# [8] Social Welfare and Relief for War Victims



## **Social Welfare Corporations**

#### **Overview** Outline of Social Welfare Corporations

Social welfare corporations are juridical persons established under the Social Welfare Act for the purpose of conducting the social welfare services (Type I and Type II social welfare services) prescribed in Article 2 of the Social Welfare Act.

Due to the public nature of social welfare services the establishment and management of social welfare corporations are more strictly regulated than civil law-based public service corporations.

The establishment, etc. of social welfare corporations has to be approved by the Minister of Health, Labour and Welfare (with corporations providing services in two or more prefectures and thus established as nationwide organizations, etc.), prefectural governors, or mayors (including mayors of designated cities).

Type I social welfare services

- Relief facilities and rehabilitation facilities provided for in the Public Assistance Act
- Facilities with the purpose of admitting the needy, free of charge or at a low cost and providing them with livelihood assistance
- The provision of funeral services for the needy
- Homes for infants, living support facilities for fatherless families, foster care facilities, facilities for children with disabilities, short-term therapeutic for emotionally disturbed children, and children's self-reliance support facilities provided for in the Child Welfare Act
- Nursing homes for the elderly, intensive nursing homes for the elderly, and low-cost homes for the elderly
- Support facilities for persons with disabilities as provided for in the General Support for Persons with Disabilities Act
- Women's protection facilities provided for in the Anti-Prostitution Act
- Vocational facilities
- Services that advances funds to the needy with zero or low interest
- The organization of a community chest

#### Type I social welfare services

- · Services that provide the needy with daily necessities or the money
- · Living consultation services for the needy
- Employment training projects for authorized indigent regulated under Act on the indigent independent support
- Day-care support services for children with disabilities, consultation support services for children with disabilities, services that support children's efforts at self-reliant living, after-school services for children's sound upbringing, short-term child care support services, house-call services for all households with babies, home-visiting childcare support services, local childrearing support center services, temporary custody services, small-scale foster home services, small-scale nursery school services for child rearing support activities as provided for in the Child Welfare Act
- Services of operating midwifery homes, nursery centers, children's recreational facilities, and child and family support centers as provided for in the same Act
- Services of providing consultation on improving child welfare (user support operation, etc.)
- Kindergarten and day-care center cooperation type certified child care centers as provided for in the act on promotion of comprehensive provision for pre-school children's education, child care provision
- Daily life support project for fatherless families and motherless families and widows as provided for in the act on welfare for both fatherless and motherless families and widows
- Welfare facilities for both fatherless and motherless families as provided for in the act on welfare for fatherless, motherless families as well as widows
- In-home care services for the elderly, daycare services for the elderly, short in-patient services for the elderly, multifunctional long-term care services in small group homes, and communal daily long-term care services for dementia patients as provided for in the Act on Social Welfare for the Elderly
- Operation of a long-term care day service center for the elderly, short-term in-patient facility for the elderly, welfare center for the elderly, and long-term care support center for the elderly as provided for in the same Act
- Welfare services for persons with disabilities, general consultation support services, specific consultation support services, transportation support services, local activity support centers, and welfare home as provided for in the Services and Support for Persons with Disabilities Act
- Daily life training services for persons with physical disabilities, sign language interpretation services, service dog training services, or hearing dog training services as provided for in the Act on the Welfare of Persons with Physical Disabilities
- Operation of a welfare center for persons with physical disabilities, facility for producing prosthetic devices, guide dog training facility, or facility for providing information to persons with a visual or hearing impairment as provided for in the Act on the Welfare of Persons with Physical Disabilities
- Services that provide consultation about rehabilitation for persons with physical disabilities
- Services that provide consultation about rehabilitation for persons with intellectual disabilities
- Services through which the needy are rented simple, prefabricated houses or given the use of lodging facilities or other facilities, free of charge or at low cost
- Services through which the needy are provided with medical care, free of charge or at low cost
- Services through which the needy are given the use of long-term care health facilities for the elderly, free of charge or at low cost
- Settlement services
  - · Services to assist with the utilization of welfare services
- Coordination of various social welfare services
- Subsidies for various social welfare services

#### **Requirements for Establishing Social Welfare Corporations**

The following requirements need to be met when establishing social welfare corporations.

(Extracts of the main parts of "Approval for Social Welfare Foundations (Director-General Notification)", etc. are provided below)

#### 1. Organization

The board members of social welfare corporations must consist of no less than six directors and no less than two auditors. The directors must include persons with knowledge and experience in social welfare services or involved in local welfare and the heads of the facilities managed by the corporation.

- In addition, selecting officials of relevant administrative agencies or persons who cannot actually participate in the operation of the corporation is considered inappropriate. Selection of specially-related persons, such as relatives, etc., is also restricted.
  - A council must be established for each corporation except for those exclusively engaged in the following services.
  - Social welfare services of prefectures or municipalities that implement measures for persons requiring welfare services
     Services of managing nursery centers or centers for early childhood and care or small-scale childcare services (including any of or some of services of regional centers for childcare support based on the provision of Article 34-11 of the Child Welfare Act, temporary childcare based on the provision of Article 34-12 of the said Act, sick child care services based on the provision of Article 34-18 of the said Act and user support services based on the provision of Article 59(i) of the Child and Child Care Support Act carried out together with services of managing nursery centers or centers for early childhood and care or small-scale childcare services)
  - [3] Services of long-term care insurance

#### 2. Assets

Property such as land and buildings, which are needed in the provision of the social welfare services, should be allocated as basic property.

No less than 1/12 (no less than 2/12 is desirable for corporations partly engaged in services related to the Long-Term Care Insurance Act, etc.) of annual operating expenses shall be allocated as operating assets in the form of cash or deposits, etc.

#### 3. Services

Social welfare corporations can engage in public benefit services and profit-making services in addition to the social welfare services listed on the previous page.

Public benefit services denote services intended to benefit the public but which do not fall into the category of being social welfare services (services with no relation to social welfare do not get approved). More concretely, in-home long-term care support services and the services of managing health care facilities for the elderly or fee-based homes for the elderly, etc. are included as being public benefit services.

Profit-making services refer to services whose profit is appropriated to run social welfare services or public benefit services implemented by the corporation, and can include the management of leasing buildings, parking lots, and running stores, etc. utilizing property owned by the corporation.

Both public benefit services and profit-making services must be subordinate businesses to the main business of social welfare services. In addition, the assets to be used in those purposes should be managed separately from basic and operating assets.

#### 4. Disclosure

All the corporations must prepare statements on their operation, a general inventory, balance sheet, and revenue and expense statement (hereinafter referred to as "business report") by May every year and then submit a business report, auditor's written opinion and current status report to the competent agencies by the end of June.

The corporation must retain these documents and constitutional document at its office and have them available for public inspection, except with due reason.

Actively use of external audits made by certified public accountants and licensed tax accountants is considered appropriate.

#### 5. Counseling on establishment

In the course of establishing social welfare corporations the departments and bureaus of prefectures, designated cities, and core cities in charge of the pertinent social welfare corporation should be consulted.

#### 6. Other

Qualification as head of a facility

The head of a social welfare facility must meet the qualifications provided for in the ordinances of the Ministry of Health, Labour and Welfare and of the former Ministry of Health and Welfare and the "Head of Social Welfare Facilities Managed by Social Welfare Corporation (Director-General Notification)" in 1972.

0								`		, ,
Year	1980	85	90	95	00	01	02	03	04	05
Under the jurisdiction of the Minister of Health, Labour and Welfare	9,471	11,672	118	127	138	144	146	151	164	181
Under the jurisdiction of prefectural governor, etc.	-	-	13,305	14,705	16,596	17,002	17,560	18,150	18,613	18,630
Year	06	07	08	09	10	11	12	13	14	15
Under the jurisdiction of the Minister of Health, Labour and Welfare	195	222	242	285	308	330	364	403	431	480
Under the jurisdiction of prefectural governor, etc.	18,258	18,412	18,537	18,625	18,674	18,727	19,246	19,407	19,636	19,823

#### **Changes in Number of Social Welfare Corporations**

Source: Social Welfare and War Victims' Relief Bureau, MHLW

(Note) 1. All social welfare corporations were under the jurisdiction of the Minister of health, Labour and Welfare until April 1987.

2. The figure for 2011 excludes Fukushima Prefecture (apart from Koriyama City and Iwaki City) due to the impact of the Great East Japan Earthquake.

