

MEMORANDUM OF COOPERATION  
ON  
THE TECHNICAL INTERN TRAINING PROGRAM  
BETWEEN  
THE MINISTRY OF JUSTICE, THE MINISTRY OF FOREIGN AFFAIRS AND THE  
MINISTRY OF HEALTH, LABOR AND WELFARE OF JAPAN  
AND  
THE MINISTRY OF LABOR AND SOCIAL WELFARE OF LAO PEOPLE'S  
DEMOCRATIC REPUBLIC

The Ministry of Justice, the Ministry of Foreign Affairs and the Ministry of Health, Labor and Welfare of Japan (hereinafter referred to collectively as “the Japanese side”) and the Ministry of Labor and Social Welfare of Lao People’s Democratic Republic (hereinafter referred to as “the Lao PDR’s side”) shared the view that the purpose of the Technical Intern Training Program is to transfer technical skills, techniques and knowledge (hereinafter referred to as “technical skills, etc.”) to Lao PDR, to contribute to the human resource development by which the development of the economy of Lao PDR would be led and thus to promote international cooperation. Based on this view, the Japanese side and the Lao PDR’s side (hereinafter referred to collectively as “both sides”) have decided as follows in order to adequately advance the Technical Intern Training Program:

(Purpose)

1 The purpose of this Memorandum is to transfer technical skills, etc. from Japan to Lao PDR appropriately and smoothly through the Technical Intern Training Program by setting out the commitments between both sides to send and accept technical intern trainees and thus to promote international cooperation.

(Commitments of the Japanese side)

2 The Japanese side, in cooperation with the Embassy of Japan in Lao PDR, if considered appropriate, will carry out the following commitments related to the acceptance of technical intern trainees from Lao PDR in accordance with the relevant laws and regulations of Japan:

- (1) When the Japanese side receives the information from the Lao PDR’s side on a sending organization that intends to send technical intern trainees to Japan (hereinafter referred to as “Sending Organization”) and has been approved by the Lao PDR’s side to meet Sending Organization’s Approving Standards described in Attachment 1 (hereinafter respectively referred to as “Approved Sending Organization” and “Approving Standards”), to make such information publicly available in Japan;
- (2) To accept only those technical intern trainees of Lao PDR who are sent by Approved

Sending Organizations after the commencement of cooperation under this Memorandum. However, the Japanese side may not accept technical intern trainees of Lao PDR in case that a technical intern training plan related to the technical intern trainee is not approved and so forth, even if they are sent from Approved Sending Organizations;

- (3) To substitute an approval to a Sending Organization by the Lao PDR's side for the letter of recommendation for the Sending Organization by a public authority of Lao PDR after the commencement of cooperation under this Memorandum, provided that the Lao PDR's side completes procedures for the approval of Sending Organizations and provides the Japanese side with a full list of Approved Sending Organizations;
- (4) When the Japanese side receives from the Lao PDR's side the information on the revocation of an approval of Approved Sending Organizations, to make such information publicly available in Japan;
- (5) In accordance with the Criteria for the License of Supervising Organizations described in Attachment 3 and with the Criteria for Accreditation of Technical Intern Training Plan described in Attachment 4, to conduct business relating to the license and the accreditation in an appropriate manner;
- (6) To take appropriate measures including revocation of the license when a supervising organization commits an act which falls under any of the items described in Attachment 5;
- (7) To take appropriate measures including revocation of accreditation of a technical intern training plan when a case which falls under any of the items described in Attachment 6 arises;
- (8) To require submission of necessary documents regarding the Standards of Treatment of Technical Intern Trainees described in Attachment 7 and to take appropriate measures including revocation of accreditation of the technical intern training plan in the event that the actual treatment is found to differ from the statements in the submitted documents;
- (9) To notify the results to the Lao PDR's side, when the Japanese side takes administrative measures against a supervising organization by revoking the license, issuing an order for suspension of operation or issuing an order for improvement in accordance with the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (hereinafter referred to as "the Act"), or administrative measures against an implementing organization by revoking accreditation of a technical intern training plan or issuing an order for improvement in accordance with the Act; and
- (10) To provide necessary information when the Japanese side receives inquiries from the Lao PDR's side pertaining to issues such as the status of implementation of the Technical Intern Training Program, any revisions of the Program, or any additions of the occupations covered by the Program.

