expense (subsidy), has since FY2005 been reorganized into the subsidy for community care and welfare space development, and the subsidy for development of childcare support facilities for the next generation. Since FY2008, the development of nursery schools has been placed under the temporary special subsidy for child rearing support measures (Relief Child Fund) instead of the subsidy for development of childcare support facilities for the next generation hitherto, and at the same time the subsidy for nursery school maintenance was newly created.

The cost of operating social welfare facilities (placement expenses) is borne by those admitted to the facilities or allowed use of them or have commissioned a third party to do so, and as described in the following table.

Note that, in the case of living facilities, if the resident of the facilities or his/her living supporter can afford to pay, all or part of the expenses shall be collected according to the ability.

**Detailed Data 1**
**Number and Capacity of Social Welfare Facilities by Facility Type**

(As of October 1 of each year)

Type of facility	Number of facilities			Capacity		
	2021	2022	2023	2021	2022	2023
Total <sup>2)</sup>	153,048	154,355	148,011	6,233,174	5,072,977	4,429,651
Public assistance facilities	288	290	287	19,090	19,223	18,986
Relief facilities	182	186	186	16,207	16,412	16,257
Rehabilitation facilities	20	19	18	1,388	1,446	1,384
Medical facilities for persons requiring public assistance	56	57	56	...	...	...
Vocational facilities	15	14	13	470	450	430
Facilities providing accommodation	15	14	14	1,025	915	915
Welfare facilities for the elderly	75,629	75,692	75,334	2,042,091	815,521	820,591
Care facilities for the elderly	941	932	922	62,153	61,496	60,709
Care facilities for the elderly (general)	889	880	870	59,169	58,552	57,785
Care facilities for the elderly (blind)	52	52	52	2,984	2,944	2,924
Intensive-care old people's homes <sup>3)</sup>	10,888	10,996	11,065	650,943	658,471	664,189
Moderate-fee homes for the elderly	2,330	2,330	2,337	95,318	95,554	95,693
Moderate-fee homes for the elderly (type A)	189	188	188	11,176	11,096	11,084
Moderate-fee homes for the elderly (type B)	13	13	13	568	568	568
Moderate-fee homes for the elderly (care houses)	2,039	2,038	2,042	82,032	82,316	82,407
Moderate-fee homes for the elderly (urban-style)	89	91	94	1,542	1,574	1,634
Welfare centers for the elderly	1,921	1,896	1,867	.	.	.
Welfare centers for the elderly (special type A)	218	214	213	.	.	.
Welfare centers for the elderly (type A)	1,258	1,245	1,218	.	.	.
Welfare centers for the elderly (type B)	445	437	436	.	.	.
Long-term care day service centers for the elderly <sup>4) 6)</sup>	47,759	47,663	47,238	1,081,046	...	...
Short-term admission facilities for the elderly <sup>5) 6)</sup>	11,790	11,875	11,905	152,631	...	...
Support facilities for persons with disabilities, etc.	5,530	5,498	5,457	187,299	186,028	184,146
Support facilities for persons with disabilities	2,573	2,575	2,568	138,370	137,556	136,093
Community activity support centers	2,824	2,794	2,765	47,202	46,780	46,436
Welfare homes	133	129	124	1,727	1,692	1,617
Social participation support facilities for persons with physical disabilities	315	315	313	265	265	264
Welfare centers for persons with physical disabilities	153	153	151	.	.	.
Welfare centers for persons with physical disabilities (type A)	38	38	38	.	.	.
Welfare centers for persons with physical disabilities (type B)	115	115	113	.	.	.
Rehabilitation centers for persons with disabilities	4	4	4	265	265	264
Facilities for manufacture of assistive devices	14	14	14	.	.	.
Guide dog training facilities	13	13	13	...	...	...
Braille libraries	71	71	71	.	.	.
Braille publication facilities	10	10	10	.	.	.
Institutions of the provision of information to persons with visual and hearing disabilities	50	50	50	.	.	.
Women's protection facilities	47	47	47	1,245	1,205	1,195

Type of facility	Number of facilities			Capacity		
	2021	2022	2023	2021	2022	2023
Child welfare facilities	46,560	46,997	40,382	3,120,096	3,153,357	2,474,182
Midwifery homes	382	382	383	3,120	3,164	3,140
Infant homes	145	145	145	3,852	3,822	3,733
Living support facilities for fatherless families <sup>7)</sup>	208	204	205	4,385	4,286	4,259
Nursery schools, etc. <sup>8)</sup>	29,995	30,358	23,726	2,908,756	2,939,776	2,259,096
Community-based childcare office	7,245	7,392	7,429	114,630	117,816	119,142
Small-sized childcare offices (type A)	4,855	5,067	5,164	83,102	86,801	88,410
Small-sized childcare offices (type B)	778	737	709	12,543	11,875	11,354
Small-sized childcare offices (type C)	94	91	88	882	860	801
Home-based childcare facilities	852	826	782	3,683	3,620	3,442
Home-visit type childcare facilities	13	14	17	25	33	43
Childcare facilities in the business establishment	653	657	669	14,395	14,627	15,092
Foster homes	612	610	614	30,472	29,872	29,405
Facilities for children with disabilities (welfare type)	249	243	240	8,816	8,477	8,184
Facilities for children with disabilities (medical care type)	222	221	223	21,153	20,838	21,026
Child development support centers (welfare type)	676	703	748	20,550	21,064	21,997
Child development support centers (medical care type)	95	91	92	3,100	2,911	2,935
Children's psychotherapy facilities	51	51	51	2,179	2,168	2,137
Children's self-reliance support facilities	58	58	58	3,468	3,449	3,387
Child and family support centers	154	164	176	-	-	-
Child centers	4,347	4,301	4,259	-	-	-
Small-size child centers	2,509	2,468	2,427	-	-	-
Children's centers	1,709	1,707	1,703	-	-	-
Large-size child centers (type A)	15	15	15	-	-	-
Large-size child centers (type B)	3	3	3	-	-	-
Large-size child centers (type C)	-	-	-	-	-	-
Other child centers	111	108	111	-	-	-
Child play space	2,121	2,074	2,033	-	-	-
Welfare facilities for single parent households	57	55	55	...	...	...
Welfare centers for father less and mother less families	55	54	54	-	-	-
Recreation homes for father less and mother less families	2	1	1	...	...	...
Other social welfare facilities, etc.	24,622	25,461	26,136	863,088	897,378	930,287
Vocational facilities	61	61	60	1,830	1,810	1,800
Free or low cost residential facilities	614	637	629	20,395	20,328	20,193
Homes for the blind	18	18	17	360	360	340
Neighborhood houses	1,061	1,053	1,057	-	-	-
Nursery centers for remote areas	34	36	36	-	-	-
Facilities providing accommodation	108	122	123	2,145	2,450	2,600
Fee-based homes for the elderly (Other than homes for the elderly with care services)	16,724	17,327	17,833	635,879	661,490	686,128
Fee-based homes for the elderly (For elderly residences with care services)	6,002	6,207	6,381	202,479	210,940	219,226

Source: "Survey of Social Welfare Institutions" and "Survey of Institutions and Establishments for Long-term Care", Social Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW

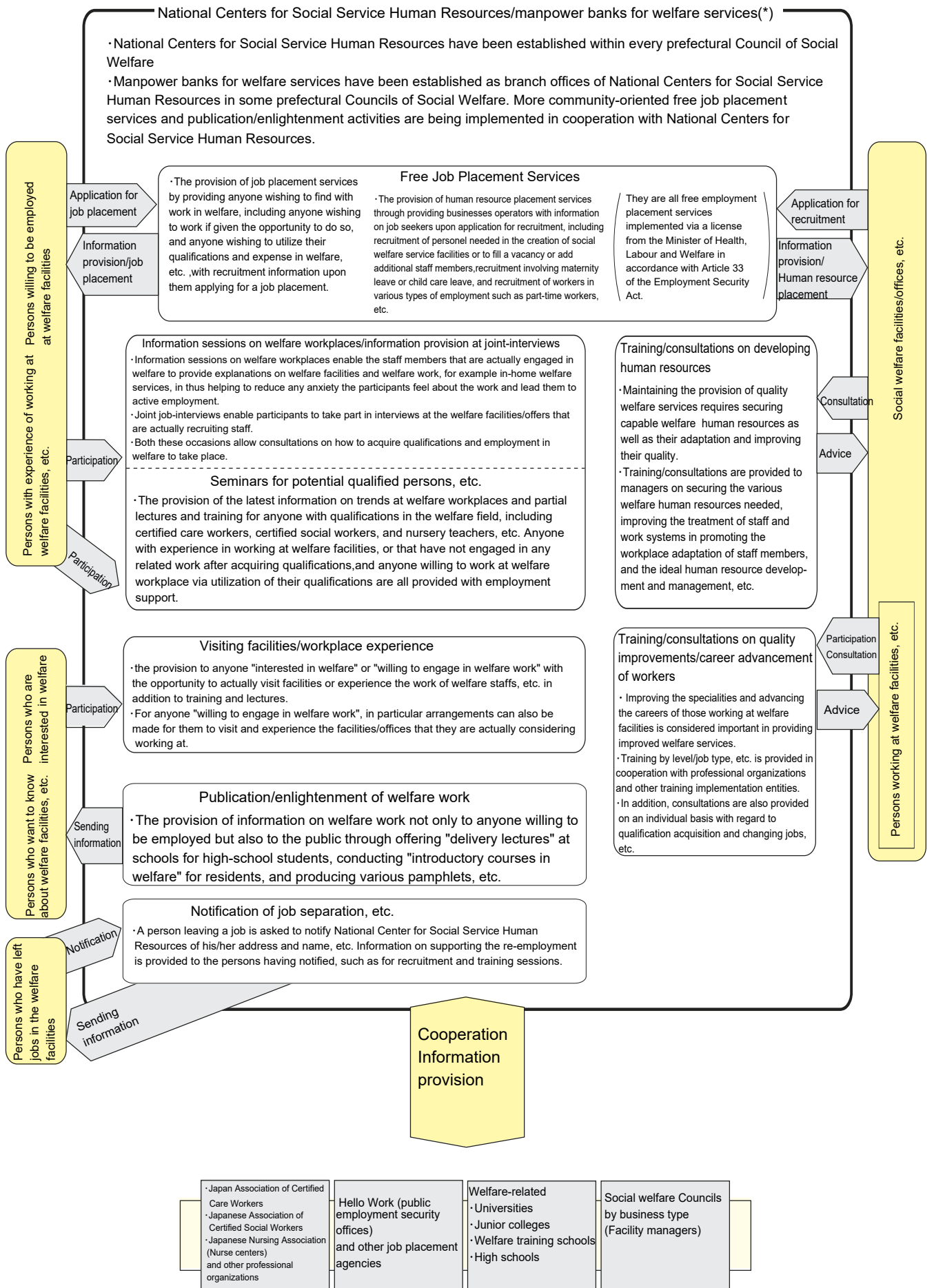
- (Note)
1. The number of facilities and capacity are of facilities in operation among those recognized by prefectures, designated cities and core cities.
  2. The capacities of long-term care day service centers for the elderly and short-term admission facilities for the elderly are not included.
  3. These figures refer to facilities recognized as long-term care welfare facilities for the elderly or community-based long-term care welfare facilities for the elderly in the "Survey of Institutions and Establishments for Long-term Care."
  4. These figures refer to facilities recognized as establishments providing daycare service, community-based establishments providing daycare service, or establishments providing daycare for long-term care of the elderly with dementia in the "Survey of Institutions and Establishments for Long-term Care."
  5. These figures refer to facilities recognized as establishments providing short-term stay services in the "Survey of Institutions and Establishments for Long-term Care."
  6. The capacity items for long-term care day service centers for the elderly and short-term admission facilities for the elderly have not been collected in the "Survey of Institutions and Establishments for Long-term Care" since the 2022 survey.
  7. The capacity of living support facilities for fatherless families is the number of households and therefore not included in the total number of capacity.
  8. Nursery schools, etc. refer to certified kindergartens with both childcare and nursery services available, certified kindergartens with nursery services available and nursery schools in 2021 and 2022, and certified kindergartens with nursery services available and nursery schools in 2023.
  9. "\*" indicates that it is impossible to be categorized as any statistics items.
  10. "..." indicates that it is unknown or inappropriate to express figures.