(As of March 31 of each year)

## **Councils of Social Welfare**

#### Overview

#### **Outline of Councils of Social Welfare**

## 1. Outline of Councils of Social Welfare (as of April 1, 2015)

- National Council of Social Welfare:
- · Councils of social welfare in prefectures and designated cities:
- Municipal councils of social welfare:
- Source: National Council of Social Welfare
- 1 council 67 councils 1.851 councils

#### 2. Major Projects Conducted by Municipal Councils of Social Welfare (actual status of FY2012)

(The numbers represent the percentage of municipal councils of social welfare which have implemented each project: %)

Plar	ning	Formulation of community welfare activity plans	52.7
Consult	tation *1	Comprehensive consultation (any consultation and not limited to	87.2
		certain subjects) services	
Lo	ban	Living welfare fund loan	96.8
		Emergency temporary loan/benefits	61.4
Activities in small	Il communities *2	Establishment of basic organizations for community welfare promotion	49.9
		Small community network activities	66.9
		Establishment of volunteer centers (corners, etc.)	95.7
Resident particip	ation/volunteer *3	Establishment of Fureai Ikiiki Salons (Side-by-Side and Lively Salons)	89.6
		In-home social welfare services management by councils with resident	
		participation (meal service, transfer service, house work support, etc.)	24.2
	Insured long-term care	Home-visit care services	72.0
	services	Commuting care services	49.3
In-home welfare		Home-Visit bathing care services	25.1
services	Independence support	In-home care services	67.5
	benefits	Home-visit care services for persons with severe disabilities	55.5
		Activity support services	16.7
	e service usage *4	Daily life and independence support services	48.7
Guardia	inship *5	Corporation guardianship services	14.0
		Association for persons with physical disabilities (and families)	63.2
		Association for persons with intellectual disabilities (and families)	54.4
	agement support for	Association for persons with mental disorders (and families)	28.6
	ons requiring support	Association for the elderly with dementia (and families)	17.6
(and their	r families)	Society of elderly living alone	13.7
		Association for the fatherless families	37.8
		Association for the motherless families	6.2
Affairs of o	rganizations	Division/section of community chest	92.3
	Iganizations	Federation of elderly clubs	49.9
		Family support services	15.0
		After-school children's clubs (after-school child sound upbringing	14.6
Support for children ar	nd child rearing families	services)	
		Support for organization and operation of children's society/children's clubs	14.3
		Operation of child centers and children's centers	10.5
		Operation of small-scale workshops, etc.	4.5
		Transportation support services (community life support service)	37.9
Oth	ners	Prevention activities against malicious sales practices targeting	
Our	1613	elderly and persons with disabilities, etc.	26.6
		Meal services	59.3
		Transfer services	47.7

(Note) \*1. 33.4% of Councils of Social Welfare that implement comprehensive consultation services provide such services everyday as part of their reception services.

\*2. Small community network activities indicate watch and support activities implemented in a specific continuous and systematic manner by neighborhood residents and volunteers (welfare supporters, welfare staff members, etc.), welfare volunteers/child welfare volunteers, and elderly clubs, etc. in daily living areas (local Councils of Social Welfare, elementary school/junior high school districts, neighborhood self-governing bodies/neighborhood associations, etc.) for people requiring support or those at risk. The total number of activity subjects (households) was 1,966,725, mainly consisting of households of the elderly living alone, and thus covering 2.22% of the population. The total number of those engaged in activities (residents, volunteers, welfare supporters/welfare staff members, etc. excluding welfare volunteers/child welfare volunteers) was 407,736.

\*3. Fureai Ikiiki Salons (Side-by-Side and Lively Salons) have been implemented at 60,294 locations.

\*4. Daily life and independence support services are implemented by councils of social welfare in prefectures and designated cities as primary implementers with a part of services being entrusted to councils of social welfare that are deemed to be capable of operating the services (core councils of social welfare). The figures indicate the percentage of municipal councils of social welfare that were entrusted with these services to the total. In actual fact, core councils of social welfare get assigned to the areas of multiple municipal councils of un-entrusted social welfare, and thus all areas are covered nationwide. In addition, the number of actual users is increasing every year, with 40,708 persons using the services as of the end of FY2012.

\*5. The percentage of municipal councils of social welfare capable of being entrusted to the total. Based on the FY2012 MHLW social welfare promotion project "Investigations and Research on the Establishment of Comprehensive Rights Protection System in Communities".

Source: National Councils of Social Welfare

## **Social Welfare Facilities**

#### Overview

#### Outline of Social Welfare Facilities

The purpose of social welfare facilities is to care and nurture those requiring various types of services to be able to lead a social life, including the elderly, children, persons with mental and physical disabilities, and the indigent, and to provide them with various treatment and training on rehabilitation in thus improving their welfare.

Social welfare facilities can be roughly divided into welfare facilities for the elderly, support facilities for persons with disabilities, public assistance facilities, women's protection facilities, and child welfare facilities, among others.

#### Number and capacity of social welfare facilities by classification

Classification	Number of facilities	User capacity
Total	(facility) 126,411	(person) 4,829,278
[1] Classification by implementing entity		
Public	18,911	983,183
Private	99,551	3,809,576
[2] Classification by target age group		
Facilities for adults	91,456	2,375,821
Facilities for children	34,955	2,453,457

Source: "Survey of Social Welfare Institutions" (as of October 1, 2014) and "Survey of Institutions and Establishments for Long-term Care" (as of October 1, 2014), Social Statistics Office to the Director-General for Statistics and Information Policy, MHLW.

(Note) The totals of the number of facilities and user capacities are of facilities in operation among those recognized by prefectures, designated cities, and core cities.

The figures for implementing entities in "Survey of Institutions and Establishments for Long-term Care" are of facilities in operation among those that responded to the survey, and thus the figures do not match the totals of the number of facilities and user capacities.

#### Cost Bearing with the Development and Operation of Social Welfare Facilities

The cost of developing social welfare facilities is paid by the public through state and local subsidies, special local bonds, loans from the Welfare and Medical Service Agency, and a part of the profits from public racing events, as well as by private aid systems, and by loan systems for any portion borne by the facility, etc.

The following table shows, in principle, the cost sharing relationship associated with the state subsidy for the cost of any capital investment in buildings used as social welfare facilities.

Cost sharing Founder	National government	Prefectures (including designated cities and core cities)	Municipalities	Social welfare corporations, etc.
Social welfare corporations, etc.	<u>    50    </u> 100	<u>25</u> 100		<u>25</u>

(Note) From FY 2005 the cost of developing facilities for the elderly or facilities related to children, which were both previously incorporated into a social welfare facility development expense subsidy, is now incorporated into a social welfare facility development expense/grant for community care and welfare space development subsidy, and a grant for developing facilities in promoting measures to support the development of the next generation, respectively.

.The cost of operating social welfare facilities (placement expenses) is borne by those admitted to the facilities or allowed use of them or have commissioned a third party to do so, and as described in the following table.

## Number and Capacity of Social Welfare Facilities by Facility Type

(As of October 1 of each year)

Type of facility		Number of facilities		Capacity			
Type of facility	2012	2013	2014	2012	2013	2014	
Total	110,670	118,238	126,411	4,397,135	4,623,999	4,829,278	
Public assistance facilities	295	292	291	19,567	19,365	19,250	
Relief facilities	184	184	183	16,515	16,525	16,395	
Rehabilitation facilities	20	19	19	1,579	1,427	1,442	
Medical facilities for persons requiring public assistance	60	60	60	•••	•••	•••	
Vocational facilities	20	18	18	653	603	603	
Facilities providing accommodation	11	11	11	820	810	810	
Welfare facilities for the elderly	60,112	64,933	70,438	1,491,946	1,589,411	1,669,722	
Care facilities for the elderly	953	953	952	65,113	64,830	64,443	
Care facilities for the elderly (general)	904	903	901	62,299	61,926	61,489	
Care facilities for the elderly (blind)	49	50	51	2,814	2,904	2,954	
Intensive-care old people's homes 2)	7,544	7,860	8,940	500,910	517,931	540,995	
Moderate-fee homes for the elderly	2,182	2,198	2,250	91,474	92,204	93,479	
Moderate-fee homes for the elderly (type A)	215	213	209	12,656	12,566	12,366	
Moderate-fee homes for the elderly (type B)	24	22	17	1,170	1,020	818	
Moderate-fee homes for the elderly (care houses)	1,943	1,963	1,989	77,648	78,618	79,717	
Moderate-fee homes for the elderly (urban-style)	•••	•••	35	•••	•••	578	
Welfare centers for the elderly	2,188	2,157	2,132	•	•	•	
Welfare centers for the elderly (special type A)	259	253	250	•	•	•	
Welfare centers for the elderly (type A)	1,479	1,454	1,435	•	•	•	
Welfare centers for the elderly (type B)	450	450	447	•	•	•	
Long-term care day service centers for the elderly 3) 5)	38,265	42,320	45,913	719,068	792,857	840,767	
Short-term admission facilities for the elderly 4) 5)	8,980	9,445	10,251	115,381	121,589	130,038	
Support facilities for persons with disabilities, etc.	5,962	6,099	5,951	201,782	202,964	197,867	
Support facilities for persons with disabilities	2,660	2,652	2,612	145,889	145,015	142,868	
Community activity support centers	3,135	3,286	3,183	53,748	55,833	52,967	
Welfare homes	167	161	156	2,145	2,116	2,032	
Social participation support facilities for persons with physical disabilities	308	322	322	360	360	360	
Welfare centers for persons with physical disabilities	152	162	163	•	•	•	
Welfare centers for persons with physical disabilities (type A)	31	35	36	•	•	•	
Welfare centers for persons with physical disabilities (type B)	121	127	127	•	•	•	
Rehabilitation centers for persons with disabilities	5	5	5	360	360	360	
Facilities for manufacture of assistive devices	18	18	17	•	•	•	
Guide dog training facilities	11	13	12	•••	•••	•••	
Braille libraries	72	73	74	•	•	•	
Braille publication facilities	11	11	11	•	•	•	
Institutions of the provision of information to persons with visual and hearing disabilities	39	40	40	•	•	•	
Women's protection facilities	46	48	47	1,286	1,340	1,270	