(Commitments of the Lao PDR's side)

3 The Lao PDR's side, in accordance with the relevant laws and regulations of Lao PDR, will carry out the following commitments with regard to sending technical intern trainees:

- (1) To ensure that the recommendation, which is made by a public authority, on a Sending organization that is considered to have the ability to properly coordinate the applications of the technical intern trainees for the supervising-organization-type of the Technical Intern Training Program to supervising organizations in Japan (the recommendation stipulated in paragraph 1 of Article 25 of the Ordinance for Enforcement of the Act) may not be made by any public authorities other than the Lao PDR's side;
- (2) To examine whether or not Sending Organizations meet Approving Standards, and to give approvals when Sending Organizations are considered to meet Approving Standards;
- (3) To make the names and other information of Approved Sending Organizations in Lao PDR publicly available when the approvals set out in the previous paragraph are given. To provide the Japanese side with the information on Approved Sending Organizations in the form specified in Attachment 2, and to continue issuing the letter of recommendation for Sending Organizations which the Lao PDR's side considers appropriate to send technical intern trainees to Japan until the Lao PDR's side provides the Japanese side with a full list of Approved Sending Organizations;
- (4) When the Lao PDR's side is informed by the Japanese side that an Approved Sending Organization seems to have exercised activities inconsistent with Approving Standards or other improper activities, to conduct investigations over the Approved Sending Organization in question, to provide necessary guidance and supervision, and then to report the results to the Japanese side;
- (5) To provide guidance to Approved Sending Organizations in Lao PDR in order to select and send technical intern trainees in an appropriate manner, to revoke an approval when the Lao PDR's side considers that an Approved Sending Organization no longer meets Approving Standards, and to notify the results to the Japanese side;
- (6) To cooperate on follow-up surveys conducted by the Japanese side concerning the situation of utilization of acquired technical skills, etc. after the technical intern trainees return to Lao PDR, by, in particular, providing guidance to Approved Sending Organizations in order to obtain accurate feedbacks as many as possible from those former technical intern trainees; and
- (7) To provide the Japanese side with information required, when the Lao PDR's side receives inquiries from the Japanese side pertaining to guidance and supervision records exercised over Approved Sending Organizations, records related to Approval of Sending Organizations, matters related to the types of job categories in

demand for technical transfer in Lao PDR and so forth.

(Designation of Contact Points)

4 Both sides will designate respectively the following contact points related to communications and coordination between both countries in order to effectively implement the activities under this Memorandum.

- (1) For the Japanese side, the International Affairs Department of the Organization for Technical Intern Training. For modification and supplementation of this Memorandum and desire to terminate the cooperation under this Memorandum, the Entry and Status Division of the Immigration Bureau, the Ministry of Justice and the Office of Counselor for Overseas Human Resources Development, the Ministry of Health, Labor and Welfare.
- (2) For the Lao PDR's side, the Department of Skills Development and Employment Promotion, the Ministry of Labor and Social Welfare. The division may delegate a part of the work related to this Memorandum to the Embassy of Lao PDR in Japan.

(Settlement of Issues)

5 Both sides will consult with respect to the implementation of activities under this Memorandum or issues arising in relation to the implementation, including occurrences of technical intern trainees' disappearances and deportations of illegally staying technical intern trainees, and will settle such issues amicably and in close cooperation, through diplomatic channels as deemed appropriate, with each country's relevant ministries and agencies.

(Implementation within the scope of laws and regulations)

6 Cooperation under this Memorandum will be conducted within the scope of the laws and regulations in force in each country. Either side will not disclose confidential information obtained from the other side through cooperation and exchange of information within the framework of this Memorandum without the written consent from the other side.