**Detailed Data 2 Cost-Sharing Ratio of Placement Expenses of Social Welfare Facilities**

Facility type	Bearer of the right to placement (*1)	Classification of facilities for placement	Payer of the expenses for placement (*1)	Cost sharing			
				National government	Prefectures Designated cities Core cities	Cities	Towns and Villages
Public assistance facilities	Prefectural governors / Mayors of designated cities / Mayors of core cities	Prefectural facilities Municipal facilities	Prefectures Designated cities Core cities	3/4	1/4	-	-
	Mayors (*2)	Private facilities	Cities	3/4	-	1/4	-
Nursing homes for the elderly	Mayors of municipalities	Prefectural facilities Municipal facilities Private facilities	Municipalities	-	-	10/10 (*4)	
Women's independence support facilities	Prefectural governors	Prefectural facilities Municipal facilities Private facilities	Prefectures	5/10	5/10	-	-
Child welfare facilities (*3)	Prefectural governors Mayors of designated cities Mayors of cities with child guidance centers	Prefectural facilities Municipal facilities Private facilities	Prefectures Designated cities Cities with child guidance centers	1/2	1/2	-	-
Living support facilities for fatherless families Midwifery homes	Mayors (*2)	Prefectural facilities	Prefectures	1/2	1/2	-	-
		Municipal facilities Private facilities	Cities	1/2	1/4	1/4	-
	Prefectural governors Mayors of designated cities Mayors of core cities	Prefectural facilities Municipal facilities Private facilities	Prefectures Designated cities Core cities	1/2	1/2	-	-
Nursery centers Kindergarten and day-care center cooperation type certified child care centers (No. of centers) (*6)	Mayors of municipalities	Private facilities	Municipalities	1/2	1/4 (*7)	1/4	
Nursing care homes for persons with physical disabilities (*5)	Prefectural governors Mayors of designated cities Mayors of core cities	Prefectural facilities Municipal facilities	Prefectures Designated cities Core cities	5/10	5/10	-	-
	Mayors of municipalities	Private facilities	Municipalities	5/10	-	5/10	

- (Note) \*1. The placements (conventionally administrative dispositions) of living support facilities for fatherless families, midwifery homes, and nursery centers were changed to implementation of maternal and child protection, implementation of midwifery, and implementation of childcare (service agreement relationship based on public laws), respectively, pursuant to the partial revision of the Child Welfare Act.
- \*2. Including the heads of towns and villages in which welfare offices are established. For towns and villages in which welfare offices are established, the towns and villages are responsible for the payment of placement expenses and cost sharing and the cost sharing ratio remains the same as that of cities.
- \*3. Child welfare facilities including small-scale residence style childcare services and establishments providing children's assistance services for a self-reliant living, but excluding nursery schools, maternal and child living support facilities.
- \*4. With the abolishment of subsidy for protection expenses of nursing homes for the elderly, etc. and tax resource transfer in FY2005, all placement expenses of welfare facilities for the elderly are now paid by municipalities (including designated cities and core cities).
- \*5. "Nursing care homes for persons with physical disabilities" under the former Act on Welfare of Physically Disabled Persons became "social participation support facilities for persons with physical disabilities" in October 2006 with the enforcement of the Services and Supports for Persons with Disabilities Act.
- \*6. According to the 3 Acts related to Child and Child Care, as of April 1, 2015 kindergarten and day-care center cooperation type certified child care centers were included. With regard to users for facilities/services excluding private-owned nursery schools, recipients of facility type benefits and community-based day-care benefits (individual benefits) became legal agencies as revised.
- \*7. Excluding designated cities and core cities

Overview Structural Chart for Securing Welfare Human Resources



## Detailed Data Number of Workers (FTE) at Social Welfare Facilities by Job Type and Facility Type

(Unit: person)

(As of October 1, 2023)

	Total	1) Public assistance facilities	1) Welfare facilities for the elderly	Support facilities for persons with disabilities, etc	Women's protection facilities	1) Child welfare facilities (other than nursery schools, etc. either community based childcare offices)	2) Nursery schools, etc.	2) Communitybased childcare offices	Welfare facilities for single parent households	Fee-based homes for the elderly (other than homes for the elderly with care services)
<b>Total</b>	<b>1,077,239</b>	<b>6,245</b>	<b>38,743</b>	<b>107,844</b>	<b>395</b>	<b>91,632</b>	<b>536,730</b>	<b>61,993</b>	<b>275</b>	<b>233,381</b>
Heads of facilities / Administrators	54,066	216	2,364	3,916	28	4,632	23,231	6,507	19	13,154
Persons in charge of service	3,976	...	...	3,976	...	...	...	...	...	...
Living instructors / support staffs, etc. <sup>3)</sup>	93,205	751	4,196	63,666	170	15,566	...	...	-	8,856
Vocational / work instructors	3,191	88	91	2,216	15	336	...	...	1	444
Therapists	7,820	6	167	1,114	8	3,998	...	...	-	2,527
Physical therapists	2,812	3	57	576	-	1,139	...	...	-	1,038
Occupational therapists	1,860	2	29	386	-	967	...	...	-	477
Other therapists	3,148	2	81	153	8	1,892	...	...	-	1,012
Psychological / vocational aptitude evaluators	47	...	...	47	...	...	...	...	...	...
Doctors / dentists	2,669	34	113	286	4	1,324	635	168	-	106
Public health nurses / midwives /nurses	54,317	428	2,505	5,582	24	11,086	11,237	834	-	22,621
Psychiatric social workers	1,283	101	14	993	-	...	...	...	...	176
Childminders	406,701	...	...	...	...	20,553	384,011	2,132	5	...
Nursery assistants	25,879	...	...	...	...	...	25,796	83	...	...
Nursery workers <sup>4)</sup>	37,536	...	...	...	...	...	...	37,536	...	...
incl. certified childminders	35,255	...	...	...	...	...	...	35,255	...	...
Home-based nurseries <sup>4)</sup>	1,353	...	...	...	...	...	...	1,353	...	...
incl. certified childminders	1,027	...	...	...	...	...	...	1,027	...	...
Home-based nursery assistants <sup>4)</sup>	680	...	...	...	...	...	...	680	...	...
Home-visit type childminders <sup>4)</sup>	96	...	...	...	...	...	...	96	...	...
incl. certified childminders	72	...	...	...	...	...	...	72	...	...
Child living support staff	618	...	...	...	...	618	...	...	-	...
Child welfare staff	11,235	...	...	...	...	11,235	...	...	-	...
Maternal and child instructors	652	...	...	...	...	652	...	...	-	...
Nursing care workers	173,523	3,203	17,903	10,956	2	...	...	...	...	141,459
Nutritionists	32,471	200	2,009	2,430	22	1,599	22,338	2,422	-	1,451
Cooks	75,290	495	4,485	4,713	42	3,877	43,019	4,258	-	14,400
Office clerks	37,373	435	2,635	5,049	39	4,145	13,228	1,155	94	10,593
Persons in charge of child development support / management	1,408	...	...	...	...	1,408	...	...	-	...
Other staff members	51,850	288	2,262	2,901	41	10,603	13,235	4,769	156	17,595

Source: "Survey of Social Welfare Institutions, Social Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW (Note) The number of workers is a number converted to full-time worker basis, being rounded to the first decimal place.

The number of persons engaged is based on the detailed job type survey, and the number of other job types is set to "...".

- 1) Public assistance facilities exclude Medical facilities for persons requiring public assistance, Welfare facilities for the elderly exclude Welfare centers for the elderly (special type A, type A, type B), Child welfare facilities (excluding nursery schools, etc. and community-based childcare offices) exclude Midwifery homes, Child and family support centers, Small-size child centers, Children's centers, Large-size child centers (type A), Large-size child centers (type B), Large-size child centers (type C), Other Child centers and Child play space.
- 2) Nursery schools, etc. refer to certified kindergartens with nursery services available and nursery schools. Community-based childcare offices refer to small-scale day care centers (type A), small-scale day care centers (type B), small-scale day care centers (type C), Home-based childcare facilities, Home-visit type childcare facilities and Childcare facilities in the business establishments.
- 3) Living instructors/support staff, etc. refer to living instructors, living counselors, living support staff, child support staff and child self-reliance support special staff, but there are only living instructors in Public assistance facilities and Women's protection facilities.
- 4) Nursery workers, home-based nurseries, home-based nurseries assistants and home-visit type nurseries are employees of community-based childcare offices, including those who do not have qualifications for childminder.