<b>T</b> (4.19)		Number of facilities			Capacity	
Type of facility	2012	2013	2014	2012	2013	2014
Child welfare facilities	33,873	33,938	34,462	2,334,169	2,381,444	2,434,381
Midwifery homes	411	403	393	3,889	3,179	3,107
Infant homes	130	131	133	3,851	3,857	3,870
Living support facilities for fatherless families 6)	259	248	243	5,338	5,010	4,930
Nursery centers	23,740	24,076	24,509	2,243,121	2,290,932	2,339,029
Foster homes	589	590	602	34,410	33,852	33,599
Facilities for children with disabilities (welfare type)	264	263	276	11,302	10,640	11,287
Facilities for children with disabilities (medical care type)	187	189	207	16,740	17,267	19,277
Child development support centers (welfare type)	316	355	453	11,418	12,080	14,886
Child development support centers (medical care type)	109	107	111	3,809	4,037	3,763
Short-term therapeutic facilities for children with emotional disorders	38	38	38	1,724	1,734	1,734
Children's self-reliance support facilities	58	59	58	3,905	3,866	3,829
Child and family support centers	90	96	99	•	•	•
Child centers	4,617	4,598	4,598	•	•	•
Small-size child centers	2,735	2,723	2,703	•	•	•
Children's centers	1,763	1,767	1,787	•	•	•
Large-size child centers (type A)	18	17	17	•	•	•
Large-size child centers (type B)	4	4	4	•	•	•
Large-size child centers (type C)	1	1	1	•	•	•
Other child centers	96	86	86	•	•	•
Children's recreational facilities	3,065	2,785	2,742	•	•	•
Welfare facilities for fatherless families	61	60	59	•••	•••	•••
Welfare centers for fatherless families	57	56	56	•	•	•
Recreation homes for fatherless families	4	4	3	•••	•••	•••
Other social welfare facilities, etc.	10,013	12,546	14,841	348,025	429,115	506,428
Vocational facilities	69	70	71	2,264	2,311	2,254
Facilities providing accommodation	282	291	296	9,045	9,122	9,434
Homes for the blind	19	19	19	380	380	380
Free or low cost medical facilities	416	475	509	•••	•••	•••
Settlement houses	1,101	1,089	1,085	•	•	•
Health and welfare facilities for remote areas	62	50	45	•	•	•
Nursery centers for remote areas	545	517	493	21,102	19,925	19,076
Fee-based homes for the elderly (Other than elderly residences with care services) <sup>9)</sup>	7,519	8,502	9,632	315,234	350,990	391,144
Fee-based homes for the elderly (For elderly residences with care services)	•	1,533	2,691	•	46,387	84,140

Source: "Survey of Social Welfare Institutions" and "Survey of Institutions and Establishments for Long-term Care", Social Statistics Office to the Director-General for Statistics and Information Policy, MHLW (Note)

The number of facilities and capacity are of facilities in operation among those recognized by prefectures, designated cities 1. and core cities.

Including those recognized as welfare facilities for the elderly requiring long-term care/community-based welfare facilities for the elderly requiring long-term care in the "Survey of Institutions and Establishments for Long-term Care".

3. Including those recognized as establishments providing daycare service/establishments providing daycare for long-term care of the elderly with dementia in the "Survey of Institutions and Establishments for Long-term Care".

4. Including those recognized as establishments providing short-term stay in the "Survey of Institutions and Establishments for Long-term Care".

5. The capacities of long-term care day service centers for the elderly/short-term admission facilities for the elderly are of 6. The capacities of long term care day service centers for the enderly short-term admission facilities for the enderly are of facilities in operation among those that responded to the survey.6. The capacity of living support facilities for fatherless families is the number of households and therefore not included in the

total number of capacity.

- 7. "•" Indicates that it is impossible to be categorized as any statistics items.
- 8. "..." indicates that it is unknown or inappropriate to express figures.
- 9. For 2012, elderly residences with care services are partially included.

#### a 2 Cost-Sharing Ratio of Placement Expenses of Social Welfare Facilities

					Cost s	haring	
Facility type	Bearer of the right to placement (*1)	Classification of facilities for placement	Payer of the expenses for placement (*1)	National government	Prefectures Designated cities Core cities	Cities	Towns and Villages
Public assistance	Prefectural governors Mayors of designated cities Mayors of core cities	Prefectural facilities Municipal facilities	Prefectures Designated cities Core cities	3/4	1/4	-	-
facilities	Mayors (*2)	Private facilities	Cities	3/4	-	1/4	-
Nursing homes for the elderly	Mayors of municipalities	Prefectural facilities Municipal facilities Private facilities	Municipalities	-	-	10. (*	/10 4)
Women's protection facilities	Prefectural governors	Prefectural facilities Municipal facilities	Prefectures	5/10	5/10	-	-
Child welfare facilities (*3)	Prefectural governors Mayors of designated cities Mayors of cities with child guidance centers	Prefectural facilities Municipal facilities Private facilities	Prefectures Designated cities Cities with child guidance centers	1/2	1/2	-	-
	Mayors (*2)	Prefectural facilities	Prefectures	1/2	1/2	-	-
Living support facilities for fatherless families Midwifery homes		Municipal facilities Private facilities	Cities	1/2	1/4	1/4	-
	Prefectural governors Mayors of designated cities Mayors of core cities	Prefectural facilities Municipal facilities Private facilities	Prefectures Designated cities Core cities	1/2	1/2	-	-
Nursery centers Kindergarten and day-care center cooperation type certified child care centers (No. of centers) (*6)	Mayors of municipalities	Private facilities	Municipalities	1/2	1/2 (*7)	1.	/4
Nursing care homes for persons with physical	Prefectural governors Mayors of designated cities Mayors of core cities	Prefectural facilities Municipal facilities	Prefectures Designated cities Core cities	5/10	5/10	-	-
disabilities (*5)	Mayors of municipalities	Private facilities	Municipalities	5/10	-	5/	10

(Note) \*1. The placements (conventionally administrative dispositions) of living support facilities for fatherless families, midwifery homes, and nursery centers were changed to implementation of maternal and child protection, implementation of midwifery, and implementation of childcare (service agreement relationship based on public laws), respectively, pursuant to the partial revision of the Child Welfare Act.

\*2. Including the heads of towns and villages in which welfare offices are established. For towns and villages in which welfare offices are established, the towns and villages are responsible for the payment of placement expenses and cost sharing and the cost sharing ratio remains the same as that of cities.

\*3. Child welfare facilities excluding nursery centers, Living support facilities for fatherless families, and midwifery homes but including establishments providing small-scale residence style childcare services (hereinafter referred to as "family homes") and establishments providing children's self-reliant living assistance services (hereinafter referred to as "self-reliance assistance homes").

\*4. With the abolishment of subsidy for protection expenses of nursing homes for the elderly, etc. and tax resource transfer in FY2005, all placement expenses of welfare facilities for the elderly are now paid by municipalities (including designated cities and core cities).

\*5. "Nursing care homes for persons with physical disabilities" under the former Act on Welfare of Physically Disabled Persons became "social participation support facilities for persons with physical disabilities" in October 2006 with the enforcement of the Services and Supports for Persons with Disabilities Act.

\*6. According to the 3 Acts related to Child and Child Care, as of April 1, 2015 kindergarten and day-care center cooperation type certified child care centers were included. With regard to users for facilities/services excluding private-owned nursery schools, recipients of facility type benefits and community-based day-care benefits (individual benefits) became legal agencies as revised.

