[5] Employment Measures

Private Labour Supply and Demand Adjustment Services, etc.



(1 organization; as of the end of March 2012)

Employment Measures for Young People

Overview

Major Employment Measures for Young People in FY2012

1 Employment support for new graduates and non-new graduates

Enhancement of employment support for new-graduates, etc. through promotion of a "project involving the promotion of employment after graduation for university students", etc.

O Job supporters will be assigned to "New Graduate Support Hello Work" in thereby reducing the number of unemployed university graduates, etc. and developing the human resources that will be responsible for the future of Japan The "project involving the promotion of employment after graduation for university students" will be implemented mainly for university students in which

constant on-site consultations provided by job supporters at universities and registration of and intensive support for those who have not been informally promised employment will be implemented in cooperation with universities, etc.

New graduates/non-new graduates, etc. in the disaster-stricken areas where the employment environment is extremely severe due to the impact of the Great East Japan Earthquake will be provided with job offer information and close individual support by job supporters, along with job interview seminars being held for them, etc.

2. Promotion of regular employment of Freeters (job-hopping part-timers), etc.

(1) Support for Freeters, etc. at Hello Works

- © Refer to "step-up program for young people" below
- (2) Implementation of close employment support at Job Cafes

3) Employment support through utilization of subsidy systems, including the trial employment system, etc. © Refer to the "step-up program for young people" below for details on the trial employment of young people

Enhancement of employment support of Freeters, etc. through the "step-up program for young people"

The "step-up program for young people", which further enhances employment support for Freeters, etc., including the job-finding ice age generations, will be promoted through the utilization of trial employment and vocational training, etc. and with its core being specialized individual support. In particular, bases will be established in large cities in ensuring effective implementation.

* Support for Freeters, etc. at Hello Works

Detailed Data

In addition to ordinary vocational guidance/job placements and job offer developments, etc., close individual support from assigned consultants, appointment based vocational guidance/job placements, interview simulations, guidance on preparing personal history and work experience resumes, continued provision of job offer information, and encouragement to visit Hello Works if they have stopped visiting, etc. will be implemented.

* Expanding the subjects of subsidies for use in promoting the trial employment of young people, etc. (¥40,000 per person per month for up to 3 months)

Changes in Number of Freeters (job-hopping part-timers)

Before the expansion: Age 39 or younger \rightarrow After the expansion (planned): Age 44 or younger

3. Enhancement of vocational independence support for young people, including NEETs (Not in Education, Employment, or Training), etc.

© Locations where "Regional Youth Support Stations" are established will be expanded (from 110 to 115), and vocational independence support enhanced through developing an out-reach (visiting support) system to use in leading young people to support desks.

O: New/enhanced measures, o: Continued measures

(10,000 persons) 250 217 214 208 201 200 187 181 183 178 176 174 170 98 99 91 97 150 92 92 91 97 93 Age 25-34 87 93 100 119 117 115 50 104 95 89 87 86 83 81 83 Age 15-24 0 2002 2003 2004 2005 2006 2007 2008 2009 2010 [2010] [2011] (Year)

Source: "Labour Force Survey (Detailed Tabulation)", Statistics Bureau, Ministry of Internal Affairs and Communications
 (Note) 1. Freeters (job-hopping part-timers) were defined and counted as being male graduates and unmarried female graduates aged 15-34 who are [1] employees whose status in the work place is that of being a "temporary part-timer" or "part-timer", [2] totally unemployed persons who are seeking a "part-time or temporary part-time job", or [3] "others" not in labour force who are seeking a "part-time or temporary part-time or to housekeepers, not going to school, and do not have job offers.
 The figures for 2012 and 2013 in square brackets indicate nationwide figures excluding lwate, Miyagi, and Fukushima

2. The ligures for 2012 and 2013 in square brackets indicate nationwide ligures excluding liwate, miyagi, and Fukushim Prefectures.

Employment Measures for the Elderly

Overview

Structure of FY2012 Employment Measures for the Elderly

[1] Promotion of stable employment security for the elderly by raising the mandatory retirement age or introduction of continued employment system, etc.