(Consultation)

7 Both sides will consult from time to time, as necessary. Both sides will consult through diplomatic channels as deemed appropriate.

(Others)

8 This Memorandum was signed in duplicate at Tokyo on 28 November 2017, and at Vientiane on 9 December 2017. The cooperation under this Memorandum will commence on the thirtieth day after the date of receipt of the latter notification which each side makes to announce the intention to commence the cooperation under this Memorandum. With the commencement of this Memorandum, the cooperation between

both sides on the Technical Intern Training Program will be conducted under this Memorandum.

The cooperation under this Memorandum will continue for a period of five years from the thirtieth day after the date of receipt of the latter notification and will be extended automatically for additional five years unless there is a written notice by either side not to desire to extend it sixty days in advance of the termination date. In case that either side wishes to terminate the cooperation based on this Memorandum before the end of the five-year period mentioned above, the cooperation may be terminated by a written notice to the other side indicating such intent, not later than ninety days before the desired termination date through diplomatic channels.

The contents of this Memorandum will be modified or supplemented as necessary with written consent from both sides.

This Memorandum is made in English.

**For the Ministry of Justice of Japan**

**For The Ministry of  
Labor and Social Welfare of  
Lao People's Democratic Republic**

**For the Ministry of Foreign Affairs of  
Japan**

**For the Ministry of Health, Labor and  
Welfare of Japan**

## Approving Standards for Sending Organizations

- 1 A Sending Organization must meet all of the following standards.
  - (1) To appropriately select and send to Japan only those who are motivated to engage in technical intern training with the understanding of the objectives of the Technical Intern Training Program and to contribute to the economic development of Lao PDR by making use of the achievement through the technical intern training after returning to Lao PDR.
  - (2) To clearly specify the calculating criteria of commissions and any other fees to be collected from ‘technical intern trainees and/or technical intern trainee candidates’ (hereinafter referred to as “trainees and candidates”) and make the criteria publicly available, and to explain the details of such commissions and other fees to trainees and candidates in order to obtain their understanding sufficiently.
  - (3) To provide the technical intern trainees who returned to Lao PDR after completing the technical intern training with necessary support, such as finding occupations in order for them to appropriately utilize the acquired technical skills, etc.
  - (4) With respect to the appropriate implementation of the Technical Intern Training Program as well as the protection of technical intern trainees, to respond the requests from the Minister of Justice of Japan, the Minister of Health, Labor and Welfare of Japan or the Organization for Technical Intern Training. Such requests include cooperation on follow-up surveys on the technical intern trainees who returned to Lao PDR after completing the technical intern training.
  - (5) As for Sending Organization and its board members, if they had been sentenced to imprisonment or more severe penalty in Japan or in Lao PDR, at least five years have elapsed after the penalty had been completed or the penalty had been exempted from the execution.
  - (6) To carry out any projects in accordance with the laws and regulations of Lao PDR.
  - (7) As for Sending Organization and its board members, to have never conducted any of the following acts within the preceding five years:
    - (a) In connection with technical intern training, managing money or other properties of trainees and candidates, their relatives or other persons concerned, regardless of any reasons such as collecting deposits or any

- other purposes;
  - (b) Concluding any contracts that impose monetary penalties or that expect undue transfer of money or other properties, for the violation of the contracts in relation to technical intern training;
  - (c) Human rights infringements against trainees and candidates such as assaults, intimidations, and restrictions of freedom; and
  - (d) With regards to the procedures of the Technical Intern Training Program as well as the immigration program in Japan, to use or provide forged, altered or false documents, pictures or drawings with the intention of obtaining permissions fraudulently.
- (8) In coordinating applications for technical intern training to Japanese supervising organizations, to confirm that trainees and candidates, their relatives or other persons concerned have never been involved in the acts set out in (a) and (b) of (7).
- (9) Acknowledging the importance of addressing disappearance of technical intern trainees, to cooperate with Japanese supervising organizations and to make efforts in order to prevent technical intern trainees from disappearing.
- (10) To have other necessary capacities to appropriately coordinate applications for technical intern training to Japanese supervising organizations.