\*7. Excluding designated cities and core cities

## Welfare Human Resources



#### Number of Workers (FTE) at Social Welfare Facilities by Job Type and Facility Type

									(.	As of Octob	er 1, 2014)
	Total	Public assistance facilities 2)	Welfare facilities for the elderly	Support facilities for persons with disabilities, etc.	Social participation support facilities for persons with physical disabilities	Women's protection facilities	Child welfare facilities (excl. nursery centers) 2)	Nursery centers	Welfare facilities for fatherless families	Other social welfare facilities etc. (excluding fee-based homes for the elderly (other than elderly homes with care services)) 2)	Fee-based homes for the elderly (other than homes for the elderly with care services)
					Number	of workers (	persons)				
Total	878,413	6,055	43,146	100,065	2,598	385	78,006	492,788	174	5,219	134,043
Heads of facilities	42,574	206	3,215	3,834	212	27	4,474	22,529	23	1,193	5,715
Persons in charge of service management	4,074			4,074							
Living instructors/support staffs, etc. 3)	81,080	707	4,465	55,584	201	157	13,051		3	667	5,150
Vocational/work instructors	4,266	82	133	2,979	101	11	346		5	288	296
Therapists	5,494	6	119	916	74	7	3,133		-	3	1,169
Physical therapists	1,759	3	30	414	31	-	920		-	-	334
Occupational therapists	1,284	1	15	298	21	-	715		-	-	221
Other therapists	2,452	2	74	204	21	7	1,497		-	3	614
Psychological/vocational aptitude evaluators	62			62							
Doctors	3,061	28	149	332	10	4	1,399	1,027	-	11	89
Public health nurses, midwives, nurses	38,117	381	2,707	4,649	52	23	9,698	7,336	-	26	12,268
Psychiatric social workers	1,197	76	22	947	4	2				1	112
Nursery teachers	385,862						15,981	368,662	3	1,216	
Living support instructors for children	570						570		-		
Child welfare staffs	10,008						10,008		-		
Maternal and child instructors	716						716		-		
Nursing care workers	125,117	3,158	16,666	11,868	91	-				41	84,003
Nutritionists	19,094	196	2,067	2,235	4	16	1,397	11,683	1	3	1,336
Cooks	70,605	553	5,024	4,919	21	55	4,127	45,557	5	216	8,787
Office clerks	32,257	431	4,631	5,064	567	37	3,569	9,725	74	844	6,510
Persons in charge of child development support management	860						860		-		
Other staffs	53,399	231	3,947	2,604	1,261	48	8,678	26,268	61	711	8,610

Source: "Survey of Social Welfare Institutions (2014)", Social Statistics Office to the Director-General for Statistics and Information Policy, MHLW

1) The number of workers is a full-time equivalent value, and is rounded to the nearest whole number. (Note)

2) Free-or low cost medical facilities are not included in medical protective facilities for protective facilities, childbirth support facilities and child play space (excluding nursery centers), other social welfare facilities etc. (excluding fee-based homes for the elderly (other than homes for the elderly with care services)).Living instructors/support staff etc. include living instructors, living support staff and children's self-reliance specialists,

protection facilities and women's protection facilities include only living instructors.

4) The number of workers indicates that of job types in subject facilities surveyed by detailed table. Job types other than those surveyed are indicated as "...".

## **Certified Social Workers and Certified Care Workers**

#### Overview

#### **Outline of Certified Social Workers and Certified Care Workers**

#### [Certified social workers]

A social worker denotes a person with specialized knowledge and skills that has the right to exclusively use that title in providing anyone facing difficulties in leading their daily lives due to physical/mental disabilities or environmental reasons with advice, guidance, and welfare services, or engaging in the business of enabling communication/adjustments with and providing assistance to doctors, anyone providing health and medical services, and any other relevant professionals.

Those who have studied the social welfare related subjects designated by the Minister of Health, Labour and Welfare at universities, etc. and have passed the national examination for certified social workers can become certified social workers upon registration.

#### Acquisition of a Certified Social Worker Qualification



#### [Certified care workers]

A social worker denotes a person with specialized knowledge and skills that has the right to exclusively use that title in providing anyone facing difficulties in leading their daily lives due to physical/mental disabilities with long-term care services(including supine suction, etc.), and also provide them and their caregivers with guidance on long-term care.

Graduates of high schools or higher education, etc. who have graduated from training institutions designated by the prefectural governor or who have engaged in long-term care work, etc. for 3 years or more and have passed the national examination for certified care workers can become certified care workers upon registration.

#### Acquisition of a Certified Care Worker Qualification



skill training.

(Note 2) As far as special high school is concerned, over 9 month's working experience after graduation is required.

#### **Detailed Data 1**

#### **Results of National Examination for Certified Social/Care Workers**

	Cei	tified social work	ers	Certified care workers			
Category	Number of applicants	Number of successful applicants	Pass rate	Number of applicants	Number of successful applicants	Pass rate	
27th Examination (FY2014)	45,187	12,181	27.0%	153,808	93,760	61.0%	

Source: Social Welfare and War Victims' Relief Bureau, MHI W

#### **Detailed Data 2** Number of Persons Qualified as Certified Social/Care Workers

	Certified social workers	Certified care workers		
	Certified Social Workers	Certified care workers	National examination	Training institutions
FY2015	188,853	1,386,293	1,060,459	325,834

Source: Social Welfare and War Victims' Relief Bureau, MHLW

Those registered as of the end of April 2015 (Note)

## Welfare Volunteers and Child Welfare Volunteers

#### **Overview** Outline of Welfare Volunteers and Child Welfare Volunteers

The welfare volunteers prescribed for in the Commissioned Welfare Volunteers Act shall enhance social welfare through the spirit of providing social services, consultation from point of view of the people, any necessary assistance, and cooperate in the tasks of relevant the administrative agencies, including welfare offices, etc.

In addition, welfare volunteers also serve as child welfare volunteers, as provided for in the Child Welfare Act. Welfare volunteers appropriately identify the situation with the environment surrounding and the lives of children, pregnant women, and fatherless families in communities. If children requiring support are identified, welfare volunteers shall make the effort to solve their problems by providing consultations and advice on the available services and systems.

Increasing expectations with regard to the activities of child welfare volunteers led to a system of chief child welfare volunteers being created in 1994 in thus enabling them to exclusively engage in child welfare-related matters, and which was legally established within the Child Welfare Act in 2001. "Chief child welfare volunteers" are designated from among the child welfare volunteers. Chief child welfare volunteers provide liaisons and coordination between child welfare-related agencies and child welfare volunteers assigned to the region, along with assistance and cooperation in the activities of the child welfare volunteers.

#### Detailed Data 1 Number of Welfare Volunteers, Child Welfare Volunteers, and Chief Child Welfare Volunteers

		(As of March 31, 2015)
	Welfare volunteers/child welfare volunteers	Chief child welfare volunteers (included)
Males	91,598	3,168
Females	139,741	18,246
Total	231,339	21,414

Source: "Report on Social Welfare Administration and Services FY2014", Administrative Report Statistics Office to the Director-General for Statistics and Information Policy, MHLW.

#### Detailed Data 2 Status of Activities of Welfare Volunteers/Child Welfare Volunteers

#### Total Number of Activities by Both Welfare Volunteers and Child Welfare Volunteers

The total number of cases of consultation/support provided by welfare volunteers and child welfare volunteers in FY 2014 was 6,465,231, and the contents of activities are given in the following table. Excluding "daily support" and "others", the percentage of "community life of children" was 8.8%, "in-home welfare" was 8.7% and those were relatively high compared to others. By category, "matters related to the elderly" accounted for more than half of total cases at 56.1%, "matters related to children" was 20.6% and "matters related to persons with disabilities" 5.1%.

Number of cases of consultation/support by content					
Total	6,465,231				
In-home welfare	561,239				
Long-term care insurance	196,544				
Health and medical care	454,595				
Child rearing/maternal and child health	218,313				
Community life of children	568,767				
Child education/school life	379,212				
Living expenses	210,625				
Pension/insurance	44,054				
Work	53,475				
Family relations	203,630				
Housing	104,671				
Living environment	288,875				
Daily support	1,579,873				
Others	1,601,358				

#### Number of cases of consultation/support by content (total)



Breakdown of cases of other activities (total)

Number of cases of other activities				
Total	27,122,151			
Investigation/identification of situations	5,807,172			
Participation/cooperation in events, programs, and conferences	6,176,423			
Community welfare activities/voluntary activities	8,860,567			
Operation/training of the Council of Social Welfare	5,754,672			
Certification work	435, <mark>645</mark>			
Notification/mediation in finding children requiring protection	87,672			

#### Breakdown of cases of other activities (total)



Source: "Report on Social Welfare Administration and Services FY2014", Administrative Report Statistics Office to the Director-General for Statistics and Information Policy, MHLW.