- Promotion of the mandatory retirement age being raised to 65 or introduction of continued employment system, etc.
 - Disseminate and raise awareness of employment security measures
 - Provide guidance, advice, and recommendation to employers though public employment security offices
 - Provide consultation and support by utilizing elderly employment advisors, etc.
- Promotion and advancement of enterprises that allow all employees to remain in employment until the age of 65 if they wish and those implementing systems that allow employees to work until the age of 70 in accordance with the actual conditions of the enterprises
 - Raise awareness of and provide instructions to employers through public employment security offices
 - Collect and provide information on advanced case studies and provide advice for reviewing the personnel treatment system, etc., and development of a regional tendency towards establishing systems that allow all employees to remain in employment until the age of 65 if they wish and systems that allow employees to work until the age of 70
 - Use subsidies to extend the mandatory retirement age, etc. (subsidy for extension of mandatory retirement age by smalland medium-sized enterprises, subsidy for increased range of work posts for the elderly, etc., and subsidy for allowing and elderly employees to move to another company)

[2] Support and promotion for re-employment of middle-aged and elderly people

- Promotion of re-employment of middle-aged and elderly people
 - Provide detail employment consultation and placement services for job seekers at public employment security offices, etc.
 - · Use subsidies for the trial employment of middle-aged and elderly people
 - Use subsidies for employment development for designated job seekers
 - mplement skills training, joint job-interviews, workplace experience programs, etc. in an integrated manner in cooperation with occupational organizations, public employment security institutions, etc. "Senior work programs"
- Dissemination and awareness raising concerning enlightenment of prohibition of age limits during recruitment and employment (obligation to explicitly state grounds for setting of age limits in exceptional cases)

 Provision of guidance and support for employers that assist in the re-employment of middle-aged and elderly employees that are leaving their jobs unwillingly, etc.

• Disseminate, raise awareness, and provide guidance concerning the obligation to create and issue job seeking activity support documentation through the use of job card forms

[3] Promotion of diverse work styles and social participation for the elderly

- Promotion of employment agencies "Silver Human Resource Centers" for the elderly
- Provide support for services proposed and planned in cooperation with local government and "Silver Human Resource Centers" for the elderly

Employment Measures for Persons with Disabilities

Overview

FY2012 Promotion of Employment Support for Persons with Disabilities – Outline of Measures Related to Employment of Persons with Disabilities -

I Reinforcement of Instructions to Attain Legally Mandated Employment Quota Ratio and Local Employment Support

- 1. Strengthening job-matching functions through promotion of "team support" implemented in cooperation between Hello Works and relevant local institutions and strict implementation of instructions on attaining the legally mandated employment quota ratio The job-matching functions of Hello Works will be strengthened through "team support", which provides consistent support from employment through to workplace adaptation via the establishment of "support teams for employment of persons with disabilities", mainly implemented by Hello Works but also in cooperation with the relevant institutions, including local welfare institutions and schools for special needs education, etc., implementation of instructions for attaining the legally mandated employment quota ratio with the main focus on small- and medium-sized enterprises, and through holding job interview seminars, etc.
- 2. Implementation of community-based employment support in collaboration between labour and welfare Efforts will be made to increase the number of locations where "Employment and Vocational Life Support Centers for Persons with Disabilities" are situated in thereby providing integrated guidance and support both in employment and their daily life in their neighborhoods and with the aim of establishing them in every health and welfare area for people with disabilities (361 as of April 2011), etc.

(Number of establishments: 322 Centers \rightarrow 327 Centers)

 Promotion of trial employment projects for persons with disabilities Short-term trial employment projects will be implemented in thus providing business operators with the opportunity to employ persons with disabilities and help persons with disabilities acquire practical abilities and a transition to regular employment. (Number of subjects: 9,000 persons → 9,200 persons)

II Enhancement/Reinforcement of Support Measures According to the Characteristics of the Individual Disability and Work Style

1. Implementation of comprehensive employment support according to the characteristics of the individual disability (1) Reinforcement of specialized support for persons with disabilities at Hello Works

In response to a rapid increase in the number of new job seekers with mental disorders visiting Hello Works comprehensive and continued support will be provided through the placement of "comprehensive supporters for the employment of persons with disabilities" who can then provide consistent support for persons with mental disorders, including counseling, raising the awareness of enterprises, implementation of on-the-job training, and follow-ups after employment, etc.

(2) Utilization of subsidies to promote employment of persons with mental disorders, etc.

Efforts will be made to further promote the employment of persons with mental disorders, etc. and ensure workplace adaptation through utilization of subsidies for enterprises that are making the effort to develop workplaces wherein persons with mental disorders can work more easily, including the development of counseling systems, etc., and those implementing "step-up employment of persons with mental disorders, etc." with aim of gradually extending their work hours over a certain period of time toward regular employment and with consideration given to the characteristics of the individual disability of the person with the mental disorder, etc.