2        In terms of approving Sending Organization in Lao PDR, the Lao PDR's side will commence the procedure from (1<sup>st</sup> January 2018) and provide a full list of Approved Sending Organizations for the Japanese side by (1<sup>st</sup> April 2018). The Japanese side will accept only those trainees who are sent by the Approved Sending Organizations on the list from (1<sup>st</sup> August 2018).

Date : \_\_\_\_\_

## Outline of Approved Sending Organization

Name of Organization : \_\_\_\_\_

Name of Representative : \_\_\_\_\_

Address : \_\_\_\_\_

TEL : \_\_\_\_\_ FAX : \_\_\_\_\_

Email : \_\_\_\_\_

URL : \_\_\_\_\_

Date of establishment : \_\_\_\_\_

Date of approval (Duration) : \_\_\_\_\_ (Valid until : \_\_\_\_\_)

Type of industry and main business : \_\_\_\_\_

Capital : \_\_\_\_\_

Yearly sales figure (the most recent year) : \_\_\_\_\_

Number of full-time employees (the number of employees involved in Sending work) : \_\_\_\_\_ ( \_\_\_\_\_ )

Name of person in charge of training : \_\_\_\_\_

(position) \_\_\_\_\_

(Address) \_\_\_\_\_

(TEL) \_\_\_\_\_ (FAX) \_\_\_\_\_

(Email) \_\_\_\_\_

## Contact point in Japan

(Name) : \_\_\_\_\_

(Name of representative (In the case of a company/organization)) : \_\_\_\_\_

(Address) \_\_\_\_\_

(TEL) \_\_\_\_\_ (FAX) \_\_\_\_\_

(Email) \_\_\_\_\_



### Criteria for the License of Supervising Organizations

Pursuant to the provisions provided for in Article 25 of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Act No.89 of 2016), an organization must conform to all of the following items in order to obtain the license of supervising organization:

- (1) To be a Japanese nonprofit juridical person as provided for in Article 29 of the Ordinance for Enforcement of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Ordinance of the Ministry of Justice and the Ministry of Health, Labor and Welfare No.3 of 2016) (hereinafter referred to as “the Ordinance”);
- (2) To have sufficient capability to conduct the supervision business appropriately in accordance with the criteria as provided for in Article 52 of the Ordinance;
- (3) To possess a sufficient financial basis to soundly conduct the supervision business;
- (4) To have taken the necessary measures to properly manage personal information (information about an individual which can identify the specific individual) and to maintain the confidentiality of the implementing organization of the supervising-organization-type technical intern training, etc. and the supervising-organization-type technical intern trainees, etc.;
- (5) To have taken any of the following measures for the purpose of appropriate management of the supervision business;
  - (a) Not to compose its officers entirely of persons with a close relationship with the implementing organization of supervising-organization-type technical intern training as provided for in Article 30 of the Ordinance, and to make the composition of the other officers not likely to impede the securing of appropriate operation of the supervision business;
  - (b) In addition to auditing by inspectors and persons responsible for auditing the business of the juridical person, to have an audit by a person, who satisfies the requirements as provided for in Article 30 of the Ordinance and does not have a close relationship with the implementing organization of supervising-organization-type technical intern training as provided for in Article 30 of the Ordinance, which audit the performance of duties pertaining to the supervision business by the officers, pursuant to Article 30 of the Ordinance;

- (6) In cases where it intends to receive job applications for supervising-organization-type technical intern training from a person applying to become a supervising-organization-type technical intern trainee through the mediation of a sending organization in a foreign country, to have a contract with the sending organization in a foreign country pertaining to such mediation; and
- (7) In addition to the matters provided for in the items (1) to (6) above, to possess the capability to perform the supervision business appropriately.