## **Volunteer Activities**

#### Overview

#### **Current Status of Volunteer Activities**

### [Number of active volunteers]

(As of April 2013, surveyed by Japan National Council of Social Welfare; number of persons/groups registered at or recognized by Social Welfare Conferences of prefecture/designated cities and Social Welfare Conference Volunteer Centers of municipalities)

- Number of persons: 7.61 million (approx. 4.8 times that for FY1980 of 1.60 million)
   Number of groups: 211,000 groups (approx. 13.2 times that for FY1980 of 16,000)

## [Structure/details of active volunteers] (as of the end of September 2009)

\* All of the followings were individually surveyed

(1) Gender		(%)
Males	Females	No answer
31.0	68.8	0.2

(2) Ag	le
--------	----

(2) Age							(%)
Age 10-19	Age 20-29	Age 30-39	Age 40-49	Age 50-59	Age 60-69	Age 70-79	80 or older
0.5	3.6	4.5	8.0	17.7	40.9	22.5	2.3

(3) By occupation		r	(%)
Enterprise (employees)	6.1	Persons retired at mandatory age	22.5
Public officers	2.9	Students	1.7
Organization staffs	6.5	Persons not working	5.1
NPO/NGO staffs	3.5	Others	7.5
Self-employed	8.1	No answer	0.5
Homemakers (not working)	35.6		

(4) Fields of volunteer activities (multiple choices)					
Welfare activities for the elderly	44.1	Activities on disaster prevention, crime prevention, or traffic safety, etc.	14.8		
Welfare activities for person with disabilities	33.4	Activities on human rights protection	5.9		
Activities on child rearing (infants)	17.8	Activities on international exchange/cooperation	7.6		
Activities on sound upbringing of youth (children)	17.7	Activities on community development, etc.	22.5		
Activities on health and medical care	10.0	Activities of neighborhood self-governing bodies, neighborhood associations, welfare volunteers, or	26.7		
Education/culture/sports promotion	19.8	regional social welfare councils, etc.			
		Others	11.1		
Activities on community beautification/ environment preservation	22.4	No answer	1.6		
Volunteer activities in times of disaster	14.7		1.0		

(5) Areas where activities are conducted			(%)
Within elementary school/junior high school districts	14.6	Mainly at home	2.4
Entire municipalities	56.9	No specific areas	12.8
Beyond municipalities (prefecture, overseas, etc.)	10.3	No answer	3.0

## Public Assistance System

#### Overview

#### **Outline of Public Assistance System**

#### [Public assistance system]

The public assistance system is used to guarantee a minimum standard of living as well as to promote self-support for any citizens that are impoverished by providing the necessary public assistance according to their level of poverty.

The system consists of 8 types of assistance, namely livelihood assistance, education assistance, housing assistance, medical assistance, long-term care assistance, maternity assistance, occupational assistance, and funeral assistance, which can all be provided alone or in combination according to the needs of the person requiring the public assistance.

#### **Determining the Amount of Public Assistance**

#### (Calculation of Minimum Living Expenses)



• In addition to the above items, a standard amount is added in the case of child birth, funeral, etc.

#### (Calculation of Income Appropriation Amount)

Average monthly income - (Actual necessary expenses + Basic deductions) = Income

#### (Calculation of Assistance Amount)

Minimum living expenses - Income appropriation amount = Assistance amount

#### [Standards of public assistance]

The standards of public assistance system involve standards for livelihood assistance, the scope of which includes clothing, food or anything else considered necessary in their daily life, and which get revised using the level equilibrium method that takes into consideration the growth of the consumption level of the general public, etc.

#### Livelihood Assistance Standards by Type of Household (FY2016)

				(Unit: ¥)
	3-person household: male aged 33, female aged 29, child aged 4	Elderly single household: female aged 68	Elderly couple household: male aged 68, female aged 65	Female aged 30, children aged 4 and 2
1st class area - 1	160,110	80,870	120,730	189,870
1st class area - 2	153,760	77,450	115,620	183,940
2nd class area - 1	146,730	73,190	109,250	174,860
2nd class area - 2	142,730	71,530	106,770	171,940
3rd class area - 1	136,910	68,390	102,090	164,820
3rd class area - 2	131,640	65,560	97,860	159,900

(Note) The above figures include winter season additional amounts (Area VI x 5/12), child-rearing addition, and fatherless family addition.

#### Changes in Actual Number of Households/Persons Receiving Public Assistance, Public Assistance Rate, Number of Persons Assisted, and Rate of Assisted Persons

Examining the overall general public assistance trends reveals the actual number of persons receiving public assistance and the public assistance rate (per population of 1,000) to have been on an upward trend after reaching a minimum in 1995 and those were recorded high in 2011, but have remained nearly flat in its feet. In FY2014 the monthly average of the actual number of persons receiving public assistance was 2,165,895, that of the actual number of households 1,612,340, and that of the public assistance rate 17.0%.

													(1)	Ionthly a	<u>average)</u>
	Actual		Public	Livelihood	Housing	Education	Long-term	Medical	Other		Assistar	nce rate (actu	al recipients	= 100 0)	
	recipient	Actual	assistance	assistance	assistance	assistance	care	assistance	assistance		7 10010101	100 100 (000		100.07	
	households	recipients	rate	recipients	recipients	recipients	assistance	recipients	recipients	1 See Block at	Handara	E da cartína	Long-term	Markent	Others
	(4.000	(4.000	(01)	(4.000	(4.000	(4.000	recipients	(4.000	(4.000	Livelihood	Housing	Education	care	Medical	Other
	(1,000 households)	(1,000	(%)	(1,000	(1,000	(1,000	(1,000	(1,000	(1,000	assistance	assistance	assistance	assistance	assistance	assistance
FY1975	708	persons) 1,349	12.1	persons) 1,160	persons) 705	persons) 229	persons)	persons) 785	persons) 5	86.0	52.2	16.9		58.2	0.4
FY1975	708	1,349	12.1	1,100	867	229		856	5	87.7	60.7	18.3		60.0	0.4
							•		С С				•		
FY1985	781	1,431	11.8	1,269	968	252	•	910	4	88.7	67.6	17.6	•	63.6	0.3
FY1990 FY1991	624 601	1,015	8.2	890 826	730 681	136 117	•	711 681	3	87.7	71.9 72.0	13.4 12.4	•	70.1	0.3 0.3
		946	7.6				•		3	87.3			•	71.9	
FY1992	586	898	7.2	781	646	104	•	662	3	86.9	72.0	11.6	•	73.7	0.3
FY1993	586	883	7.1	765	639	97	•	659	3	86.7	72.4	10.9	•	74.6	0.3
FY1994	595	885	7.1	766	645	92	•	671	3	86.5	72.8	10.4	•	75.8	0.3
FY1995	602	882	7.0	760	639	88	•	680	2	86.2	72.4	10.0	•	77.1	0.3
FY1996	613	887	7.1	766	649	85	•	695	3	86.3	73.1	9.6	•	78.3	0.3
FY1997	631	906	7.2	784	669	84	•	716	3	86.6	73.8	9.3	•	79.0	0.3
FY1998	663	947	7.5	822	707	86	•	753	2	86.8	74.7	9.1	•	79.6	0.3
FY1999	704	1,004	7.9	877	763	91	•	804	2	87.3	76.0	9.1	•	80.0	0.2
FY2000	751	1,072	8.4	943	824	97	67	864	2	87.9	76.9	9.0	6.2	80.6	0.2
FY2001	805	1,148	9.0	1,015	891	105	84	929	2	88.4	77.6	9.1	7.4	80.9	0.2
FY2002	871	1,243	9.8	1,105	975	114	106	1,003	3	89.0	78.5	9.2	8.5	80.7	0.2
FY2003	941	1,344	10.5	1,202	1,069	124	127	1,083	3	89.4	79.5	9.2	9.5	80.5	0.2
FY2004	999	1,423	11.1	1,274	1,143	132	147	1,155	3	89.5	80.3	9.3	10.3	81.1	0.2
FY2005	1,042	1,476	11.6	1,320	1,194	136	164	1,208	32	89.5	80.9	9.2	11.1	81.8	2.1
FY2006	1,076	1,514	11.8	1,354	1,233	137	172	1,226	36	89.5	81.5	9.1	11.4	81.0	2.4
FY2007	1,105	1,543	12.1	1,380	1,262	136	184	1,248	38	89.4	81.8	8.8	11.9	80.9	2.5
FY2008	1,149	1,593	12.5	1,422	1,305	135	196	1,282	40	89.3	81.9	8.5	12.3	80.5	2.5
FY2009	1,274	1,764	13.8	1,586	1,460	144	210	1,406	49	89.9	82.8	8.2	11.9	79.8	2.8
FY2010	1,410	1,952	15.2	1,767	1,635	155	228	1,554	56	90.5	83.7	8.0	11.7	79.6	2.9
FY2011	1,498	2,067	16.2	1,872	1,742	159	248	1,657	60	90.6	84.3	7.7	12.0	80.2	2.9
FY2012	1,559	2,136	16.7	1,928	1,812	159	270	1,716	62	90.3	84.8	7.4	12.6	80.4	2.9
FY2013	1,592	2,162	17.0	1,941	1,836	154	290	1,746	61	89.8	84.9	7.1	13.4	80.8	2.8
FY2014	1,612	2,166	17.0	1,947	1,844	148	310	1,763	59	89.9	85.1	6.8	14.3	81.4	2.7

Source: "National Survey on Public Assistance Recipients", Social Welfare and War Victims' Relief Bureau, MHLW ("Report on Social Welfare Administration and Services", Statistics and Information Department, Minister's Secretariat, MHLW for the figures up to FY2011)

(Note) The number of "Other assistance recipients" has increased since FY2005, due to an addition of the expenses necessary for attending high school, etc.