(3) Enhancement/reinforcement of support measures according to the characteristics of the individual disability of persons with developmental disabilities

The increased need for employment support for persons with developmental disabilities in recent years and number of job seekers with developmental disabilities being expected to increase in the future have resulted in the need for systematic employment support. Efforts will therefore be made to promote and secure employment of persons with developmental disabilities at Hello Works and provision of subsidies for business operators that employ persons with developmental disabilities and implement the appropriate employment management, etc.

(4) Subsidy for employment development for persons with intractable diseases

Employment of persons with intractable diseases will be supported and issues with their employment management, etc. identified through the provision of subsidies for business operators that employ persons with intractable diseases and implement the appropriate employment management, etc.

2. Promotion of Challenge Employment

Persons with developmental disabilities and those with mental disorders, etc. will be employed as part-time workers at prefectural labour offices and Hello Works and then the transition to employment at general enterprises, etc. promoted according to their 1 to 3 years of work experience gained there.

3. Working-at-home support organization utilization projects (new)

Organizations that are working to increase the number of or actively implementing vocational courses, etc. for persons with disabilities are requested to take part, and organizations whose work is deemed highly effective in terms of support are then selected to have part of the expenses for that work subsidized.

III Discussion on employment measures for persons with disabilities toward ratification of the Convention on the Rights of Persons with Disabilities

In order to respond to the ratification of the Convention on the Rights of Persons with Disabilities the necessary discussions will continue to take place on measures that ensure a prohibition of discrimination on the basis of a disability in the areas of labour/employment and provision of reasonable consideration at workplaces, etc. and taking into consideration discussions of the Council to Promote Reform of the System for Persons with Disabilities.

Employment Measures for Foreign Workers



- Source: "Situation of Notified Foreign National Employment Status" (October 2011), MHLW (Note) 1. "Status of residence based on personal status or position" includes "permanent resident", "spouse or child of Japanese
 - Status of residence in specialized/technical field" includes "professor", "artist", "religious activities", "journalist", "investor/business manager", "legal/accounting services", "medical services", "researcher", "instructor", "engineer", "specialist in humanities/international services", "intra-company transferee", "entertainer", and "skilled labour".
 "Technical Intern Training" was newly established as a status of residence in July 2010. Workers employed as technical
 - interns prior to that establishment were reported as having the residential status of "Designated Activities"

Local Employment Measures

(Verview Outline of FY2012 Local Employment Measures
Cre	ation of employment in regions with severe employment situation
\square	Support in accordance with the Act on Promotion of Job Opportunities in Certain Regions (enforced on August 4, 2009)
	 ★ The government is providing support to the following types of regions [Prefectures or municipalities formulate plans] → [The government provides approval] → [Local support measures prescribed in the plans are implemented]
	 Support for employment development promotion regions (regions where the employment situation is extremely severe) Subsidy for promoting employment for local job seekers Support for voluntary employment creation regions (regions highly motivated to create employment) Practical local employment creation projects (from FY2012) (Former name: Local employment creation projects (until the end of FY2011)) Local employment creation realization projects (until the end of FY2011)
$\left - \right $	Support for other regions in need of employment development
	■ Support for 21 prefectures (*1) where the employment/unemployment situation is not improving as expected
	 (* <u>Hokkaido</u>, <u>Aomori</u>, <u>Iwate</u>, Miyagi, <u>Akita</u>, Yamagata, Fukushima, Nara, Wakayama, Tottori, Shimane, Ehime, <u>Kochi</u>, Fukuoka, Saga, <u>Nagasaki</u>, <u>Kumamoto</u>, Oita, <u>Miyazaki</u>, <u>Kagoshima</u>, and <u>Okinawa</u>) Subsidy for establishing small- and medium-sized enterprises in contributing to local revitalization (the 10 underlined prefectures receive favorable treatment with regard to the rate of subsidies for use with establishment expenses and the amount of subsidies for employment expenses)
L	Employment Creation Fund in consideration of worsening employment/unemployment situation
_	 Hometown Employment Reproduction Special Grant (¥250 billion) <fy2008 (partly="" (until="" 2012))="" budget="" end="" fy2011="" of="" second="" september="" supplementary="" the="" until=""></fy2008> Immediate employment creation projects (¥450 billion) <fy2008 (until="" (¥150="" (¥300="" billion)="" billion),="" budget="" end="" first="" fy2009="" fy2011)="" of="" second="" supplementary="" the=""></fy2008> Project involving job creation in priority areas (¥751 billion) <fy2009 (¥100="" (¥150="" (¥351="" (¥50="" billion)="" billion),="" budget="" first="" fy2010="" fy2011="" second="" supplementary="" third=""></fy2009>