# Certified Social Workers and Certified Care Workers

## Overview

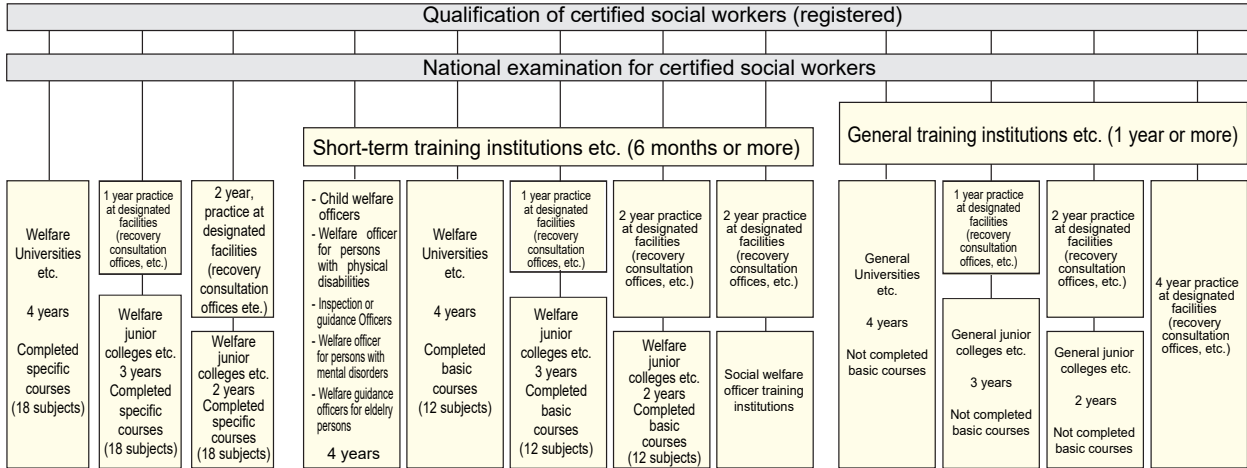
## Outline of Certified Social Workers and Certified Care Workers

### [Certified social workers]

A certified social worker denotes a person with specialized knowledge and skills that has the right to exclusively use that title in providing anyone facing difficulties in leading their daily lives due to physical/mental disabilities or environmental reasons with advice, guidance, and welfare services, or engaging in the business of enabling communication/adjustments with and providing assistance to doctors, anyone providing health and medical services, and any other relevant professionals.

Those who have studied the social welfare related subjects designated by the Minister of Health, Labour and Welfare at universities, etc. and have passed the national examination for certified social workers can become certified social workers upon registration.

### Acquisition of a Certified Social Worker Qualification

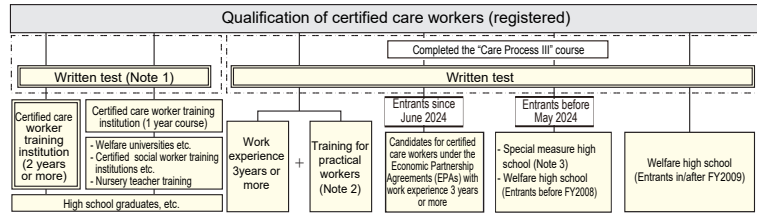


### [Certified care workers]

A certified care worker denotes a person with specialized knowledge and skills to provide anyone facing difficulties in leading their daily lives due to physical or mental disabilities with long-term care services (including supine suction, etc.), as well as to provide them and their caregivers with guidance on long-term care.

A person engaged in long-term care for 3 years or more and having finished a training for practical workers designated by the prefectural governor can become a certified care worker upon registration after passing the national examination for certified care workers.

### Acquisition of a Certified Care Worker Qualification



(Note 1) Regarding training institution routes, graduates from training institutions are entitled to take exams from FY2017, and mandatory national exams are to be gradually introduced.

(Note 2) A person who has completed basic training for long-term care workers and mucus aspiration training, etc. can also take an examination for certified care workers for the time being.

(Note 3) Work experience of 9 months or more is required after graduation from special measure high schools.

(Note 4) Regarding welfare high school and EPA routes, some graduates need to complete the Care Process III.

## Detailed Data 1

## Results of National Examination for Certified Social/Care Workers

Category	Certified social workers			Certified care workers		
	Number of applicants	Number of successful applicants	Pass rate	Number of applicants	Number of successful applicants	Pass rate
37th Examination (FY2024)	27,616	15,561	56.3%	75,387	58,992	78.3%

Source: Social Welfare and War Victims' Relief Bureau, MHLW

## Detailed Data 2

## Number of Persons Qualified as Certified Social/Care Workers

	Certified social workers	Certified care workers
FY2024	315,589	2,004,027

Source: Social Welfare and War Victims' Relief Bureau, MHLW

(Note) Those registered as of the end of March 2025

## Welfare Volunteers and Child Welfare Volunteers

### Overview

#### Outline of Welfare Volunteers and Child Welfare Volunteers

The welfare volunteers prescribed for in the Commissioned Welfare Volunteers Act shall enhance social welfare through the spirit of providing social services, consultation from point of view of the people, any necessary assistance, and cooperate in the tasks of relevant the administrative agencies, including welfare offices, etc.

In addition, welfare volunteers also serve as child welfare volunteers, as provided for in the Child Welfare Act. Welfare volunteers appropriately identify the situation with the environment surrounding and the lives of children, pregnant women, and fatherless families in communities. If children requiring support are identified, welfare volunteers shall make the effort to solve their problems by providing consultations and advice on the available services and systems.

Increasing expectations with regard to the activities of child welfare volunteers led to a system of child welfare volunteer directors being created in 1994 in thus enabling them to professionally engage in child welfare-related matters, and which was legally established within the Child Welfare Act in 2001 **"Child welfare volunteer directors" are designated from among the child welfare volunteers.** Child welfare volunteer directors provide liaisons and coordination between child welfare-related agencies and commissioned child welfare volunteers assigned to the region, and provide assistance and cooperation for activities of commissioned child welfare volunteers.

### Detailed Data 1

#### Number of Welfare Volunteers, Child Welfare Volunteers, and Child Welfare Volunteer Directors

(As of March 31, 2024)

	Welfare volunteers/child welfare volunteers	Child welfare volunteer directors (included)
Males	85,916	2,917
Females	142,657	18,318
Total	228,573	21,235

Source: "Report on Social Welfare Administration and Services FY2023", Administrative Report Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW(Data published as of January 28, 2025)

**Detailed Data 2**

**Status of Activities of Welfare Volunteers/Child Welfare Volunteers**

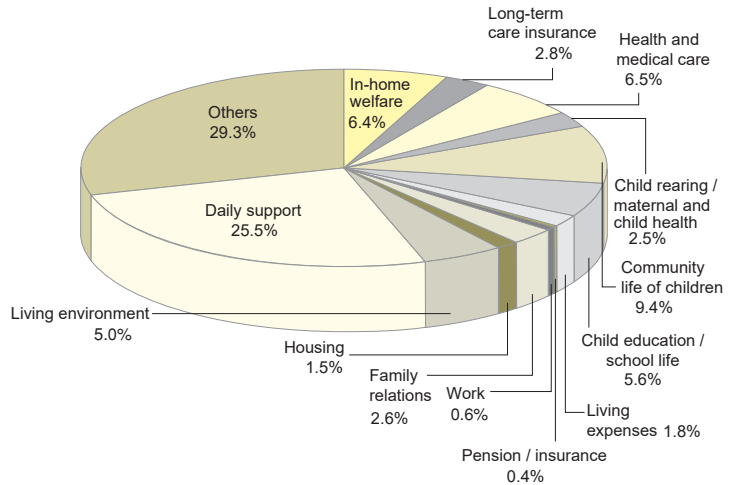
**Total Number of Activities by Both Welfare Volunteers and Child Welfare Volunteers**

The total number of cases of consultation/support provided by welfare volunteers and child welfare volunteers in FY 2023 was 4,793,332, and the contents of activities are given in the following table. Excluding “daily support” and “others”, the percentage of “community life of children” was 9.4%, “Health and medical care” was 6.5% and those were relatively high compared to others.

By category, “matters related to the elderly” accounted for more than half of total cases at 57.2%, “matters related to children” was 20.8% and “matters related to persons with disabilities” 4.0%.

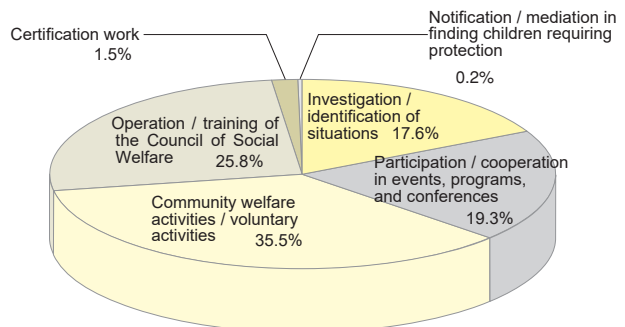
Number of cases of consultation/support by content	
Total	4,793,332
In-home welfare	308,589
Long-term care insurance	132,536
Health and medical care	309,208
Child rearing/maternal and child health	120,335
Community life of children	451,081
Child education/school life	270,052
Living expenses	88,108
Pension/insurance	21,354
Work	29,556
Family relations	124,957
Housing	73,872
Living environment	239,725
Daily support	1,220,450
Others	1,403,509

**Number of cases of consultation/support by content (total)**



Number of cases of other activities	
Total	22,411,554
Investigation/identification of situations	3,954,010
Participation/cooperation in events, programs, and conferences	4,314,587
Community welfare activities/voluntary activities	7,964,531
Operation/training of the Council of Social Welfare	5,791,297
Certification work	340,963
Notification/mediation in finding children requiring protection	46,166

**Breakdown of cases of other activities (total)**



Source: “Report on Social Welfare Administration and Services FY2023”, Administrative Report Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW (Data published as of January 28, 2025)

(Note) Due to the impact of the Noto Peninsula earthquake, the figures shown are aggregated excluding parts of Ishikawa Prefecture.

## Volunteer Activities

### Overview Current Status of Volunteer Activities

#### [Number of active volunteers]

(As of April 2024, surveyed by Japan National Council of Social Welfare; number of persons/groups registered at or recognized by Social Welfare Conferences of prefecture/designated cities and Social Welfare Conference Volunteer Centers of municipalities)

- (1) Number of persons: 6.53 million (approx. 4.1 times that for FY1980 of 1.60 million)  
 (2) Number of groups: 188,000 groups (approx. 11.8 times that for FY1980 of 16,000)

#### [Structure/details of active volunteers] (as of the end of September 2009)

\* All of the followings were individually surveyed

##### (1) Gender (%)

Males	Females	No answer
31.0	68.8	0.2

##### (2) Age (%)

Age 10-19	Age 20-29	Age 30-39	Age 40-49	Age 50-59	Age 60-69	Age 70-79	80 or older
0.5	3.6	4.5	8.0	17.7	40.9	22.5	2.3

##### (3) By occupation (%)

Enterprise (employees)	6.1	Persons retired at mandatory age	22.5
Public officers	2.9	Students	1.7
Organization staffs	6.5	Persons not working	5.1
NPO/NGO staffs	3.5	Others	7.5
Self-employed	8.1	No answer	0.5
Homemakers (not working)	35.6		

##### (4) Fields of volunteer activities (multiple choices) (%)

Welfare activities for the elderly	44.1	Activities on disaster prevention, crime prevention, or traffic safety, etc.	14.8
Welfare activities for person with disabilities	33.4	Activities on human rights protection	5.9
Activities on child rearing (infants)	17.8	Activities on international exchange/cooperation	7.6
Activities on sound upbringing of youth (children)	17.7	Activities on community development, etc.	22.5
Activities on health and medical care	10.0	Activities of neighborhood self-governing bodies, neighborhood associations, welfare volunteers, or regional social welfare councils, etc.	26.7
Education/culture/sports promotion	19.8	Others	11.1
Activities on community beautification/environment preservation	22.4	No answer	1.6
Volunteer activities in times of disaster	14.7		

##### (5) Areas where activities are conducted (%)

Within elementary school/junior high school districts	14.6	Mainly at home	2.4
Entire municipalities	56.9	No specific areas	12.8
Beyond municipalities (prefecture, overseas, etc.)	10.3	No answer	3.0

# Public Assistance System

## Overview Outline of Public Assistance System

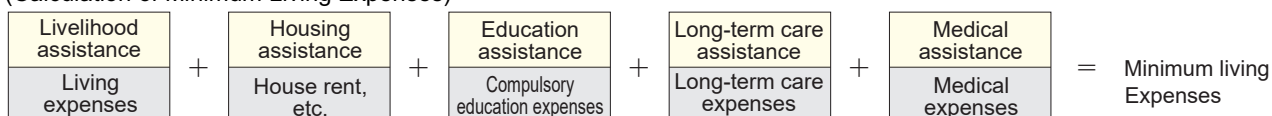
### [Public assistance system]

The public assistance system is used to guarantee a minimum standard of living as well as to promote self-support for any citizens that are impoverished by providing the necessary public assistance according to their level of poverty.