### Criteria for Accreditation of the Technical Intern Training Plan

Pursuant to the provisions provided for in Article 9 of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Act No.89 of 2016) (hereinafter referred to as “the Act”), a technical intern training plan must conform to all of the following items in order to have it accredited:

- (1) The skills to be acquired, etc. shall be the ones that would be difficult to acquire in the technical intern trainee’s home country.
- (2) The goal and content of the technical intern training shall conform to the criteria provided for in Article 10 of the Ordinance for Enforcement of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Ordinance of the Ministry of Justice and the Ministry of Health, Labor and Welfare No.3 of 2016) (hereinafter referred to as “the Ordinance”) in accordance with the category of technical intern training;
- (3) The period of the technical intern training shall be a maximum of one year in cases of individual-enterprise-type technical intern training (i) or supervising-organization-type technical intern training (i), or a maximum of two years in cases of individual-enterprise-type technical intern training (ii), individual-enterprise-type technical intern training (iii), supervising organization-type technical intern training (ii) or supervising-organization-type technical intern training (iii);
- (4) The goal has been achieved about the passing of the trade skills test or technical intern training evaluation examination as prescribed in the technical intern training plan for individual-enterprise-type technical intern training (i) or supervising-organization-type technical intern training (i) pertaining to the skills, etc. in each respective technical intern training plan in cases of individual-enterprise-type technical intern training (ii) or supervising-organization-type technical intern training (ii) or the technical intern training plan for individual-enterprise-type technical intern training (ii) or supervising-organization-type technical intern training (ii) pertaining to the skills, etc. in each respective technical intern training plan in cases of individual-enterprise-type technical intern training (iii) or supervising-organization-type technical intern training (iii) have been achieved;

- (5) The evaluation of the skills, etc. which the technical intern trainee has acquired shall be conducted through a trade skills test or technical intern training evaluation examination as provided for in Article 11 of the Ordinance before the completion of the technical intern training;
- (6) The structure and the equipment of the place of business based on which the technical intern training is to be conducted shall conform to the criteria provided for in Article 12 of the Ordinance;
- (7) A person has been appointed at each place of business as provided for in Article 13 of the Ordinance, responsible for implementation of the technical intern training;
- (8) In cases of supervising-organization-type technical intern training, the applicant shall be subject to supervision of training by a supervising organization (limited to the one which has obtained a license to supervise (limited to that pertaining to general supervising business as prescribed in item (i) of paragraph (1) of Article 23 of the Act) in cases where the technical intern training plan is for supervising-organization-type technical intern training (iii)), from which it received guidance on preparation of the technical intern training plan;
- (9) Treatment of the technical intern trainees shall conform to the criteria provided for in Article 14 of the Ordinance;
- (10) In cases of individual-enterprise-type technical intern training (iii) or supervising-organization-type technical intern training (iii), the applicant shall conform to the criteria provided for in Article 15 of the Ordinance as an entity with a high standard of capabilities to ensure the acquisition, etc., of the skills, etc.; and
- (11) In cases where the applicant is to conduct technical intern training for multiple technical intern trainees at the same time during the technical intern training period, such number of trainees shall not exceed the number provided for in Article 16 of the Ordinance.

### Revocation of the License for Supervising Organizations

Pursuant to the provisions provided for in Article 37 of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Act No.89 of 2016)(hereinafter referred to as “the Act”), the competent ministers of Japan may revoke the license to supervise if a supervising organization falls under any of the following items:

- (1) It is deemed that the supervising organization no longer conforms to any of the items of paragraph (1) of Article 25 of the Act;
- (2) The supervising organization falls under one of the items of Article 26 of the Act (excluding item (ii), item (iii), and (c) and (d) of item (v));
- (3) The supervising organization has violated the conditions attached to the license to supervise pursuant to the provisions of paragraph (1) of Article 30 of the Act;
- (4) The supervising organization has violated the provisions of the Act or the provisions of laws relating to immigration or labor which are provided for by a Cabinet Order, or an order or disposition based on these provisions; and
- (5) The supervising organization has committed a wrongful or significantly unjust act with regard to the laws or regulations related to immigration or labor.