Measures for Okinawa

- Subsidy for promoting employment of young people in Okinawa
- Adaptation support projects for early job leavers in Okinawa

Measures for seasonal workers

- Subsidy for promoting year-round employment
- Subsidy for promoting trial employment
- Projects involving the promotion of year-round employment of seasonal workers

Measures for U/I-turn phenomenon

- (U/I-turn phenomenon: a tendency for young people in big cities to return to their hometowns (U-turn) or other small local cities/towns (I-turn) to find employment)
- Local employment seekers
 activation projects

Employment Insurance System

Overview

Outline of Employment Insurance System

- 1. Employment Insurance is an obligatory insurance managed by the government (the insurance compulsorily applies to any enterprise which employs more than one worker in principle.)
- [Covered establishments: 2,04 million, insured workers: 38.63 million, beneficiaries: 700,000 (FY 2011 average)]
- 2. Employment insurance is a system which has comprehensive employment-related functions. It does
 - [1] grant benefits to the unemployed, to workers having difficulty continuing their employment, and to workers and the unemployed who voluntarily receive vocational training, with the aim of stabilizing their well being and employment or promoting reemployment, and
 - [2] aim to prevent unemployment, rectify the employment situation and increase employment opportunities, develop and improve workers' potential, and promote the welfare of workers.



Outline of Employment Insurance System

Detailed Data 1 Balance Sheet of Unemployment Benefits

(Unit: ¥100 million)

		FY2008	FY2009	FY2010	FY2010 (3rd supplementary budget added)	FY2012 (budget)
Revenue		22,896	20,508	20,467	21,472	17,903
	Premium revenue (included)	19,664	12,790	17,858	18,670	15,572
	State subsidy for unemployment benefits, etc. (included)	1,604	5,887	702	2,147	1,705
	State subsidy for employment support projects (included)	-	_	-	205	361
Expenditure		15,907	22,481	18,221	26,188	21,217
	Unemployment benefits (included)	(13,496)	(19,805)	(16,616)	(23,238)	(17,790)
	Employment support projects (included)	-	_	_	(785)	(1,479)
Surplus		6,989	▲ 1,973	2,246	▲4,717	▲3,314
Outstanding stability fund		55,821	53,870	55,746	43,229	39,916

(Note) 1. The figures for "Expenditure" for FY2011 and FY2012 budgets include contingency funds (¥97 billion for FY2011 budget, ¥99 billion for FY2012 budget request, and ¥75 billion for FY2012 budget).

 "Outstanding stability fund" for FY2010 and FY2011 budget has been reduced by the amount required for payment of the employment stability expenses because of a special measure being used (¥37 billion: FY2010 accounts settlement, ¥50 billion: FY2011 original budget, ¥780 billion: FY2011 revised budget).

3. After the settlement of accounts, outstanding reserve includes the amount to be set aside as reserve fund in the next fiscal year.

4. The figures are rounded numbers.

Detailed Data 2 Balance Sheet of Two Services (Three Services) of Unemployment Insurance

				(Unit: ¥100 million)
	FY2008	FY2009	FY2010	FY2010 (3rd supplementary budget added)	FY2011 (budget)
Revenue	5,230	5,022	5,925	13,492	5,678
Expenditure	5,649	10,235	7,078	15,785	6,794
Surplus	▲419	▲5,212	▲1,153	▲2,293	▲1,116
Outstanding reserve	10,260	5,048	3,895	1,602	486

(Note) 1. The figures for "Expenditure" for FY2011 and FY2012 budgets include contingency funds (¥42 billion for FY2011 and ¥31 billion for FY2012 budget request and budget).

 "Revenue" for FY2010 and FY2011 budget includes the amount transferred from reserve funds because of the special measure being used (¥37 billion: FY2010 accounts settlement, ¥50 billion: FY2011 original budget, ¥780 billion: FY2011 budget after the first and third revision).

3. After the settlement of accounts, outstanding stability fund includes the amount to be included in employment stability fund in the next fiscal year.