The system consists of 8 types of assistance, namely livelihood assistance, education assistance, housing assistance, medical assistance, long-term care assistance, maternity assistance, occupational assistance, and funeral assistance, which can all be provided alone or in combination according to the needs of the person requiring the public assistance.

### Determining the Amount of Public Assistance

(Calculation of Minimum Living Expenses)



- In addition to the above items, a standard amount is added in the case of child birth, funeral, etc.

(Calculation of Income Appropriation Amount)

$$\text{Average monthly income} - (\text{Actual necessary expenses} + \text{Basic deductions}) = \text{Income}$$

(Calculation of Assistance Amount)

$$\text{Minimum living expenses} - \text{Income appropriation amount} = \text{Assistance amount}$$

### [Standards of public assistance]

The standards of public assistance system involve standards for livelihood assistance, the scope of which includes clothing, food or anything else considered necessary in their daily life, and which get revised using the level equilibrium method that takes into consideration the growth of the consumption level of the general public, etc.

### Livelihood Assistance Standards by Type of Household (FY2025)

(Unit: ¥)

	3-person household: 33 years old, 29 years old, and 4 years old	Elderly single household: 68 years old	Elderly couple household: 68 years old and 65 years old	Mother-children household: mother aged 30, children aged 4 and 2
1st class area - 1	164,860	77,980	122,460	196,220
1st class area - 2	160,400	74,950	120,030	192,480
2nd class area - 1	156,250	73,090	116,790	186,600
2nd class area - 2	152,090	71,240	113,750	182,520
3rd class area - 1	151,050	70,770	112,760	179,900
3rd class area - 2	145,870	68,450	108,720	174,800

- (Note) The above figures include winter season additional amounts (Area VI x 5/12), child-rearing addition, and fatherless family addition. The standard amounts are as of April 1, 2025.

**Detailed Data 1**

**Changes in Actual Number of Households/Persons Receiving Public Assistance, Public Assistance Rate, Number of Persons Assisted, and Rate of Assisted Persons**

Examining the overall general public assistance trends reveals the actual number of persons receiving public assistance and the public assistance rate (per population of 1,000) to have been on an upward trend after reaching a minimum in 1995 and those were recorded high in March 2015, but in recent years, it has transitioned in a downward trend. In FY2023 the monthly average of the actual number of persons receiving public assistance was 2,020,576, that of the actual number of households 1,650,478, and that of the public assistance rate 16.2%.

	Actual recipient households (1,000 households)	Actual recipients (1,000 persons)	Public assistance rate (%)	Livelihood assistance recipients (1,000 persons)	Housing assistance recipients (1,000 persons)	Education assistance recipients (1,000 persons)	Long-term care assistance recipients (1,000 persons)	Medical assistance recipients (1,000 persons)	Other assistance recipients (1,000 persons)	Assistance rate (actual recipients=100.0)					
										Livelihood assistance	Housing assistance	Education assistance	Long-term care assistance	Medical assistance	Other assistance
FY1975	708	1,349	12.1	1,160	705	229	•	785	5	86.0	52.2	16.9	•	58.2	0.4
FY1980	747	1,427	12.2	1,251	867	261	•	856	5	87.7	60.7	18.3	•	60.0	0.3
FY1985	781	1,431	11.8	1,269	968	252	•	910	4	88.7	67.6	17.6	•	63.6	0.3
FY1990	624	1,015	8.2	890	730	136	•	711	3	87.7	71.9	13.4	•	70.1	0.3
FY1991	601	946	7.6	826	681	117	•	681	3	87.3	72.0	12.4	•	71.9	0.3
FY1992	586	898	7.2	781	646	104	•	662	3	86.9	72.0	11.6	•	73.7	0.3
FY1993	586	883	7.1	765	639	97	•	659	3	86.7	72.4	10.9	•	74.6	0.3
FY1994	595	885	7.1	766	645	92	•	671	3	86.5	72.8	10.4	•	75.8	0.3
FY1995	602	882	7.0	760	639	88	•	680	2	86.2	72.4	10.0	•	77.1	0.3
FY1996	613	887	7.1	766	649	85	•	695	3	86.3	73.1	9.6	•	78.3	0.3
FY1997	631	906	7.2	784	669	84	•	716	3	86.6	73.8	9.3	•	79.0	0.3
FY1998	663	947	7.5	822	707	86	•	753	2	86.8	74.7	9.1	•	79.6	0.3
FY1999	704	1,004	7.9	877	763	91	•	804	2	87.3	76.0	9.1	•	80.0	0.2
FY2000	751	1,072	8.4	943	824	97	67	864	2	87.9	76.9	9.0	6.2	80.6	0.2
FY2001	805	1,148	9.0	1,015	891	105	84	929	2	88.4	77.6	9.1	7.4	80.9	0.2
FY2002	871	1,243	9.8	1,105	975	114	106	1,003	3	89.0	78.5	9.2	8.5	80.7	0.2
FY2003	941	1,344	10.5	1,202	1,069	124	127	1,083	3	89.4	79.5	9.2	9.5	80.5	0.2
FY2004	999	1,423	11.1	1,274	1,143	132	147	1,155	3	89.5	80.3	9.3	10.3	81.1	0.2
FY2005	1,042	1,476	11.6	1,320	1,194	136	164	1,208	32	89.5	80.9	9.2	11.1	81.8	2.1
FY2006	1,076	1,514	11.8	1,354	1,233	137	172	1,226	36	89.5	81.5	9.1	11.4	81.0	2.4
FY2007	1,105	1,543	12.1	1,380	1,262	136	184	1,248	38	89.4	81.8	8.8	11.9	80.9	2.5
FY2008	1,149	1,593	12.5	1,422	1,305	135	196	1,282	40	89.3	81.9	8.5	12.3	80.5	2.5
FY2009	1,274	1,764	13.8	1,586	1,460	144	210	1,406	49	89.9	82.8	8.2	11.9	79.8	2.8
FY2010	1,410	1,952	15.2	1,767	1,635	155	228	1,554	56	90.5	83.7	8.0	11.7	79.6	2.9
FY2011	1,498	2,067	16.2	1,872	1,742	159	248	1,657	60	90.6	84.3	7.7	12.0	80.2	2.9
FY2012	1,559	2,136	16.7	1,928	1,812	159	270	1,716	62	90.3	84.8	7.4	12.6	80.4	2.9
FY2013	1,592	2,162	17.0	1,941	1,836	154	290	1,746	61	89.8	84.9	7.1	13.4	80.8	2.8
FY2014	1,612	2,166	17.0	1,947	1,844	148	310	1,763	59	89.9	85.1	6.8	14.3	81.4	2.7
FY2015	1,630	2,164	17.0	1,927	1,842	142	330	1,776	57	89.1	85.1	6.6	15.3	82.1	2.6
FY2016	1,637	2,145	16.9	1,907	1,830	134	348	1,770	54	88.9	85.3	6.2	16.2	82.5	2.5
FY2017	1,641	2,125	16.8	1,886	1,816	125	366	1,765	52	88.7	85.5	5.9	17.2	83.1	2.4
FY2018	1,637	2,097	16.6	1,852	1,792	117	381	1,751	49	88.3	85.5	5.6	18.2	83.5	2.3
FY2019	1,636	2,073	16.4	1,820	1,770	108	394	1,743	46	87.8	85.4	5.2	19.0	84.1	2.2
FY2020	1,637	2,052	16.3	1,796	1,755	101	405	1,710	43	87.5	85.5	4.9	19.7	83.3	2.1
FY2021	1,642	2,039	16.2	1,781	1,747	94	416	1,709	41	87.4	85.7	4.6	20.4	83.8	2.0
FY2022	1,643	2,025	16.2	1,768	1,736	88	422	1,707	40	87.3	85.8	4.4	20.8	84.3	2.0
FY2023	1,650	2,021	16.2	1,755	1,730	84	430	1,712	38	86.9	85.6	4.2	21.3	84.7	1.9

Source: "National Survey on Public Assistance Recipients", Social Welfare and War Victims' Relief Bureau, MHLW ("Report on Social Welfare Administration and Services", Administrative Report Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW for the figures up to FY2011)  
 (Note) The number of "Other assistance recipients" has increased since FY2005, due to an addition of the expenses necessary for attending high school, etc.

**Detailed Data 2**

**Changes in Percentage Distribution of Households Receiving Public Assistance by Household Type**

Examining the number of households receiving public assistance by household type reveals elderly households to have been of the highest percentage at 55.3%.

The decrease in percentage of elderly households in 2005 was due to a change in the definition of elderly households: the definition up to FY2004 was "households composed only of males aged 65 or older and/or females aged 60 or older but with or without any persons younger than 18" whereas the definition from FY2005 on was "households composed only of males and/or females aged 65 or older and with or without persons younger than 18".

