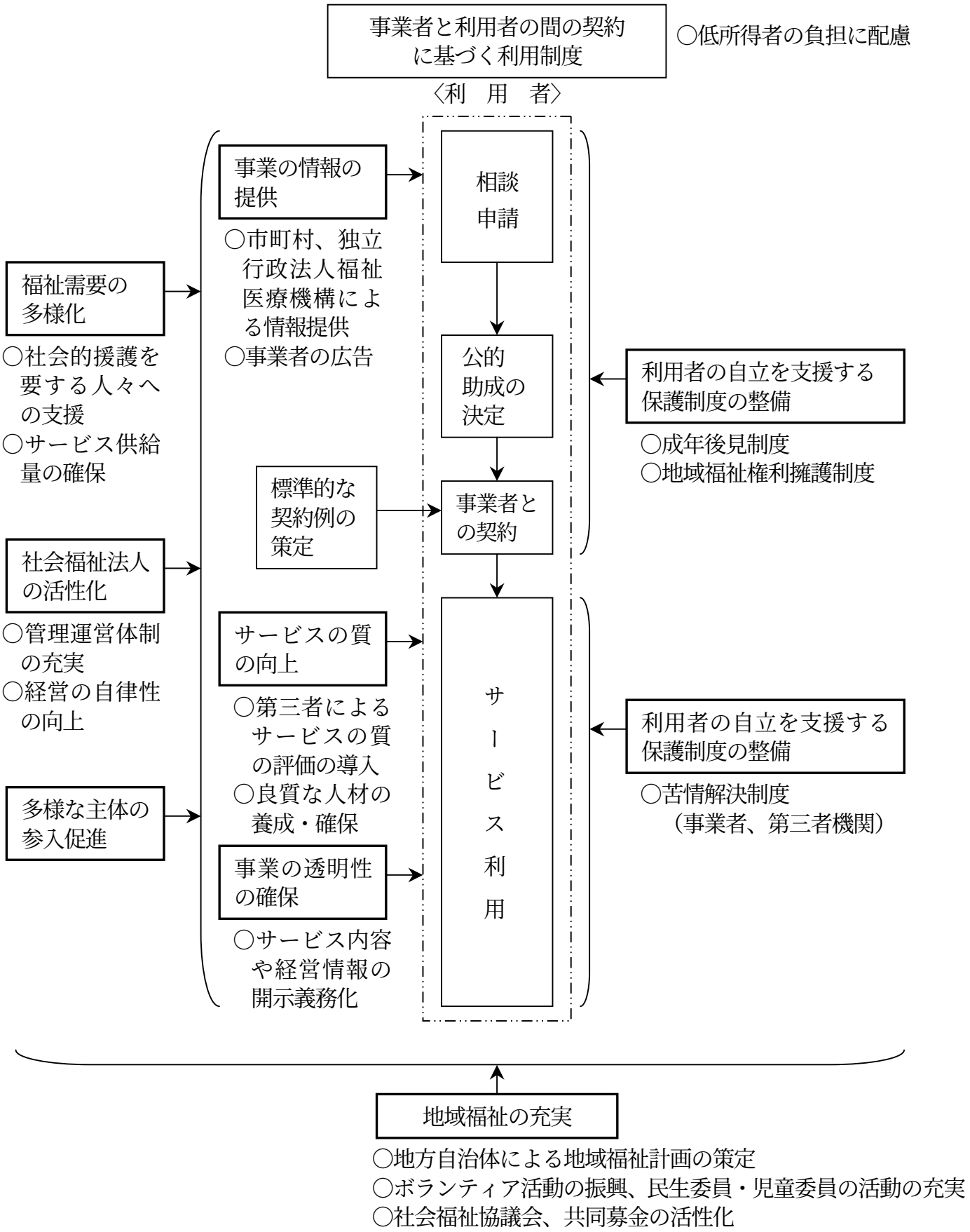1　社会福祉基礎構造改革の全体像