# Detailed Data 2 Changes in Percentage Distribution of Households Receiving Public Assistance by Household Type

Examining the number of households receiving public assistance by household type reveals elderly households to have been of the highest percentage at 47.5%.

The decrease in percentage of elderly households in 2005 was due to a change in the definition of elderly households: the definition up to FY2004 was "households composed only of males aged 65 or older and/or females aged 60 or older but with or without any persons younger than 18" whereas the definition from FY2005 on was "households composed only of males aged 65 or older and with or without persons younger than 18". (Unit: %)

r and with or without persons younger than 18".						
	Elderly households	Fatherless households	Households with wounded or sick persons/ persons with disabilities	Other households		
FY1975	31.4	10.0	45.8	12.9		
FY1980	30.3	12.8	46.0	10.9		
FY1985	31.2	14.6	44.8	9.3		
FY1990	37.2	11.7	42.9	8.1		
FY1991	38.8	10.8	42.7	7.8		
FY1992	40.2	9.9	42.4	7.5		
FY1993	41.1	9.3	42.3	7.2		
FY1994	41.8	9.0	42.1	7.1		
FY1995	42.3	8.7	42.0	6.9		
FY1996	43.2	8.4	41.6	6.8		
FY1997	44.0	8.3	41.0	6.7		
FY1998	44.5	8.2	40.4	6.8		
FY1999	44.9	8.3	39.6	7.1		
FY2000	45.5	8.4	38.7	7.4		
FY2001	46.0	8.5	37.8	7.7		
FY2002	46.3	8.6	36.7	8.3		
FY2003	46.4	8.7	35.8	9.0		
FY2004	46.7	8.8	35.1	9.4		
FY2005	43.5	8.7	37.5	10.3		
FY2006	44.1	8.6	37.0	10.2		
FY2007	45.1	8.4	36.4	10.1		
FY2008	45.7	8.2	35.5	10.6		
FY2009	44.3	7.8	34.3	13.5		
FY2010	42.9	7.7	33.1	16.2		
FY2011	42.6	7.6	32.8	17.0		
FY2012	43.7	7.4	30.6	18.4		
FY2013	45.4	7.0	29.3	18.2		
FY2014	47.5	6.8	28.3	17.5		

Source: "National Survey on Public Assistance Recipients", Social Welfare and War Victims' Relief Bureau, MHLW ("Report on Social Welfare Administration and Services", Statistics and Information Department, Minister's Secretariat, MHLW for the figures up to FY2011)

## Daily Life and Independence Support Services

#### Overview

### Outline of Daily Life and Independence Support Services

The purpose of daily life and independence support services is to support people with insufficient judgment capabilities and including elderly with dementia, persons with intellectual disabilities, and persons with mental disorders, etc. through providing them with assistance to use welfare services, etc. in thus enabling them to lead more independent lives in their communities.

#### 1. Qualification

- The services are provided to anyone meeting all of the following:
- (1) Persons with insufficient judgment capabilities (elderly with dementia, persons with intellectual disabilities, and persons with mental disorders, etc. who have difficulty in acquiring, understanding, making judgments on, and expressing their intentions with regard to information on using the services needed in their daily lives)
- (2) Persons recognized as being capable of judging the content of the services

#### 2. Content of assistance

- (1) The standard content of the assistance based on the services is as follows.
- a. Assistance with using welfare services
- b. Assistance with using the complaint resolution systems
- c. Assistance with the administrative procedures involved in remodeling houses, renting housing, consumer contracts in daily life, and filing residential certificates, etc.
- (2) The content of assistance with regard to a. above is as follows.
- a. Management of users' daily living expenses (daily monetary management), including procedures used in making withdrawals, cancelations, or deposits, etc.
  - b. Identification of changes in living conditions through regular visits

#### 3. Implementing entity

The entities that implement the services are the Councils of Social Welfare of prefectures and designated cities. In consideration of the convenience of users reception services are provided by the municipal Councils of Social Welfare (core Councils of Social Welfare), as entrusted by the entities described above.

(Reference) Implementing system as of the end of March 2015

Core Councils of Social Welfare:	1,010
Specialists:	2,290
Living support staff:	15,050 🖉

#### 4. Implementation status

	Total number of consultations (*)	Number of user contracts
From Oct. 1999 to Mar. 2000	13,007 cases	327 cases
FY2000	42,504 cases	1,687 cases
FY2001	106,676 cases	3,280 cases (1.94 times that of the previous year)
FY2002	159,688 cases	4,631 cases (1.41 times that of the previous year)
FY2003	231,898 cases	6,252 cases (1.35 times that of the previous year)
FY2004	298,084 cases	6,488 cases (1.04 times that of the previous year)
FY2005	402,965 cases	7,247 cases (1.12 times that of the previous year)
FY2006	530,871 cases	7,626 cases (1.05 times that of the previous year)
FY2007	708,432 cases	8,580 cases (1.13 times that of the previous year)
FY2008	879,523 cases	9,142 cases (1.07 times that of the previous year)
FY2009	1,021,489 cases	9,434 cases (1.03 times that of the previous year)
FY2010	1,157,756 cases	10,346 cases (1.10 times that of the previous year)
FY2011	1,241,086 cases	10,933 cases (1.06 times that of the previous year)
FY2012	1,399,681 cases	10,885 cases
FY2013	1,472,472 cases	11,513 cases (1.06 times that of the previous year)
FY2014	1,577,103 cases	12,394 cases (1.07 times that of the previous year)
Total	11,243,154 cases	12,705 cases

\* The total number of consultations includes inquiries about the content of the services and consultations both before and after concluding contracts, etc.

#### (Reference)

#### [FY2014 Status of contracts by user type]

Users	Elderly with dementia, etc.	Persons with intellectual disabilities, etc.	Persons with mental disorders, etc.	Others	Total	Covered by public assistance
Number of contracts	7,148	1,920	2,621	660	12,349	5,388
Percentage distribution (%)	57.9	15.5	21.2	5.3		43.6

Source: National Councils of Social Welfare

## Livelihood Welfare Fund Loan System

#### Overview

#### Outline of Livelihood Welfare Fund Loan System

[Year of establishment]	FY1955	
[Implementing entity]	Prefectural Councils	of Social Welfare
[Eligible persons]		
Low-income households		Households that face difficulty borrowing the necessary money from other sources (same level as those exempt from municipal-tax)
Households with persons	s with disabilities	Households with persons who have been issued with physically disability certificates, Intellectual disability certificates, or health and welfare handbooks for persons with mental disorders
Elderly households		Households with elderly aged 65 or older

#### [Fund type]

General Support Funds (living support expenses, housing expenses, temporary livelihood rehabilitation expenses), Welfare Funds (welfare expenses, emergency small-amount fund), Education Support Funds (education support expenses, school entering preparation expenses), Living Funds of Real Estate Security Type (living funds of real estate security type, living funds of real estate security type for families in need of welfare)

#### [Interest rate]

No interest if co-signed.

- Annual interest rate is 1.5% if not co-signed.
  - [1] No interest for Emergency Small-amount Funding and Education Support Funds
  - [2] With the Living Funds of the Real Estate Security Type and Living Funds of Real Estate Security Type for Families in need
  - of Welfare an annual interest rate of 3% or the long-term prime rate, whichever is lower, apply

## **Consumers' Cooperative Societies**

#### **Overview** Outline of Consumers' Cooperative Societies



Source: "Tabulated Results of FY2015 Survey on the actual status of consumers' cooperative societies (federations)", Social Welfare and War Victims' Relief Bureau, MHLW



Source: "Tabulated Results of FY2015 Survey on the actual status of consumers' cooperative societies (federations)", Social Welfare and War Victims' Relief Bureau, MHLW

## Relief for the Wounded/Sick Retired Soldiers and War Bereaved, etc.

Overview

#### Relief for the Wounded/Sick Retired Soldiers and War Bereaved, etc.

In connection with the injury, illness or death of military personnel, etc., the national government provides them (excluding those receiving benefits in accordance with the Public Officers Pension Act) or their bereaved survivors with pension benefits, etc. to assist them based on a spirit of state compensation.