(Unit: %)

	1975	80	85	90	91	92	93	94	95	96	97	98	99	0	01	02	03	04	05
Elderly households	31.4	30.3	31.2	37.2	38.8	40.2	41.1	41.8	42.3	43.2	44.0	44.5	44.9	45.5	46.0	46.3	46.4	46.7	43.5
Fatherless households	10.0	12.8	14.6	11.7	10.8	9.9	9.3	9.0	8.7	8.4	8.3	8.2	8.3	8.4	8.5	8.6	8.7	8.8	8.7
Households with wounded or sick persons/persons with	45.8	46.0	44.8	42.9	42.7	42.4	42.3	42.1	42.0	41.6	41.0	40.4	39.6	38.7	37.8	36.7	35.8	35.1	37.5
Other households	12.9	10.9	9.3	8.1	7.8	7.5	7.2	7.1	6.9	6.8	6.7	6.8	7.1	7.4	7.7	8.3	9.0	9.4	10.3
	06	07	08	09	10	11	12	13	14	15	16	17	18	19	20	21	22	23	
Elderly households	44.1	45.1	45.7	44.3	42.9	42.6	43.7	45.4	47.5	49.5	51.4	53.0	54.1	55.1	55.5	55.6	55.6	55.3	
Fatherless households	8.6	8.4	8.2	7.8	7.7	7.6	7.4	7.0	6.8	6.4	6.1	5.7	5.3	5.0	4.6	4.4	4.1	3.9	
Households with wounded or sick persons/persons with	37.0	36.4	35.5	34.3	33.1	32.8	30.6	29.3	28.3	27.3	26.4	25.7	25.3	25.0	24.8	24.8	24.9	25.0	
Other households	10.2	10.1	10.6	13.5	16.2	17.0	18.4	18.2	17.5	16.8	16.1	15.7	15.2	14.9	15.0	15.2	15.5	15.8	

Source: "National Survey on Public Assistance Recipients (Monthly Survey)", Social Welfare and War Victims' Relief Bureau, MHLW ("Report on Social Welfare Administration and Services", Administrative Report Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW for the figures up to FY2011)

# Daily Life and Independence Support Services

## Overview

## Outline of Daily Life and Independence Support Services

The purpose of daily life and independence support services is to support people with insufficient judgment capabilities and including elderly with dementia, persons with intellectual disabilities, and persons with mental disorders, etc. through providing them with assistance to use welfare services, etc. in thus enabling them to lead more independent lives in their communities.

### 1. Qualification

The services are provided to anyone meeting all of the following:

- (1) Persons with insufficient judgment capabilities (elderly with dementia, persons with intellectual disabilities, and persons with mental disorders, etc. who have difficulty in acquiring, understanding, making judgments on, and expressing their intentions with regard to information on using the services needed in their daily lives)
- (2) Persons recognized as being capable of judging the content of the services

### 2. Content of assistance

(1) The standard content of the assistance based on the services is as follows.

- a. Assistance with using welfare services
- b. Assistance with using the complaint resolution systems
- c. Assistance with the administrative procedures involved in remodeling houses, renting housing, consumer contracts in daily life, and filing residential certificates, etc.

(2) The content of assistance with regard to a. above is as follows.

- a. Management of users' daily living expenses (daily monetary management), including procedures used in making withdrawals, cancellations, or deposits, etc.
- b. Identification of changes in living conditions through regular visits

### 3. Implementing entity

The entities that implement the services are the Councils of Social Welfare of prefectures and designated cities.

In consideration of the convenience of users reception services are provided by the municipal Councils of Social Welfare (core Councils of Social Welfare), as entrusted by the entities described above.

(Reference) Implementing system as of the end of March 2024

Core Councils of Social Welfare:	1,640
Specialists:	4,267
Living support staff:	15,586

### 4. Implementation status

	Total number of consultations (*)	Number of new user contracts
From Oct. 1999 to Mar. 2000	13,007 cases	327 cases
FY2000	42,504 cases	1,687 cases
FY2001	106,676 cases	3,280 cases (1.94 times that of the previous year)
FY2002	159,688 cases	4,631 cases (1.41 times that of the previous year)
FY2003	231,898 cases	6,252 cases (1.35 times that of the previous year)
FY2004	298,043 cases	6,486 cases (1.04 times that of the previous year)
FY2005	402,965 cases	7,247 cases (1.12 times that of the previous year)
FY2006	530,871 cases	7,626 cases (1.05 times that of the previous year)
FY2007	708,432 cases	8,580 cases (1.13 times that of the previous year)
FY2008	879,523 cases	9,142 cases (1.07 times that of the previous year)
FY2009	1,021,489 cases	9,434 cases (1.03 times that of the previous year)
FY2010	1,157,756 cases	10,346 cases (1.10 times that of the previous year)
FY2011	1,241,086 cases	10,933 cases (1.06 times that of the previous year)
FY2012	1,399,641 cases	10,872 cases
FY2013	1,472,472 cases	11,513 cases (1.06 times that of the previous year)
FY2014	1,577,103 cases	12,394 cases (1.07 times that of the previous year)
FY2015	1,767,312 cases	12,854 cases (1.04 times that of the previous year)
FY2016	1,904,734 cases	11,849 cases (0.92 times that of the previous year)
FY2017	2,010,154 cases	11,768 cases (0.99 times that of the previous year)
FY2018	2,079,178 cases	11,538 cases (0.98 times that of the previous year)
FY2019	2,128,325 cases	11,419 cases (0.99 times that of the previous year)
FY2020	2,205,227 cases	11,554 cases (1.01 times that of the previous year)
FY2021	2,288,030 cases	10,830 cases (0.94 times that of the previous year)
FY2022	2,331,881 cases	10,866 cases (1.00 times that of the previous year)
FY2023	2,341,096 cases	10,641 cases (0.98 times that of the previous year)
Total	30,299,091 cases	224,024 cases

\* The total number of consultations includes inquiries about the content of the services and consultations both before and after concluding contracts, etc.

(Reference)

#### [FY2023 Status of contracts by user]

Users	Elderly with dementia, etc.	Persons with intellectual disabilities, etc.	Persons with mental disorders, etc.	Others	Total	Covered by public assistance
Number of contracts	5,781	1,620	2,693	547	10,641	4,515
Percentage distribution (%)	54.3	15.2	25.3	5.1	100.0	42.4

Source: National Councils of Social Welfare

# Livelihood Welfare Fund Loan System

## Overview

## Outline of Livelihood Welfare Fund Loan System

**[Year of establishment]** FY1955

**[Implementing entity]** Prefectural Councils of Social Welfare

### **[Eligible persons]**

- |   |   |
|---|---|
| Low-income households .....                     | Households that face difficulty borrowing the necessary money from other sources (same level as those exempt from municipal-tax)  |
| Households with persons with disabilities ..... | Households with persons who have been issued with physically disability certificates, Intellectual disability certificates, or health and welfare handbooks for persons with mental disorders |
| Elderly households .....                        | Households with elderly aged 65 or older  |

### **[Fund type]**

General Support Funds (living support expenses, housing expenses, temporary livelihood rehabilitation expenses), Welfare Funds (welfare expenses, emergency small-amount fund), Education Support Funds (education support expenses, school entering preparation expenses), Living Funds of Real Estate Security Type (living funds of real estate security type, living funds of real estate security type for families in need of welfare)

### **[Interest rate]**

No interest if co-signed.

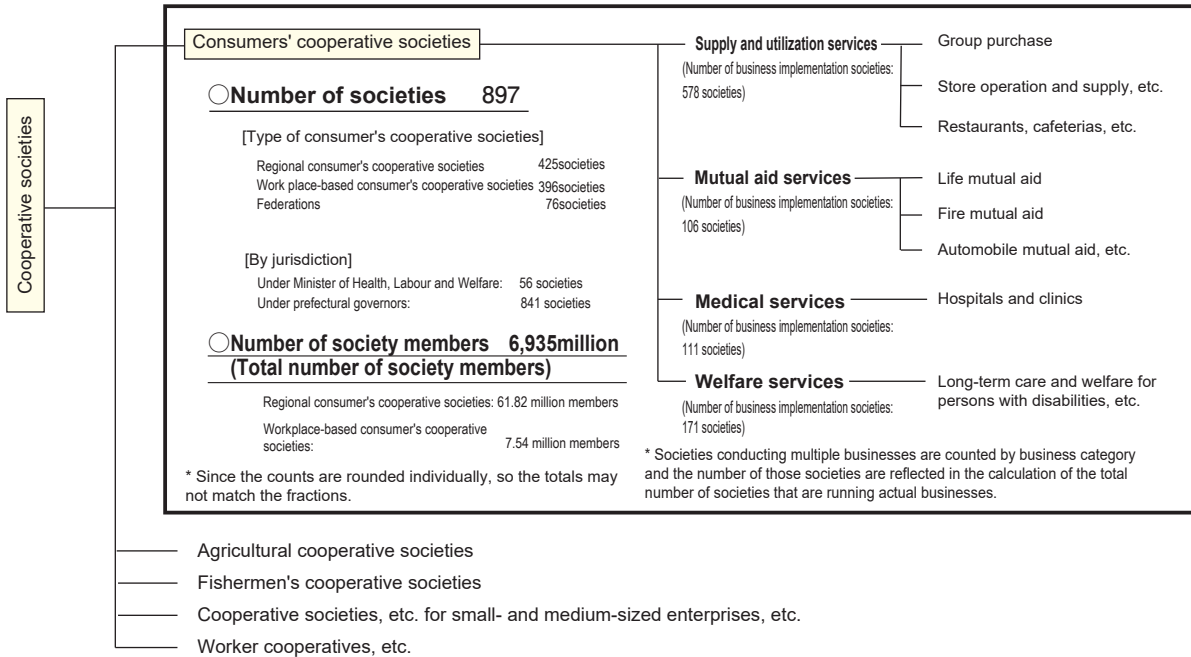
Annual interest rate is 1.5% if not co-signed.

- [1] No interest for Emergency Small-amount Funding and Education Support Funds
- [2] With the Living Funds of the Real Estate Security Type and Living Funds of Real Estate Security Type for Families in need of Welfare an annual interest rate of 3% or the long-term prime rate, whichever is lower, apply