4. The figures are rounded numbers.

Employment Measures

1. Immediate	employment development program (April 19	98, budget of ¥49.5 billion)
Employment adjustment sub	human resource development sidy relopment of designated job seekers	(cf. Comprehensive economic measures, budget scale of approx. ¥16 trillion)
2. Comprehensive	employment activation plan (November 1998, b	udget scale of ¥1 trillion [15 months])
	and labour mobility support in addition to employment se	ECURITY [Aimed at creating/securing employment at a scale of 1 million persons]
 Immediate employment creation 		(cf. Immediate economic measures, budget scale of over ¥17 trillion)
3. Imme	ediate employment measures (June 1999, b	udget of ¥329.9 billion)
Opportunities with the f Creation of special subsidy f	with the primary component being the creation of employ ocus on middle aged and older involuntary unemployed for the creation of employment in new and growing areas oblitly special subsidy (drastic enhancement of the special subsidy in support te local employment grant	of 0.7 million persons]
4. Employment measu	ares within economic rebirth measures (November 199	99, budget scale of ¥1 trillion [15 months])
creation measures in re Special subsidy for creating	shment of small- and medium-sized enterprises, etc. to egions negatively affected by the impact of large scale r local employment for small- and medium-sized enterprises Creation ment in designated regions or for subcontractors	restructuring
5. Immediate emplo	pyment measures focusing on the elimination of	
Vocational training in informatio Special subsidy for the creat	man resources needed in growing industries, employment proi on and communication technologies and long-term care related areas tion of employment in new and growing areas r developing the abilities of unemployed graduates after finding employment, et	and employment opportunities at a scale of 0.35 million]
6. Employment m	easures within New Growth Policy to Promote	Economic Rebirth (October 2000)
Promotion of comprehensive Development of employment of	n a focus on 4 areas, including promotion of rapid progres human resource development measures to cope with IT utilization opportunities for middle aged or older persons through trial employment and otion projects in thereby eliminating employment-mismatches for the elderly	creation (cf. New Growth Policy to Promote Economic Rebirth in Japan, budget
7. Emp	loyment measures within Immediate Economi	c Measures (April 2001)
 Enhancement of training cou Smooth enforcement of the i Implementation of Job Inform 	ncing the immediate employment creation special subsidy and special subsidy f urses for middle aged and older white-collar job leavers and promotion of revised Employment Insurance Act	of IT related ability/human resource development
8. Compreh	ensive employment measures (September 20	001, budget of ¥877.1 billion)
Development of employment der Elimination of employment-mism	atches	
Services", and extension of s • Elimination of employment-n • Security/creation of various a Development of safety net	rovision, including enhancement of "Job Information Net" and nationwic service hours of Helio Works insmatches due to ability/age through development of career consultant ability development opportunities through utilization of private sector ent te local employment creation grant	is
 Enhancement of extended tr 	raining benefit system ban system for retired self-employed, etc.	
9. Employment me	easures within Comprehensive Measures to A	Accelerate Reforms (October 2002)
Enhancement of emplo Response to accelerated bad de Creation of special subsidy f Creation of new employment	5 S	
Creation of special subsidy f Activation of labour demand adju Revision of employment insurand Response to job leavers	for promoting local employment demand creation projects for middle age strment by private sector entities and response to diverse work styles ce system dquarters for Industrial Revitalization and Employment Measures"	ed or older workers
10. Employment mea	sures within Reform Acceleration Programs (De	cember 2002, budget of ¥513.0 billion)
	oyment safety net in preparing for economic/social struct	tural changes
Creation of early re-employment Support for career development	cial subsidy for promoting employment support involving bad dept dispo support fund projects according to market needs and reinforcement of employment-matching	
 Active provision of employment Creation of new employment and Creation of special subsidy f 	d security of employment stability for promoting local employment demand creation projects	
 Creation of subsidy for supp 	orting business foundations by qualified recipients utilization of immediate local employment creation special grant projects	3





22. Employme	nt measures for reconstruction/high exchange rate of the yen (FY2011 third supplementary budget)
	FY2011 third supplementary budget of ¥392.5 billion
	scale reconstruction of the disaster-stricken areas, and responding to the impact the steep rise in the of the yen is having on employment, etc.
	y creation support integrated with industrial policies for full scale reconstruction of the disaster-stricken areas ss reconstruction type employment creation projects' and "lifelong commitment/full participation/generational succession type employment \415 tillion
Employment opportunit	y creation support for those unemployed due to the impact of the earthquake disaster and high exchange rate of the yen onstruction projects through increased funding for the job creation in priority area project, and extension of the period of the enhanced project until
 Enhancement of er 	r those affected by the impact of the earthquake disaster and high exchange rate of the yen mployment adjustment subsidy, etc. (review of the system) or for new graduates, etc.
Extension of the im equivalent)" and "s graduates)"	plementation period of the "subsidy to promote employment of non-new graduates within three years after graduation (new graduates ubsidy to promote trial employment of non-new graduates within three years after graduation (projects for realizing employment of new
	nber of job supporters (from 2,103 to 2,203)
	ons/systems of Hello Works
	onal training, etc. ublic vocational training (review of the system) uport projects involving human resource development in priority areas (review of the system)