Military personnel (excluding those receiving benefits in accordance with the Public Officers Pension Act), military civilian

Qualified employees, and paramilitary personnel, who were disabled in the line of duty, and the bereaved families **Disability benefits** Survivors' benefits **Disability Pension:** Survivors' Pension: 1,187 persons 4,113 persons (Bereaved families of military personnel and army civilian employees) Injury or sickness incurred in the line of duty (as of March 2016) Higher priority: 4,105 persons ¥9,729,100 (Special) to ¥961,000 (Class 5) Lower priority: 8 persons Survivors' grant: 1,964 persons Service-related injury or sickness (Bereaved families of paramilitary personnel) ¥7,417,100 (Special) to ¥743,000 (Class 5) Higher priority: 1,956 persons Contents of relief Lower priority: 8 persons Lump-sum disability grant: 678 persons (cumulative total) (As of March 2016) (when selected in place of pension) Death in the line of official duty ¥1,966,800 Higher priority: Lower priority: ¥72,000 Service-related death Higher priority: ¥1,573,500 Lower priority: ¥56,400 Condolence grant (cumulative total): 2,085,186 persons Government bonds with a face value of ¥50,000 with 6% annual interest and redemption in 10 years

Source: Social Welfare and War Victims' Relief Bureau, MHLW The number of beneficiaries is as of March 31, 2016. (Note)

#### Relief in Accordance with the Act on Special Aid to the Wounded and Sick Retired Soldiers

In connection with the injury and illness of military personnel, etc. incurred in the line of duty, the national government provides them with medical benefits, etc. to assist them based on a spirit of state compensation.

Qualified	Military personnel, army civilian employees, and issued the war injury and sickness certification:		ersonnel who were disabled in the line of duty an 12	d have been 2,163 persons			
Contents of relief	<ol> <li>Medical care benefits:</li> <li>Medical care allowance (¥30,300 per month):</li> <li>Funeral expenses (¥206,000):</li> <li>Medical rehabilitation benefits:</li> </ol>	238 persons 1 person 5 cases 0 cases	<ol> <li>Supply and repair of prosthetic appliances:</li> <li>Accommodation in national sanatoria:</li> <li>Free passage on Japan Railways trains and</li> </ol>	138 cases 0 persons ferry boats: I,465 persons			
	Counselors for the war wounded and sick: 380 persons (as of October 1, 2015)						

Source: Social Welfare and War Victims' Relief Bureau, MHLW

1. No. of recipients etc. (excluding no. of consulting staff for wounded/sick retired soldiers) as of March 31, 2015 (Note)

2. The number of persons in item 7 of "contents of relief" indicates the number of persons issued with exchange certificates for transportation passes.

3. The amounts are as of March 31, 2016.

Special Benefits, etc.



(Note) The number of recipients is as of March 31, 2016.

The national government provides government bonds as special benefits to the wives of the war dead, etc. in order to console their mental pain and in recognition of the struggles they have undergone.

Additionally, the national government provides government bonds as special condolence to the bereaved families on the occasion of 20th, 30th, 40th, 50th and 60th and 70th anniversary of the end of the war to once again express its sympathy.

## Succession of Hardships During and After the War

#### Overview

#### Succession of Hardships During and After the War

#### ○ Showa-kan

The Showa-kan was opened in the spring of 1999, for the purpose of passing down to posterity about hardships experienced by bereaved families of the war dead and the other people during and after the war.

The Showa-kan exhibits real materials showing the people's lives of that time as they were, provides an access to books and videos, and implements programs that provide a broad range of information on the affiliated facilities. Furthermore the thematic exhibitions are held 3 times a year along different themes to provide an opportunity for the public to commemorate those hardships.

- Address: 1-6-1 Kudan-Minami, Chiyoda-ku, Tokyo
- TEL: 03-3222-2577
- Website: http://www.showakan.go.jp

#### O Shokei-kan (Historical Materials Hall for the Wounded and Sick Retired Soldiers, etc)

The Shokei-kan was opened in the spring of 2006, as part of relief measures for sick and wounded servicemen, for the purpose of passing down to posterity about hardships during and after the war experienced by sick and wounded servicemen, as well as their families, etc.

The Shokei-kan exhibits real materials and verbal testimony that convey the sobering hardships of those servicemen and families, provides an access to a diorama of field hospitals, books and videos, and holds thematic exhibitions and others, providing an opportunity for the public to commemorate those hardships.

- Address: Tsukaki Square Kudanshita, 1-5-13 Kudan-Minami, Chiyoda-ku, Tokyo
- TEL: 03-3234-7821
- Website: http://www.shokeikan.go.jp

## Memorial Services for the War Dead

#### Overview **Outline of Memorial Services for the War Dead** Memorial Ceremonies for the War Dead The National Remembrance Service for the War Dead has been held annually on August 15 at the Nippon Budokan since FY1963 as a national event to console the souls of those who died in the war. The Chidorigafuchi National Cemetery Memorial Service has been held every spring since FY1964 to lay to rest the remains that have been recovered abroad but cannot be returned to their bereaved. The participants worship the remains resting in the cemetery. Recovery of the Remains of War Dead Teams to recover the remains of the war dead have been sent to former major battlefields since FY1952. Among 2.40 million war dead abroad Memorial Services for the War Dead (including those in Iwo To and Okinawa), approximately 1.27 million remains have been recovered as of the end of March 2015. To promote the recovery and repatriation, focused efforts to collect information on unrecovered remains abroad have been made in cooperation with private organizations, etc. that are familiar with the local situation in addition to investigate documents indicating burial sites of Japanese War Dead, which are materials owned by overseas public record offices, etc. on burial sites. DNA Analysis of the Remains of War Dead and Return to the Bereaved DNA analysis has been conducted at national expense when certain conditions are met, including cases where the deceased and the bereaved family can be reasonably identified from documentations/records, etc., and the identified remains then returned to the bereaved family. Belongings of the deceased have also been investigated and returned. Pilgrimages for Memorial Services and Visits to Burial Sites The national government has systematically held pilgrimages composed mainly of bereaved families since FY1976 to conduct memorial services for the war dead at former major battlefields, on the ocean, and in other areas where recovery of the remains is difficult. Friendship and Goodwill Memorial Services Children of the war dead and people living in former major battlefields, both are also war victims. They have been participated in the friendship and goodwill memorial services since FY1991 at the aforementioned sites in thus holding memorial ceremonies for the war victims and wish for a lasting peace. Maintenance/management of Monuments to the War Dead

Appropriate maintenance and management of monuments to the War Dead erected in the center of each former major battlefield have been conducted, and small-scale monuments also erected in the former Soviet Union.

## Detailed Data 1 Recovery of Remains of War Dead

Region	FY2010	FY2011	FY2012	FY2013	FY2014	FY2015
Iwo To	822	344	266	166	42	23
Okinawa	128	159	103	262	194	110
Mid-Pacific Ocean	26	588	219	45	62	51
Myanmar	0	7	0	0	1	11
Indonesia (excluding Irian Jaya)	0	0	0	0	0	2
Irian Jaya	216	0	134	282	61	0
The Philippines	6,289	0	1	1	1	4
Eastern New Guinea	214	171	98	202	272	147
Bismarck Archipelago/Solomon Islands	165	280	298	1,433	650	508
India	0	9	0	0	0	0
Chishima, Sakhalin and Aleutian Island	4	0	2	8	11	31
Russia (including former USSR and Mongolia)	219	296	97	115	143	157
Northeast of China (including Nomonhan)	14	129	4	5	0	0
Australia	0	0	0	0	0	1
Unknown*	0	0	1	2	0	8
Total	8,097	1,983	1,223	2,521	1,437	1,053

Source: Social Welfare and War Victims' Relief Bureau, MHLW

\* Places of recovery were unknown when the remains were delivered to Japanese embassies/consulates.