# Consumers' Cooperative Societies

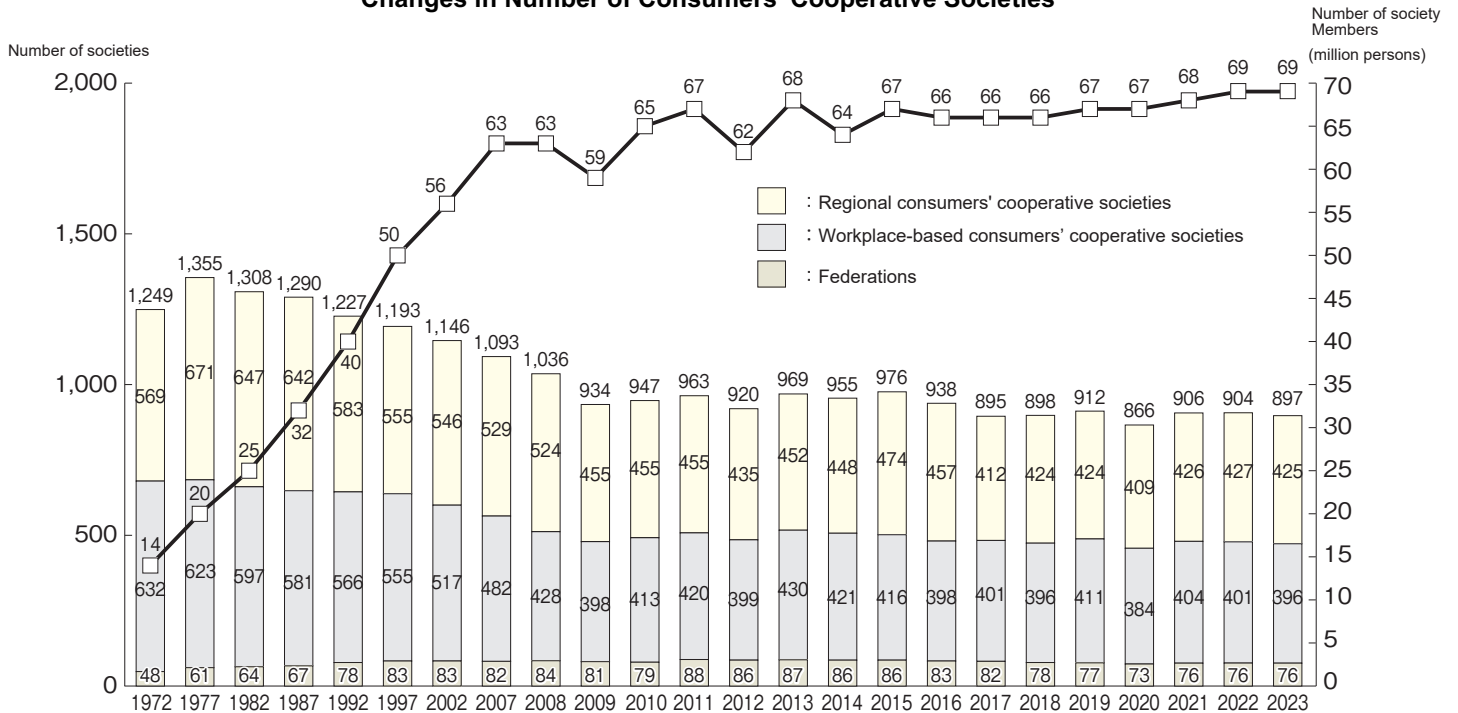
## Overview

## Outline of Consumers' Cooperative Societies



Source: "Tabulated Results of FY2024 Survey on the actual status of consumers' cooperative societies (federations)", Social Welfare and War Victims' Relief Bureau, MHLW

## Changes in Number of Consumers' Cooperative Societies

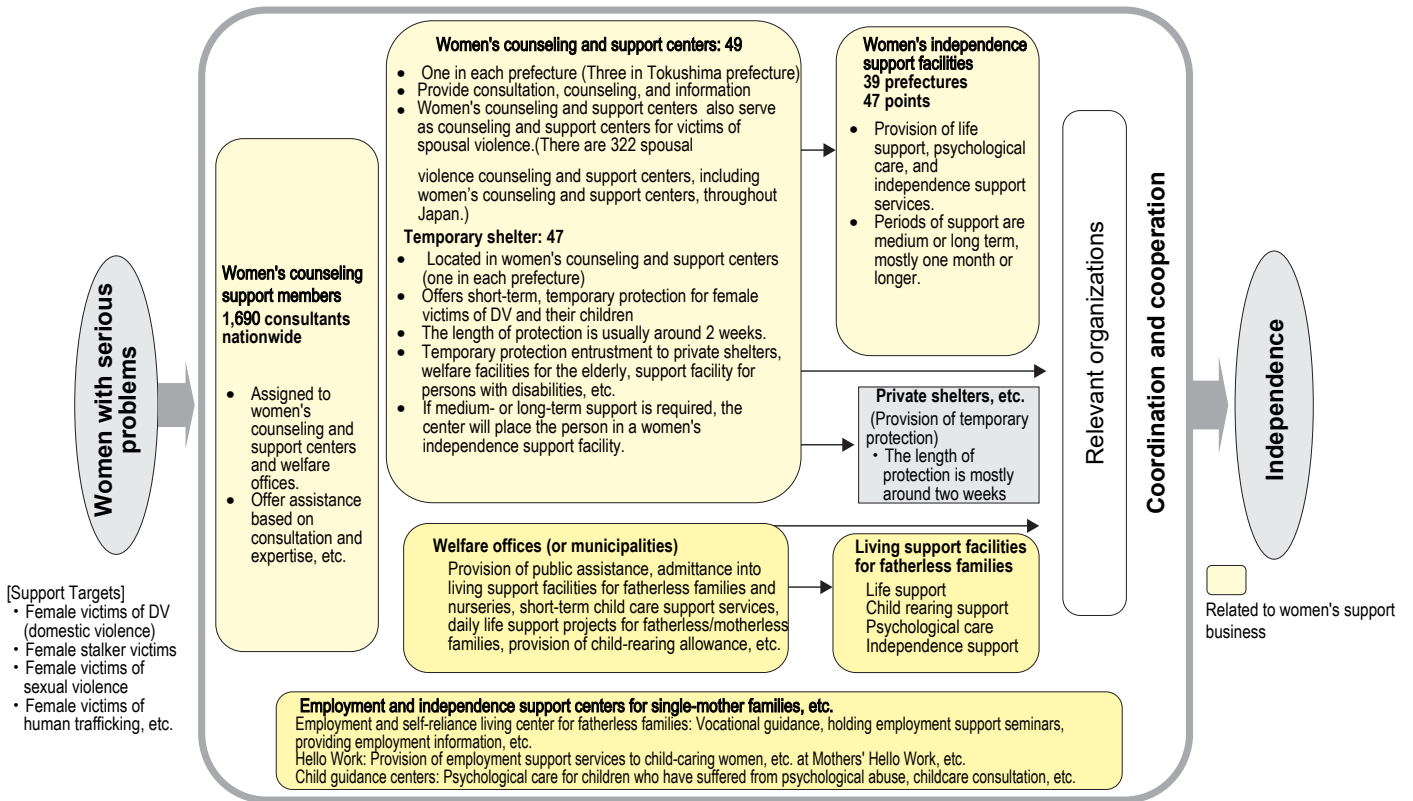


Source: "Tabulated Results of FY2024 Survey on the actual status of consumers' cooperative societies (federations)", Social Welfare and War Victims' Relief Bureau, MHLW

# Support Women with Serious Problems, etc.

## Overview

## Outline of Support Project for Women



Note: The numbers of women's counseling support members, women's counseling and support centers, and women's independence support facilities are as of April 1, 2024. The number of spousal violence counseling and support centers is as of July 2025.

## Relief for the Wounded/Sick Retired Soldiers and War Bereaved, etc.

### Overview Relief for the Wounded/Sick Retired Soldiers and War Bereaved, etc.

In connection with the injury, illness or death of military personnel, etc., the national government provides them (excluding those receiving benefits in accordance with the Public Officers Pension Act) or their bereaved survivors with pension benefits, etc. to assist them based on a spirit of state compensation.

Qualified persons	Military personnel (excluding those receiving benefits in accordance with the Public Officers Pension Act), military civilian employees, and paramilitary personnel, who were disabled in the line of duty, and the bereaved families	
	Disability benefits	Survivors' benefits
Contents of relief	Disability Pension: 314 persons Injury or sickness incurred in the line of duty ¥10,186,400 (Special) to ¥1,006,200 (Class 5) Service-related injury or sickness ¥7,765,800 (Special) to ¥777,900 (Class 5) Lump-sum disability grant: 679 persons (cumulative total) (when selected in place of pension)	Survivors' Pension: 525 persons (Bereaved families of military personnel and army civilian employees) Higher priority: 525 persons Lower priority: 0 persons Survivors' grant: 612 persons (Bereaved families of paramilitary personnel) Higher priority: 606 persons Lower priority: 6 persons Death in the line of official duty Higher priority: ¥2,058,300 Lower priority: ¥75,400 Service-related death Higher priority: ¥1,646,500 Lower priority: ¥59,100 Condolence grant (cumulative total): 2,085,295 persons Government bonds with a face value of ¥50,000 with 6% annual interest and redemption in 10 years

Source: Social Welfare and War Victims' Relief Bureau, MHLW  
 (Note) 1. The number of beneficiaries is as of March 31, 2025.  
 2. The amounts are as of April 1, 2025

### Relief in Accordance with the Act on Special Aid to the Wounded and Sick Retired Soldiers

In connection with the injury and illness of military personnel, etc. incurred in the line of duty, the national government provides them with medical benefits, etc. to assist them based on a spirit of state compensation.

Qualified persons	Military personnel, army civilian employees, and paramilitary personnel who were disabled in the line of duty and have been issued the war injury and sickness certification: 1,787 persons	
Contents of relief	1. Medical care benefits: 15 persons 2. Medical care allowance (¥30,700 per month): 0 persons 3. Funeral expenses (¥219,000): 0 cases 4. Medical rehabilitation benefits: 0 cases	5. Supply and repair of prosthetic appliances: 14 cases 0 persons 6. Accommodation in national sanatoria: 7. Free passage on Japan Railways trains and ferry boats: 191 persons
	Counselors for the war wounded and sick: 68 persons (as of October 1, 2023)	

Source: Social Welfare and War Victims' Relief Bureau, MHLW  
 (Note) 1. No. of recipients etc. (excluding no. of consulting staff for wounded/sick retired soldiers) as of March 31, 2024  
 2. The number of persons in item 7 of "contents of relief" indicates the number of persons issued with exchange certificates for transportation passes.  
 3. The amounts are as of April 1, 2025

Type	Recipients	Benefits																																																																					
Special Benefits (Note 1)	Special benefits for wives of the war dead, etc.	<table border="1"> <tr> <td>¥200,000 (10-year gov. bond)</td> <td>→</td> <td>¥600,000 (10-year gov. bond)</td> <td>→</td> <td>¥1,200,000 (10-year gov. bond)</td> <td>→</td> <td>¥1,800,000 (10-year gov. bond)</td> <td>→</td> <td>¥2,000,000 (10-year gov. bond)</td> <td>→</td> <td>¥2,000,000 (10-year gov. bond)</td> <td>→</td> <td>¥1,100,000 (5-year gov. bond)</td> <td>¥1,100,000 (5-year gov. bond)</td> </tr> <tr> <td>Introduced in 1963 Number of recipients: 419,768 persons</td> <td></td> <td>Introduced in 1973 Number of recipients: 388,264 persons</td> <td></td> <td>Introduced in 1983 Number of recipients: 346,628 persons</td> <td></td> <td>Introduced in 1993 Number of recipients: 272,339 persons</td> <td></td> <td>Introduced in 2003 Number of recipients: 160,620 persons</td> <td></td> <td>Introduced in 2013 Number of recipients: 46,643 persons</td> <td></td> <td>Introduced in 2023 Number of recipients:(1st) 2,586 persons</td> </tr> </table>	¥200,000 (10-year gov. bond)	→	¥600,000 (10-year gov. bond)	→	¥1,200,000 (10-year gov. bond)	→	¥1,800,000 (10-year gov. bond)	→	¥2,000,000 (10-year gov. bond)	→	¥2,000,000 (10-year gov. bond)	→	¥1,100,000 (5-year gov. bond)	¥1,100,000 (5-year gov. bond)	Introduced in 1963 Number of recipients: 419,768 persons		Introduced in 1973 Number of recipients: 388,264 persons		Introduced in 1983 Number of recipients: 346,628 persons		Introduced in 1993 Number of recipients: 272,339 persons		Introduced in 2003 Number of recipients: 160,620 persons		Introduced in 2013 Number of recipients: 46,643 persons		Introduced in 2023 Number of recipients:(1st) 2,586 persons																																										
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(Note) The number of recipients is as of March 31, 2025.