\* When a supervising organization is found to have received any money which is not regarded as fees for supervision from any relevant person in relation to technical intern training including sending organizations, the license to supervise will be revoked. Further, pursuant to the provisions of Article 111 of the Act, such act will be subject to imprisonment with work for not more than 6 months or a fine of not more than 300,000 yen.

### Revocation of Accreditation of the Technical Intern Training Plan

Pursuant to the provisions provided for in Article 16 of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Act No.89 of 2016)(hereinafter referred to as “the Act”), the competent ministers of Japan may revoke the accreditation of the technical intern training plan in cases falling under any of the following items:

- (1) The competent ministers deem that the implementing organization is deemed to have not conducted the technical intern training in accordance with the accredited plan;
- (2) The competent ministers deem that the accredited plan is not to conform to any of the items of Article 9 of the Act;
- (3) The implementing organization has come to fall under any one of the items of Article 10 of the Act;
- (4) The implementing organization has omitted to give a report or to submit or present books or records pursuant to the provisions of paragraph (1) of Article 13 of the Act, has given a false report or submitted or presented false books or records, or has not given an answer or has given a false answer to questions pursuant to the provisions of the same paragraph, or refused, interfered with or evaded an inspection pursuant to the provisions of the same paragraph;
- (5) The implementing organization has made a false report or submitted or presented false books or records in response to a request from OTIT to make the report or submit or present books or records pursuant to the provisions of paragraph (1) of Article 14 of the Act, or has given a false answer to questions asked by OTIT’s staff pursuant to the provisions of the same paragraph
- (6) The implementing organization has violated the order prescribed under the provisions of paragraph (1) of Article 15 of the Act;
- (7) The implementing organization has committed a wrongful or significantly unjust act with regard to laws or regulations related to immigration or labor; and
- (8) The applicant or preparatory organization in Lao PDR (in cases pertaining to supervising-organization-type technical intern training, the applicant, supervising organization, intermediating sending organization or foreign preparatory organization), in connection with the technical intern training which the technical intern trainee, etc. is to engage in while in Japan, has entered into a contract that stipulates penalties with regard to non-performance of a contract pertaining to the technical intern training or a contract which otherwise expects the transfer of undue money or other property with any other people.

### Standards of Treatment of Technical Intern Trainees

The applicant of individual-enterprise-type technical intern training, or the applicant or the supervising organization of supervising-organization-type technical intern training must conform to the following standards of treatment of technical intern trainees:

- (1) To secure appropriate accommodation for the technical intern trainee;
- (2) To take measures to enable the technical intern trainee (i) to concentrate on their post-entry lectures through the payment of an allowance or some other method;
- (3) In cases of supervising-organization-type technical intern training, to ensure that such trainee will not be made to directly or indirectly pay for the expenses collected as supervision fees pursuant to the provisions of paragraph (2) of Article 28 of the Act on Proper Technical Intern Training and Protection of Technical Intern Trainees (Act No.89 of 2016) (applicable only to the applicant or the supervising organization of supervising-organization-type technical intern training);
- (4) With regard to the expenses to be paid regularly by the technical intern trainee regardless of whether they are food expenses, accommodation expenses or other expenses, to have the technical intern trainee sufficiently understand the contents of the meals, accommodation facilities and other benefits to be provided in exchange for the expenses, to reach an agreement with the trainee about such conditions and to ensure that the amount of the expenses is equivalent to the actual expenses or is otherwise an appropriate amount; and
- (5) To pay the travel expenses required for the trainee's return to home country after the conclusion of the technical intern training (applicable only to the applicant of individual-enterprise-type technical intern training or the supervising organization of supervising-organization-type technical intern training). In case an application for technical intern training (iii) of a technical intern trainee (ii) is submitted during the period of his/her technical intern training (ii), to pay the travel expenses required for his/her travel to Japan prior to the technical intern training (iii) (applicable only to the applicant of individual-enterprise-type technical intern training or the supervising organization of supervising-organization-type technical intern training which makes the technical intern trainee (iii) engage in the technical intern training (iii)).