## Detailed Data 2 Status of DNA

ata 2	Status of DNA Analysis of Remains of War Dead
-------	---

FY	Identified	Negative	Total
FY2003	8	0	8
FY2004	47	24	71
FY2005	157	36	193
FY2006	168	245	413
FY2007	149	187	336
FY2008	145	71	216
FY2009	86	76	162
FY2010	46	60	106
FY2011	30	15	45
FY2012	32	65	97
FY2013	68	126	194
FY2014	65	125	190
FY2015	43	93	136
Total	1,044	1,123	2,167

Source: Social Welfare and War Victims' Relief Bureau, MHLW

## Detailed Data 3 Status with Pilgrimages for Memorial Services and visits to Burial Sites

FY	Region	Number of bereaved participated
FY2008	The former Soviet Union, China, Bismarck Archipelago/Solomon Islands, Indonesia, Palau Islands, Eastern New Guinea, the Philippines, Myanmar, Marshall/Gilbert Islands and Iwo To	351
FY2009	The former Soviet Union, China, Iwo To, the Philippines, Mariana Islands, Eastern New Guinea, North Borneo and Bismarck Archipelago/Solomon Islands	324
FY2010	The former Soviet Union, China, Iwo To, the Philippines, Mariana Islands, Indonesia, Eastern New Guinea, Myanmar, Truk Islands and Gilbert Islands	470
FY2011	The former Soviet Union, China, Iwo To, the Philippines, Mongolia, Palau, Indonesia, Bismarck Archipelago/Solomon Islands and Eastern New Guinea	356
FY2012	The former Soviet Union, China, Iwo To, the Philippines, Mariana Islands, Eastern New Guinea, North Borneo, Truk Islands and Marshall/Gilbert Islands	394
FY2013	The former Soviet Union, China, Iwo To, Mongolia, Indonesia, Bismarck Archipelago/Solomon Islands, Eastern New Guinea, Myanmar and the Philippines	310
FY2014	Former Soviet Union, China, Iwo To, Eastern New Guinea, India, Mariana Islands, Truck Islands and the Philippines.	329
FY2015	Former Soviet Union, China, Iwo To, Philippines, Indonesia, Palau Islands, Eastern New Guinea, North Borneo.	345

Source: Social Welfare and War Victims' Relief Bureau, MHLW

## Erection of Monuments to War Dead

Name of monument	Location	Completion
Iwo Jima Monument to the War Dead	Iwo To, Ogasawara village, Tokyo	Mar. 26, 1971
Philippine Monument to the War Dead	Kaliraya, Laguna state, the Philippines	Mar. 28, 1973
Mid-Pacific ocean Monument to the War Dead	Marpi, Saipan Island, Commonwealth of Northern Mariana Island, U.S.A. (self-governing domain)	Mar. 25, 1974
South Pacific ocean Monument to the War Dead	Rabaul City, Eastern New Britain Province, Papua New Guinea	Sep. 30, 1980
Myanmar Peace Monument	Yangon City, Myanmar	Mar. 28, 1981
New Guinea Monument to the War Dead	Wewak City, East Sepik Province, Papua New Guinea	Sep. 16, 1981
Borneo Monument to the War Dead	Federal Territory of Labuan, Malaysia	Sep. 30, 1982
East Pacific ocean Monument to the War Dead	Majuro, Majuro Atoll, Republic of the Marshall Islands	Mar. 16, 1984
West Pacific ocean Monument to the War Dead	Peleliu Island, Peleliu State, Republic of Palau	Mar. 8, 1985
North Pacific ocean Monument to the War Dead	Attu Island, State of Alaska, U.S.A.	July 1, 1987
Monument to the War Dead in World War II	Parei, Biak Island, Papua State, Indonesia	Mar. 24, 1994
India Peace Monument	Lokpaching Imphal, Manipur State, India	Mar. 25, 1994
Monument to the Japanese Dead	Khabarovsk City, Khabarovsk Province, Russian Federation	July 31, 1995
Sakhalin and Chishima Monument to the War Dead	Smirnykh, Sakhalin Province, Russian Federation	Nov. 1, 1996
Monument to the Japanese Dead	Ulan Bator, Mongolia	Oct. 15, 2001

Source: Social Welfare and War Victims' Relief Bureau, MHLW

### Detailed Data 5

Erection of Small-Scale Monuments to the Deceased during Detention in the Soviet Union

Region	Location	Completion
Republic of Tatarstan	Elabuga, Republic of Tatarstan, Russian Federation	Sep. 2000
Krasnoyarsk Region	Krasnoyarsk, Krasnoyarsk Region, Russian Federation	Sep. 2000
Republic of Khakasia	Chernogorsk, Republic of Khakasia, Russian Federation	Sep. 2001
Sverdlovsk State	Nizhny Tagil, Sverdlovsk State, Russian Federation	Sep. 2001
Republic of Uzbekistan	Toshkent, Republic of Uzbekistan	Sep. 2003
Kemerovo State	Kemerovo, Kemerovo State, Russian Federation	Oct. 2006
Novosibirsk State	Novosibirsk, Novosibirsk State, Russian Federation	Dec. 2007
Altai Region	Bijsk, Altai Region, Russian Federation	Dec. 2007
Orenburg State	Orenburg, Orenburg State, Russian Federation	Sep. 2008
Georgia	Tbilisi, Georgia	Mar. 2010
Primorsky Region	Artyom, Primorsky Region, Russian Federation	Nov. 2010
Amur State	Vasilyevka Village, Belogorsk District, Amur State, Russian Federation	
Zabaikal Region	Chita City, Zabaikal Region, Russian Federation	July 2013

Source: Social Welfare and War Victims' Relief Bureau, MHLW

## Relief Measures for Japanese Remaining in China After the War



Outline of Relief Measures for Japanese Remaining in China After the War

Support Measures for Japanese Remaining in China after the War, etc.



#### Overview

#### Outline of post-retirement livelihood support

#### 1. Payment of full Old-Age Basic Pension

Certain Japanese who remained behind in China after the War are provided with an amount equivalent to the insurance premiums for the insured period (up to 40 years), including the period before returning to Japan, as a "lump-sum payment", but from which the amount of late payment of insurance premiums is deducted, and the government then makes the late payment on their behalf to the Japan Pension Service, thereby enabling them to receive full Old-Age Basic Pensions, etc. (Subjects: 6,209 persons \*as of the end of March 2016)

Subjects1. Born on or after April 2, 19112. Born on or before December 31, 1946 will3. Returned to Japan for permanent resider4. Continue to be domiciled in Japan for no	fter the War that meet the following conditions: hen the postwar period was being settled (*) nce for the first time on or after April 1, 1961 less than one year after returning to permanently reside here , Labour and Welfare to be in equivalent circumstances as those falling under 2.
---	---

#### 2. Support benefit system

In addition to full Old-Age Basic Pensions, etc., support benefits are provided in cases where their household income is lower than a certain standard.

The standards for public assistance apply to support benefits.

#### Detailed Data 1 Changes in Number of Households, Actual Number of Persons, Number of Persons Receiving Support Benefits, and Benefit Rate

											(INIOFICITY	average)
	Number of recipient	Actual number of	Number of recipients of	Number of recipients	Number of recipients of	Number of recipients of	Number of recipients	Ber	nefit rate (act	ual number of	persons=100	).0)
	households	recipients	livelihood	of housing	long-term	medical care	of other	Livelihood	Housing	Long-term	Medical	Other
	of support benefits	of support benefits	support benefits	support benefits	care support benefits	support benefits	support benefits	support benefits	support benefits	care support	care support	support benefits
	(persons)	(persons)	(persons)	(persons)	(persons)	(persons)	(persons)			benefits	benefits	
FY2012	4,686	7,224	7,131	6,805	1,253	6,616	38	99%	94%	17%	92%	1%
FY2013	4,599	7,044	6,964	6,628	1,383	6,509	36	99%	94%	20%	92%	1%
FY2014	4,509	6,849	6,768	6,428	1,540	6,388	30	99%	94%	22%	93%	1%

Source: "Report on Social Welfare Administration and Services", Administration and Service Statistics Office to the Counsellor for Administration and Service Statistics to the Director-General for Statistics and Information Policy, MHLW.

#### Detailed Data 1

# Changes in Percentage Distribution of Households Receiving Support Benefits by Household Type

	Household of a couple	Household of the recipient only	Households of a spouse only	Other household
FY2012	2,328	1,658	280	368
FY2013	2,241	1,647	301	365
FY2014	2,154	1,634	338	323
FY2015	2,059	1,600	369	301

Source: Documents from audit of the affairs concerning enforcement of support benefits by MHLW

#### [Assignment of supporters/consultation staff]

Supporters/consultation staff get assigned to implementing agencies of support benefits who have a good understanding of the Japanese who remained behind in China after the War, etc. and who are fluent in Chinese or Russian and can provide them with advice, etc. according to their needs in thereby enabling them to live comfortable lives.

#### Detailed Data 3 Number of supporters/consultation staff members (persons)

FY2012	474
FY2013	407
FY2014	399
FY2015	402

Source: MHLW

#### 3. Community Life Support Programs for Japanese who remained behind in China after the War, etc.

In order to support the independence of the Japanese who remained behind in China after the War, etc., the Programs aim to provide support which enables them to live normal lives as members of communities through establishing support networks, providing support for those learning Japanese, and dispatching translators, etc. to the pertinent communities.

#### [Subjects]

Japanese who remained behind in China after the War, etc. and those that accompanied them when they returned to Japan to live together

#### [Implementing entities]

The implementing entities of the programs are prefectures and municipalities (including special wards). [Implementation status]

	Implementation rate (number of implementing local governments / total number of local governments)
FY2012	94%
FY2013	95%
FY2014	96%

Source: MHLW

(Monthly average)