- The national government provides government bonds as special benefits to the wives of the war dead, etc. in order to console their mental pain and in recognition of the struggles they have undergone. Additionally, the national government provides 5-year redeemable government bonds as special benefits for wives of wounded and sick retired soldiers, etc. twice every 5 years from the measure of the year 2016, and for wives of the war dead, etc. twice every 5 years from the measure of the year 2023. As for special benefits for parents, etc. of the war dead, the national government used the FY 2018 budget to provide lump sum payments for its "benefits for parents of war victims." It provided benefits early and reliably, based on the fact that the recipients are very old and the number of them is declining rapidly.
- The national government provides government bonds as special condolence grants for bereaved families of the war dead, etc. on the occasion of 20th, 30th, 40th, 50th, 60th and 70th anniversary of the end of the war to once again express its sympathy. Additionally, the national government provides five-year redeemable government bonds to bereaved families twice every five years as of the measure in 2015.

## Succession of Hardships During and After the War

### Overview

### Succession of Hardships During and After the War

#### ○ Showa-kan

The Showa-kan was opened in the spring of 1999, for the purpose of passing down to posterity about hardships experienced by bereaved families of the war dead and the other people during and after the war.

The Showa-kan exhibits real materials showing the people's lives of that time as they were, provides an access to books and videos, and implements programs that provide a broad range of information on the affiliated facilities. Furthermore the thematic exhibitions are held 2 times a year along different themes to provide an opportunity for the public to commemorate those hardships.

- Address: 1-6-1 Kudan-Minami, Chiyoda-ku, Tokyo
- TEL: 03-3222-2577
- Website: <https://www.showakan.go.jp>

#### ○ Shokei-kan (Historical Materials Hall for the Wounded and Sick Retired Soldiers, etc)

The Shokei-kan was opened in the spring of 2006, as part of relief measures for sick and wounded servicemen, for the purpose of passing down to posterity about hardships during and after the war experienced by sick and wounded servicemen, as well as their families, etc.

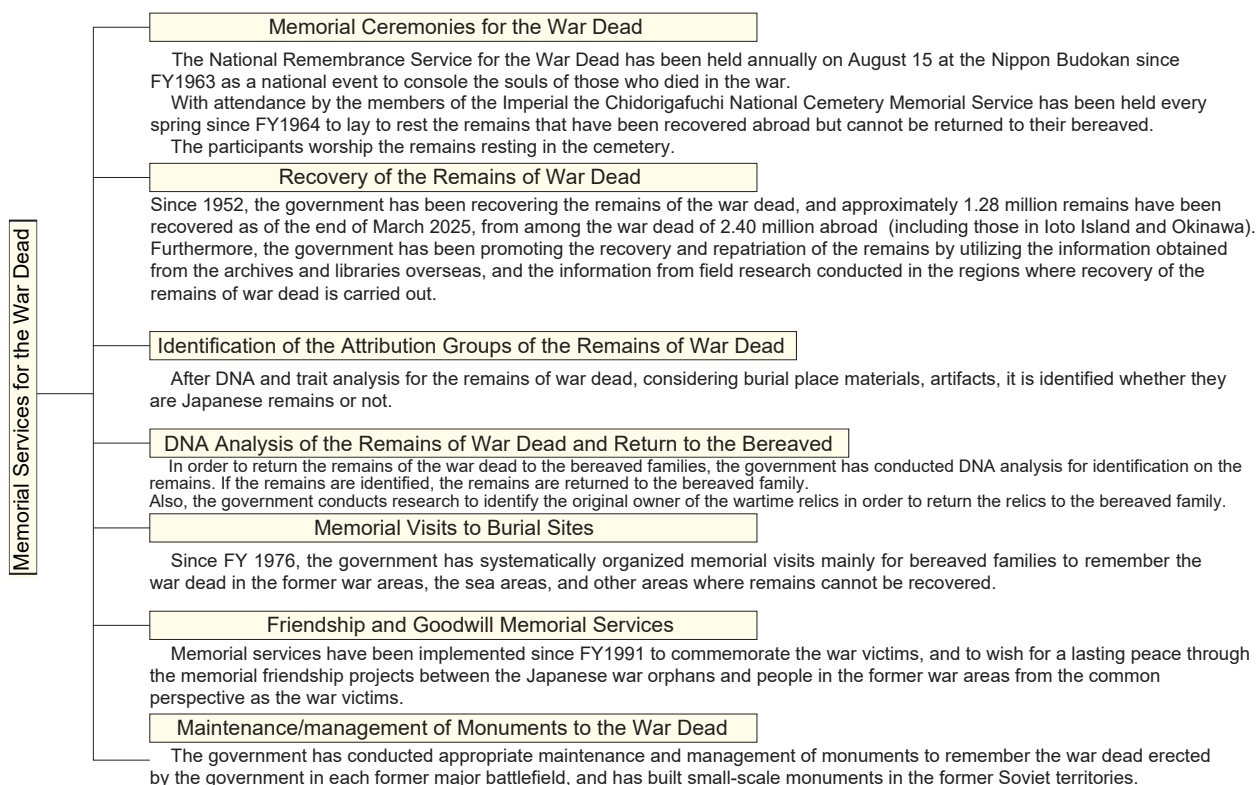
The Shokei-kan exhibits real materials and verbal testimony that convey the sobering hardships of those servicemen and families, provides an access to a diorama of field hospitals, books and videos, and holds thematic exhibitions and others, providing an opportunity for the public to commemorate those hardships.

- Address : 2F Green Oak Kudan, 1-11-5 Kudan Kita, Chiyoda-ku, Tokyo
- TEL: 03-3234-7821
- Website: <https://www.shokeikan.go.jp>

# Memorial Services for the War Dead

## Overview

## Outline of Memorial Services for the War Dead



## Detailed Data 1 Recovery of Remains of War Dead

(Unit: victims)

Region	FY 2019	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024
Ioto Island	11	46	24	75	66	66
		46	24	75	66	66
Okinawa	56	57	49	46	61	90
		57	49	46	61	90
Mid-Pacific Ocean	265	0	195	74	149	716
		2	0	0	2	29
Myanmar	0	0	0	0	0	0
		0	0	0	0	0
Indonesia	0	0	0	0	0	45
		0	0	0	0	0
The Philippines	0	0	0	0	3	13
		0	0	0	0	5
India	0	0	0	7	0	4
		0	0	0	0	0
Eastern New Guinea	0	0	0	23	26	65
		0	0	0	0	0
Bismarck Archipelago/Solomon Islands	5	0	0	1	187	186
		0	0	0	0	14
Chishima, Sakhalin and Aleutian Island	7	0	0	0	0	2
		0	0	0	0	0
Russia (including former USSR and Mongolia)	61	0	0	1	0	50
		0	0	0	13	0
Northeast of China (including Nomonhan)	0	0	0	0	21	21
		0	0	0	0	0
Australia	0	0	0	0	0	0
		0	0	0	0	0
Korea	0	0	0	0	0	0
		0	0	0	0	23
Bangladesh	0	0	0	0	0	0
		0	0	0	0	7
Vietnam	0	0	0	0	0	0
		0	0	0	0	0
United States	0	0	0	0	0	0
		0	0	0	0	0
Unknown <sup>(*)</sup>	0	0	2	0	4	0
		0	2	0	0	0
Total		103	270	227	517	1288
	Number of samples					
	Number of repatriated remains	405	105	75	121	142
						204

Source: Social Welfare and War Victims' Relief Bureau, MHLW

\*1 These remains were received by the Japanese embassies/consulates, and their places of recovery were unknown due to no available information.

Note: Since FY2020, the figures in the upper rows represent the numbers of bone samples sent to Japan and the figures in the lower rows represent the numbers of remains repatriated to Japan. (As to Indonesia, the figures in the upper rows represent the numbers of samples handed over to the country since DNA extraction and analysis shall be carried out at a research institute in the nation pursuant to the agreement between Japan and Indonesia.)

Note: The figures are subject to change because some of the remains are under analysis.

**Detailed Data 2 Status of DNA Analysis of Remains of War Dead**

(Unit: case)

	Identified	Unidentified	Total
FY2003	8	0	8
FY2004	47	24	71
FY2005	157	36	193
FY2006	168	245	413
FY2007	149	187	336
FY2008	145	71	216
FY2009	86	76	162
FY2010	46	60	106
FY2011	30	15	45
FY2012	32	65	97
FY2013	68	126	194
FY2014	65	125	190
FY2015	43	93	136
FY2016	40	394	434
FY2017	16	50	66
FY2018	49	444	493
FY2019	25	231	256
FY2020	26	186	212
FY2021	10	493	503
FY2022	21	898	919
FY2023	16	1,022	1,038
FY2024	36	902	938
<b>Total</b>	<b>1,283</b>	<b>5,743</b>	<b>7,026</b>

Source: Social Welfare and War Victims' Relief Bureau, MHLW

**Detailed Data 3 Status with Memorial Visits to Burial Sites**

(Unit: person)

	Region	Number of bereaved participants
FY2016	Former Soviet Union, China, Ioto Island, Philippines, Sakhalin, Eastern New Guinea, Bismarck/Solomon Islands, Mariana Islands, Myanmar	301
FY2017	Former Soviet Union, China, Ioto Island, Eastern New Guinea, Indonesia, Truk Islands, Philippines and Marshall/Gilbert Islands	281
FY2018	Former Soviet Union, China, Ioto Island, Philippines, Eastern New Guinea, North Borneo, Bismarck Islands, Myanmar and Palau	286
FY2019	Former Soviet Union, China, Ioto Island, Attu Island, Philippines, Mongolia, India, Eastern New Guinea, Solomon Islands and Mariana Islands	243
FY2020	Ioto Island	19
FY2021	Ioto Island	42
FY2022	Ioto Island	128
FY2023	Former Soviet Union, Ioto Island, Philippines, Eastern New Guinea, North Borneo, Indonesia, Bismarck Islands, Marshall Islands	202
FY2024	Former Soviet Union, Ioto Island, Philippines, Eastern New Guinea, Indonesia, Solomon Islands and Mariana Islands	215

Source: Social Welfare and War Victims' Relief Bureau, MHLW

**Detailed Data 4 Erection of Monuments to War Dead**

Name of monument	Location	Completion
Ioto Island Monument to the War Dead	Ioto Island, Ogasawara village, Tokyo	Mar. 26, 1971
Philippine Monument to the War Dead	Kaliraya, Laguna state, the Philippines	Mar. 28, 1973
Mid-Pacific ocean Monument to the War Dead	Marpi, Saipan Island, Commonwealth of the Northern Mariana Islands, United States	Mar. 25, 1974
South Pacific ocean Monument to the War Dead	Rabaul City, Eastern New Britain Province, Papua New Guinea	Sep. 30, 1980
Myanmar Peace Monument	Yangon City, Myanmar	Mar. 28, 1981
New Guinea Monument to the War Dead	Wewak City, East Sepik Province, Papua New Guinea	Sep. 16, 1981
Borneo Monument to the War Dead	Federal Territory of Labuan, Malaysia	Sep. 30, 1982
East Pacific ocean Monument to the War Dead	Majuro, Majuro Atoll, Republic of the Marshall Islands	Mar. 16, 1984
West Pacific ocean Monument to the War Dead	Peleliu Island, Peleliu State, Republic of Palau	Mar. 8, 1985
North Pacific ocean Monument to the War Dead	Attu Island, State of Alaska, United States	Jul. 1, 1987
Monument to the War Dead in World War II	Parei, Biak Island, Papua State, Indonesia	Mar. 24, 1994
India Peace Monument	Lokpaching, Imphal, Manipur State, India	Mar. 25, 1994
Monument to the Japanese Dead	Khabarovsk City, Khabarovsk Province, Russian Federation	Jul. 31, 1995
Sakhalin and Chishima Monument to the War Dead	Smirnykh, Sakhalin Province, Russian Federation	Nov. 1, 1996
Monument to the Japanese Dead	Ulan Bator, Mongolia	Oct. 15, 2001

Source: Social Welfare and War Victims' Relief Bureau, MHLW

**Detailed Data 5 Erection of Small-Scale Monuments to the Deceased during Detention in the Soviet Union**

Region	Location	Completion
Republic of Tatarstan	Elabuga, Republic of Tatarstan, Russian Federation	Sep. 2000
Krasnoyarsk Region	Krasnoyarsk, Krasnoyarsk Region, Russian Federation	Sep. 2000
Republic of Khakasia	Chernogorsk, Republic of Khakasia, Russian Federation	Sep. 2001
Sverdlovsk State	Nizhny Tagil, Sverdlovsk State, Russian Federation	Sep. 2001
Republic of Uzbekistan	Toshkent, Republic of Uzbekistan	Sep. 2003
Kemerovo State	Kemerovo, Kemerovo State, Russian Federation	Oct. 2006
Novosibirsk State	Novosibirsk, Novosibirsk State, Russian Federation	Dec. 2007
Altai Region	Bijsk, Altai Region, Russian Federation	Dec. 2007
Orenburg State	Orenburg, Orenburg State, Russian Federation	Sep. 2008
Georgia	Tbilisi, Georgia	Mar. 2010
Primorsky Region	Artyom, Primorsky Region, Russian Federation	Nov. 2010
Amur State	Vasilyevka Village, Belogorsk District, Amur State, Russian Federation	Nov. 2012
Zabaikal Region	Chita City, Zabaikal Region, Russian Federation	Jul. 2013
Tambov State	Novaya Ryada, Tambov Oblast, Russian Federation	Mar. 2017
Irkutsk State	Irkutsk City, Irkutsk Oblast, Russian Federation	Aug. 2017
Republic of Kazakhstan	Astana, Republic of Kazakhstan	Mar. 2023

Source: Social Welfare and War Victims' Relief Bureau, MHLW

# Relief Measures for Japanese Remaining in China After the War

## Overview

## Outline of Relief Measures for Japanese Remaining in China After the War

### Support Measures for Japanese Remaining in China after the War, etc.

#### Support at training centers

\*Support at facilities entrusted by the government

Support and Communications Centers for People Returning from China (established in 7 regional blocs nationwide)  
(Hokkaido, Tohoku, Tokyo metropolitan area, Tokai/Hokuriku, Kinki, Chugoku/Shikoku, Kyushu)

<Placement promotion support 6 months after returning (Tokyo Metropolitan Center)>  
\*In FY2016, the functions of the Placement Center for People Returning from China were integrated.  
- Placement promotion services to provide intensive Japanese lessons, living guidance and consultations on employment, etc. (Stay or visiting type trainings)  
<Independence trainings support 1 year after the completion of placement promotion support (Tokyo Metropolitan Center)>  
Visiting type trainings  
- Independence training services including intensive support for Japanese language acquisition, living guidance, etc. (Visiting type trainings)  
<Permanent support (7 centers)>  
- Support for Japanese language learning and Japanese exchange salons  
- Living guidance and assistance with communication with people in communities and between returnees  
- Support for providing advice and cooperation to regional living support services provided by each local government  
< Environment improvement related to long-term care (7 centers)>  
- Talking volunteer visit  
<Next-Generation Succession Project (Metropolitan Center)>  
- Implementation of a project to convey the hardships experienced by Japanese orphans who were left behind in China after World War II and later settled in Japan to the next generation

#### Living support

\*Local governments implement administrative affairs for supplemental support payment and payment for spousal support benefits

Payment of full old-age basic pension, etc.

- Late payment of public pension allowable for the period that returnees were unable to join the public pension due to being abroad as well as the period after returning  
- Full old-age basic pension shall be paid as the government covers the full amount required for late payments

Supplemental support payment and payment of spousal support benefits

<Supplemental support payment>  
- Full amount of old-age basic pension or certain income shall be excluded from calculation of benefits.  
For those who have other incomes such as employees' pension, 30% of their income shall be excluded from calculation of benefits.  
- Financial support for housing, medical and nursing care, etc. shall be paid according to the situation of the individual households in addition to life support benefits  
- Assignment of support and consultation staff with Chinese or Russian language abilities  
<Spousal support benefits>  
- Paid to specified spouses (those who were spouses before the return to Japan for permanent residence of the specified Japanese who remained behind in China and continued to be spouses thereafter) after the death of specified Japanese who remained behind in China, etc.

#### Support in Communities

\*Local governments provide support in accordance with the actual conditions of communities

Establishment of environments for stable community lives by utilizing various regional networks

- ◎ Regional network services for assisting Japanese remaining in China after the war, etc.
  - Financial support for the necessary expenses of holding workshops to gain the understanding of residents in communities
  - Financial support for activities of persons working to coordinate community residents and Japanese remaining in China after the war, etc. (support leaders), etc.
- ◎ Japanese language study support in neighborhoods
  - Aid for Japanese language classes held by regional volunteers
  - Financial support for tuition at private Japanese language schools, etc.
- ◎ Financial support for the expense of dispatching advisors on self-sufficiency, interpreters used in self-sufficiency support, etc.
- ◎ Implementation of community life support programs for people returning from China
- ◎ Employment support for second-generation Japanese remaining in China after the War, etc.

## Overview

## Outline of Post-retirement Livelihood Support

### 1. Payment of full Old-Age Basic Pension

Certain Japanese who remained behind in China after the War are provided with an amount equivalent to the insurance premiums for the insured period (up to 40 years), including the period before returning to Japan, as a "lump-sum payment", but from which the amount of late payment of insurance premiums is deducted, and the government then makes the late payment on their behalf to the Japan Pension Service, thereby enabling them to receive full Old-Age Basic Pensions, etc. (Subjects: 6,316 persons \*as of the end of March 2025)

Subjects	<p>Japanese who remained behind in China after the War that meet the following conditions:</p> <ol style="list-style-type: none"> <li>1. Born on or after April 2, 1911</li> <li>2. Born on or before December 31, 1946 when the postwar period was being settled (*)</li> <li>3. Returned to Japan for permanent residence for the first time on or after April 1, 1961</li> <li>4. Continue to be domiciled in Japan for no less than one year after returning to permanently reside here</li> </ol> <p>* Including those approved by the Minister of Health, Labour and Welfare to be in equivalent circumstances as those falling under 2.</p>
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### 2. Support benefit system

In addition to full Old-Age Basic Pensions, etc., support benefits are provided in cases where their household income is lower than a certain standard.

The standards for public assistance apply to support benefits.

#### Detailed Data 1

### Changes in Number of Households, Actual Number of Persons, Number of Persons Receiving Support Benefits, and Benefit Rate

(Monthly average)

	Number of recipient households of support benefits (households)	Actual number of recipients of support benefits (persons)	Number of recipients of livelihood support benefits (persons)	Number of recipients of housing support benefits (persons)	Number of recipients of long-term care support benefits (persons)	Number of recipients of medical care support benefits (persons)	Number of recipients of other support benefits (persons)	Benefit rate (actual number of persons=100.0)				
								Livelihood support benefits	Housing support benefits	Long-term care support benefits	Medical care support benefits	Other support benefits
2021	3,712	5,269	5,190	4,896	2,220	5,001	6	98.5%	92.9%	42.1%	94.9%	0.1%
2022	3,547	4,979	4,909	4,634	2,263	4,748	6	98.6%	93.1%	45.5%	95.4%	0.1%
2023	3,388	4,683	4,616	4,368	2,301	4,461	7	98.6%	93.3%	49.1%	95.3%	0.1%

Source: "Report on Social Welfare Administration and Services", Administrative Report Statistics Office to the Councilor, Director-General for Statistics, Information System Management and Industrial Relations, MHLW (Data published as of January 28, 2025)

#### Detailed Data 2

### Changes in Percentage Distribution of Households Receiving Support Benefits by Household Type

	Household of a couple	Household of the recipient only	Households of a spouse only	Other household
FY2020	1,550	1,460	516	252
FY2021	1,434	1,431	537	233
FY2022	1,310	1,373	567	216
FY2023	1,183	1,331	583	215

Source: Social Welfare and War Victims' Relief Bureau, MHLW

#### [Assignment of supporters/consultation staff]

Supporters/consultation staff get assigned to implementing agencies of support benefits who have a good understanding of the Japanese who remained behind in China after the War, etc. and who are fluent in Chinese or Russian and can provide them with advice, etc. according to their needs in thereby enabling them to live comfortable lives.

#### Detailed Data 3

### Number of Supporters/Consultation Staff Members (persons)

FY2020	335
FY2021	322
FY2022	324
FY2023	314

Source: Social Welfare and War Victims' Relief Bureau, MHLW

### 3. Community Life Support Programs for Japanese who remained behind in China after the War, etc.

In order to support the independence of the Japanese who remained behind in China after the War, etc., the Programs aim to provide support which enables them to live normal lives as members of communities through establishing support networks, providing support for those learning Japanese, and dispatching translators, etc. to the pertinent communities.

#### [Subjects]

Japanese who remained behind in China after the War, etc. and those that accompanied them when they returned to Japan to live together

#### [Implementing entities]

The implementing entities of the programs are prefectures and municipalities (including special wards).

#### [Implementation status]

	Implementation rate (number of implementing local governments / total number of local governments)
FY2021	93%
FY2022	91%
FY2023	95%
FY2024	93%

Source: Social Welfare and War Victims' Relief Bureau, MHLW